YEAR ENDED DECEMBER 31, 2015

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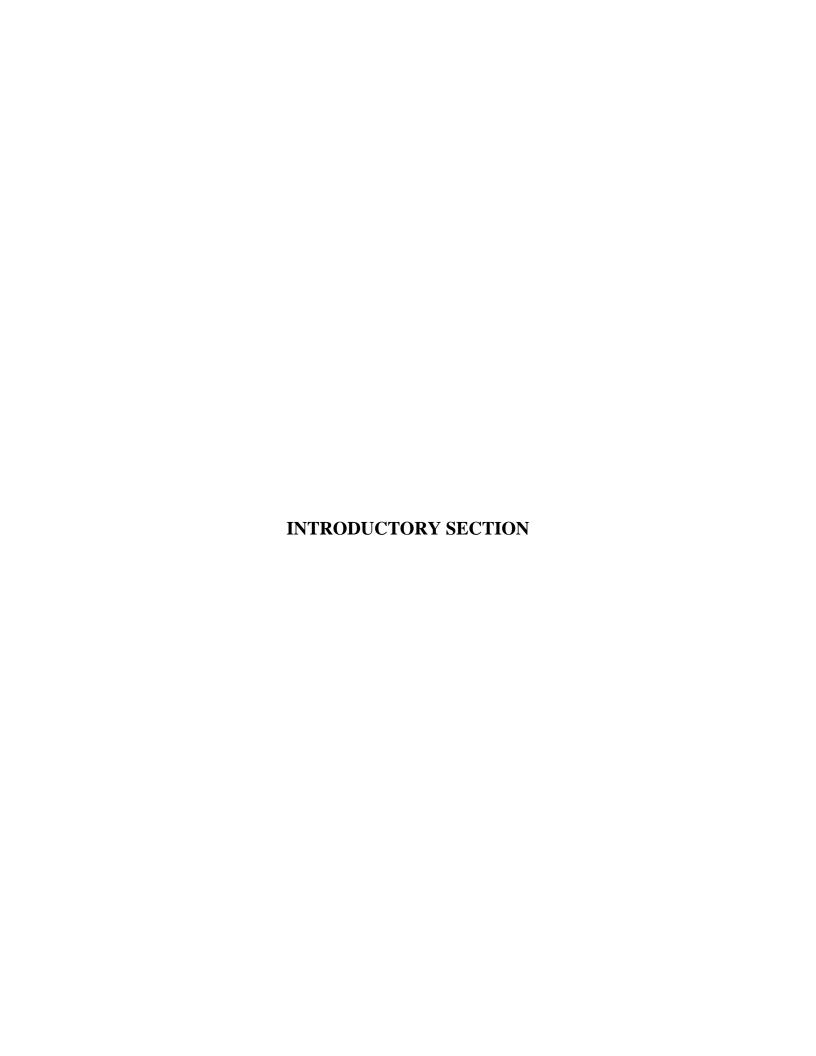
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### ORGANIZATION SCHEDULE **DECEMBER 31, 2015**

<u>Position</u>	<u>City Council</u>	Term Expires
Mayor	Brian D. Holmer	2016
Council Member:		
First Ward (Vice Mayor)	Curt Howe	2018
Second Ward	Don Sollom	2016
Third Ward	Josh Hagen	2018
Fourth Ward	Jerald Brown	2016
Fifth Ward	Rachel Prudhomme	2018
At Large	Steve Narverud	2018
At Large	Ken Schmalz <sup>1</sup>	2016
City Administrator	Larry Kruse <sup>2</sup>	Indefinite
Finance Director	Angela Philipp	Indefinite

<sup>&</sup>lt;sup>1</sup> Replaced by James Strandlie on March 1, 2016. <sup>2</sup> Replaced by Rodney Otterness on May 1, 2016.



Colleen Hoffman, Director Crystelle Philipp, CPA Marit Knutson, CPA



1541 Highway 59 South | Thief River Falls, MN 56701 | Phone: 218-681-4078 | choffman@mncable.net

### INDEPENDENT AUDITOR'S REPORT

City Council City of Thief River Falls

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Thief River Falls, Minnesota, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and business-type activities, each major fund, and the aggregate remaining fund information of the City of Thief River Falls, Minnesota, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in the Notes to the Financial Statements, the City has adopted the provisions of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*, and Governmental Accounting Standards Board Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

Our opinions are not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Thief River Falls's basic financial statements. The introductory section, the supplementary information, the other schedules section, and the statistical section as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory, other schedules, and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 25, 2016, on our consideration of the City of Thief River Falls' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Hoffman, Philipp, & Knutson, PLLC

Hoffun. Philipp, & Knutson

July 25, 2016



### City of Thief River Falls

FINANCE DIRECTOR

405 Third Street East • PO Box 528 Thief River Falls MN 56701-0528

PHONE: 218-681-2943 FAX: 218-681-6223 email: aphilipp@citytrf.net www.citytrf.net

### MANAGEMENT'S DISCUSSION AND ANALYSIS

(Unaudited)

The management of the City of Thief River Falls offers readers of the City's Financial Statements this narrative overview and analysis of the financial activities of the City of Thief River Falls for the fiscal year ended December 31, 2015. The Management's Discussion and Analysis provides comparisons with the previous year and is designed to focus on the current year's activities, resulting changes, and currently known facts, and should be read in conjunction with the City's basic financial statements that follow this section.

### FINANCIAL HIGHLIGHTS

During the current year, the City of Thief River Falls adopted the accounting principles discussed in further detail in the Notes to the Financial Statements. Such accounting principles have been adopted prospectively, and therefore, comparative information in this section has not been restated to reflect the effect of the adoption of these accounting principles.

The total net position of governmental activities is \$32,409,825, of which \$28,159,954 is the net investment in capital assets, \$1,913,844 is restricted for debt service and economic development, and \$2,336,027 is unrestricted. The total net position of governmental activities decreased by \$1,550,738 for the year ended December 31, 2015, as a result of the implementation of GASB 68 recognizing a net pension liability amount of \$3,373,964, and a net pension asset amount of \$202,487.

The total net position of business-type activities is \$17,743,328, of which \$12,139,667 is the net investment in capital assets and \$5,603,661 is unrestricted. The total net position of business-type activities decreased by \$1,376,293 in 2015, as a result of the implementation of GASB 68 recognizing a net pension liability amount of \$1,725,934.

At the close of 2015, the City's General Fund reported an ending fund balance of \$2,771,056, an increase of \$435,712, from the prior year. Of the total fund balance amount, \$184,556 is formally committed for specific purposes, and \$2,586,500 is noted as unassigned fund balance. Maintaining an adequate fund balance is necessary to provide City services throughout the year.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector businesses. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The *Statement of Net Position* presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities—Most of the City's basic services are reported here, including general government, public safety, highways and streets, sanitation, culture and recreation, and economic development. Property taxes and intergovernmental revenues finance most of these activities.
- Business-type activities—The City charges fees to cover the costs of certain services it provides. Included here are the operations of the municipal liquor store and the utilities electric, water, wastewater, and storm water.

The government-wide financial statements can be found as Exhibits 1 and 2 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Thief River Falls, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, fund-level financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions.

Both the Balance Sheet – Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City reports four governmental fund types: General, Special Revenue, Debt Service, and Capital Projects. Information is presented separately in the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the CDAB Revolving Loan Special Revenue Fund, and the 2015 Street and Utilities Capital Projects Fund, all of which are considered to be major funds. Data from the other nonmajor governmental funds are combined in a single, aggregated

presentation. Individual fund data for each of these nonmajor funds is provided in the combining statements after the notes to the financial statements.

The City of Thief River Falls adopts annual budgets for the General Fund and the CDAB Revolving Loan Special Revenue Fund. Budgetary comparison schedules have been provided for these funds to demonstrate compliance with their budgets.

**Proprietary Funds** The City maintains two types of proprietary funds. (1) Enterprise Funds are used to report functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Liquor Dispensary, and Electric, Water, Wastewater, and Storm Water Systems. The Liquor, Electric, Water, and Wastewater Funds are all considered to be major Funds. The Storm Water nonmajor fund is also presented in the Proprietary Funds Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position. (2) Internal Service Funds are used to accumulate and allocate costs internally among City functions. The City uses an internal service fund to account for services provided to other departments or funds on a cost reimbursement basis. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

**Fiduciary Funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support City programs. The accounting used for the Police Relief Association Retirement System Pension trust fund is much like that used for proprietary funds.

### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 28 of this report.

**Other information**— In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. The City also provides supplementary, statistical, and other information including combining statements and a schedule of intergovernmental revenue.

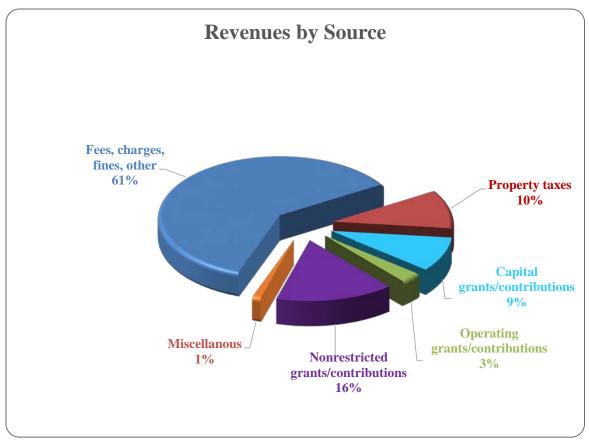
### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

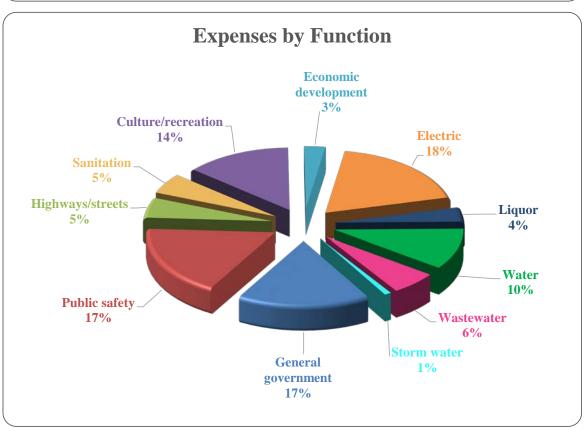
Over time, net position serves as a useful indicator of the City's financial position. The City's assets exceeded liabilities by \$49,915,884 at the close of 2015. The largest portion of the City's net position (approximately 81 percent) reflects its net investment in capital assets (i.e., land, construction in progress, infrastructure, buildings and improvements, and machinery and equipment). It should be noted that this amount is not available for future spending. Approximately 4 percent of the City's net position is restricted for economic development and debt service, and approximately 15 percent is unrestricted. The unrestricted net position amount of \$7,702,419 as of December 31, 2015, may be used to meet the City's ongoing obligations to citizens.

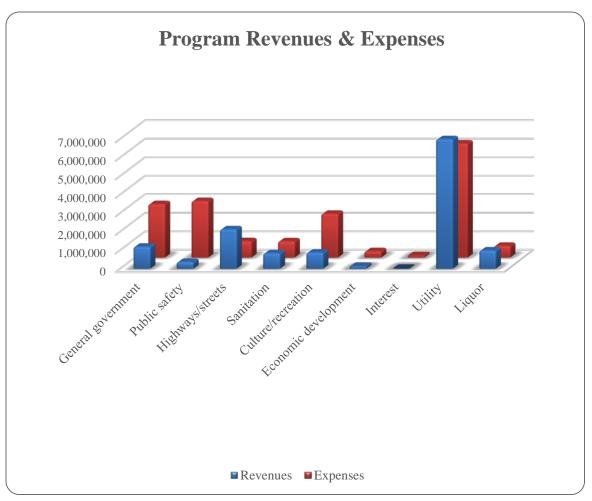
The City's overall financial position increased from last year. Total assets increased by \$1,602,774, from the prior year, primarily as a result of state funding for infrastructure improvements. Total liabilities increased by \$4,855,839 from the prior year, primarily due to the issuance of bonds and the recognition of net pension liability. This resulted in a decreased net position of \$2,927,031 from the prior year.

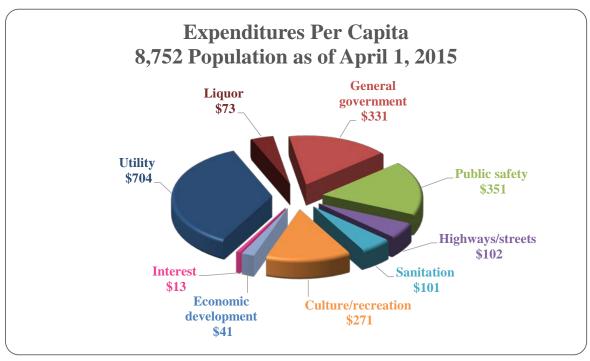
NET POSITION
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NETTOSITION	Governmen	tal Activities	Pusinoss Tr	ype Activities	Total				
	2015	2014	2015	2014	2015	2014			
	2013			2014	2013				
Current and other assets	\$ 10,342,159	\$ 11,448,303	\$ 9,734,351	\$ 8,935,779	\$ 20,076,510	\$ 20,384,082			
Capital assets	33,269,954	30,842,407	19,597,559	20,114,760	52,867,513	50,957,167			
Total assets	\$ 43,612,113	\$ 42,290,710	\$ 29,331,910	\$ 29,050,539	\$ 72,944,023	\$ 71,341,249			
Total assets	\$ 45,012,115	Ψ 42,270,710	\$ 27,331,710	\$ 27,030,337	Ψ 12,744,023	ψ /1,341,24)			
Deferred outflows - pensions	\$ 689,613	\$ -	\$ 240,290	\$ -	\$ 929,903	\$ -			
Other liabilities	\$ 1,288,636	\$ 2,202,145	\$ 1,716,009	\$ 1,964,546	\$ 3,004,645	\$ 4,166,691			
Long-term liabilities outstanding	10,165,470	6,128,002	9,946,789	7,966,372	20,112,259	14,094,374			
Long-term natifices outstanding	10,103,470	0,120,002	7,740,767	7,700,372	20,112,237	14,074,374			
Total liabilities	\$ 11,454,106	\$ 8,330,147	\$ 11,662,798	\$ 9,930,918	\$ 23,116,904	\$ 18,261,065			
Deferred inflows - pensions	\$ 437,795	\$ -	\$ 166,074	\$ -	\$ 603,869	\$ -			
Net position									
Net investment in capital assets	\$ 28,159,954	\$ 26,147,458	\$ 12,139,667	\$ 13,146,651	\$ 40,299,621	\$ 39,294,109			
Restricted	1,913,844	2,368,030	-	332,692	1,913,844	2,700,722			
Unrestricted	2,336,027	5,445,075	5,603,661	5,640,278	7,939,688	11,085,353			
Total net position	\$ 32,409,825	\$ 33,960,563	\$ 17,743,328	\$ 19,119,621	\$ 50,153,153	\$ 53,080,184			
•	\$ 32,409,823	\$ 33,900,303	\$ 17,743,328	\$ 19,119,021	\$ 30,133,133	\$ 33,080,184			
CHANGES IN NET POSITION	_				_				
	_	tal Activities		ype Activities		otal			
D	2015	2014	2015	2014	2015	2014			
Revenues Program Revenues									
Fees, charges, fines and other	\$ 3,340,657	\$ 2,119,415	\$ 22,388,100	\$ 22,100,752	\$ 25,728,757	\$ 24,220,167			
Operating grants and contributions	533,066	957,805	\$ 22,366,100	\$ 22,100,732	533,066	957,805			
Capital grants and contributions	1,710,253	1,453,943	11,901	141,390	333,000	937,803			
General Revenues and Transfers	1,/10,233	1,433,943	11,901	141,390					
Property taxes	1,969,527	2,015,096			1,969,527	2,015,096			
Grants and contributions not	1,909,327	2,013,090	-	-	1,909,327	2,013,090			
restricted to specific programs	2,969,872	3,231,411		39,760	2,969,872	3,271,171			
Miscellanous	189,366	95,116	24,807	37,700	214,173	95,116			
Transfers	1,141,804	1,042,500	(1,141,804)	(1,042,500)	-	-			
Total revenues	\$ 11,854,545	\$ 10,915,286	\$ 21,283,004	\$ 21,239,402	\$ 33,137,549	\$ 32,154,688			
Expenses									
General government	\$ 2,893,467	\$ 1,764,593	\$ -	\$ -	\$ 2,893,467	\$ 1,764,593			
Public safety	3,057,716	2,833,677	-	-	3,057,716	2,833,677			
Highways and streets	891,613	-	-	-	891,613	-			
Sanitation	886,085	-	-	-	886,085	-			
Culture and recreation	2,371,008	2,302,396	-	-	2,371,008	2,302,396			
Economic development	355,401	748,114	-	-	355,401	748,114			
Streets and sanitation	-	2,157,917							
Interest	116,544	108,831	-	-	116,544	108,831			
Utility	-	-	16,725,088	16,191,570	16,725,088	16,191,570			
Liquor			4,334,295	4,109,374	4,334,295	4,109,374			
Total expenses	\$ 10,571,834	\$ 9,915,528	\$ 21,059,383	\$ 20,300,944	\$ 31,631,217	\$ 28,058,555			
Increase (decrease) in net position	\$ 1,282,711	\$ 999,758	\$ 223,621	\$ 938,458	\$ 1,506,332	\$ 4,096,133			
Net position, January 1, as previously reported	\$ 33,960,563	\$ 32,960,805	\$ 19,119,621	\$ 18,181,163	\$ 53,080,184	\$ 51,141,968			
Prior period adjustment	(2,833,449)	Ψ 52,700,005	(1,599,914)	Ψ 10,101,103	(4,433,363)	Ψ 51,171,700			
Net position, January 1, as restated	\$ 31,127,114	\$ 32,960,805	\$ 17,519,707	\$ 18,181,163	\$ 48,646,821	\$ 51,141,968			
		, , ,	,,-	, ., ., ., ., .,	,,				
Net position, December 31	\$ 32,409,825	\$ 33,960,563	\$ 17,743,328	\$ 19,119,621	\$ 50,153,153	\$ 53,080,184			









### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, with a focus on short-term inflows, outflows, and balances of spendable resources. In particular, unrestricted fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

### **Governmental Funds**

At the end of 2015, the City's governmental funds reported combined ending fund balances of \$6,456,199. Of this amount, approximately 13 percent constitutes nonspendable fund balance, 11 percent constitutes legally or contractually restricted fund balance, 25 percent constitutes formally committed fund balance, 24 percent constitutes specifically assigned fund balance, and 27 percent constitutes unassigned fund balance.

The General Fund is the operating fund of the City. At the end of the current fiscal year, the General Fund's total fund balance was \$2,771,056. The General Fund's committed fund balance was \$184,556 and unassigned fund balance was \$\$2,586,500. The General Fund has no unrestricted fund balance. As a measure of the General Fund's liquidity, it is useful to compare total fund balance to total fund expenditures for 2015. Total fund balance represents 34 percent of total General Fund expenditures.

In 2015, the fund balance amount in the General Fund increased by \$435,712. This increase is primarily attributed to the transfers in from the enterprise funds.

The fund balance of the CDAB Revolving Loan Special Revenue Fund increased \$5,186 from the prior year as a result of investment earnings and loan repayments received.

The fund balance of the 2015 Street and Utilities Capital Project Fund decreased \$548,509 due to construction costs.

### **Proprietary Funds**

The Liquor Enterprise Fund reported an operating income in 2015 of \$411,006, indicating that it is charging for products and services at a normal margin for this type of business.

The Electric Enterprise Fund reported an operating income in 2015 of \$532,041, mainly because purchased power cost did not increase as anticipated.

The Water Enterprise Fund reported an operating income in 2015 of \$846,245, as a result of user fees in excess of operating costs.

The Wastewater Enterprise Fund reported an operating loss in 2015 of \$301,417, due to the separation of the fund from the Water Systems Enterprise Fund which resulted in the identification of insufficient rates in relation to operating costs.

The Storm Water Enterprise Fund reported an operating income in 2015 of \$12,297, as a result of user fees consistent with operating costs.

### GENERAL FUND BUDGETARY HIGHLIGHTS

There was an amendment to the original budget as approved for 2015, due to the separation of the street and sanitation departments. There was a reclassification of the streets expenditures budget which was an increase, and the sanitation expenditures budget which was a decrease, of \$619,386.

Actual revenues were more than overall final budgeted revenues by \$618,008, with the variance in intergovernmental revenues. Actual expenditures were more than overall final budgeted expenditures by

\$223,938, primarily as a result of unbudgeted severance pay and capital outlay, premium salaries for public safety, and unbudgeted loan financing from the Revolving Capital Fund.

### CAPITAL ASSETS AND LONG-TERM DEBT

### **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of December 31, 2015, amounted to \$52,867,513 (net of accumulated depreciation). The total increase in the City's investment in capital assets for the current fiscal year was approximately four percent. This increase was primarily due to the street and utilities construction in progress, completed road projects added to infrastructure, and various equipment purchases.

	Governmental Activities				Business-Ty	ctivities	Total				
		2015		2014	2015		2014		2015		2014
Land	\$	835,467	\$	804,606	\$ 425,232	\$	425,232	\$	1,260,699	\$	1,229,838
Construction in progress		3,203,987		646,150	-		1,503,130		3,203,987		2,149,280
Buildings and improvements		12,384,180		12,769,036	3,413,918		3,568,798		15,798,098		16,337,834
Infrastructure		15,619,186		15,473,602	15,059,031		13,866,293		30,678,217		29,339,895
Machinery and equipment	_	1,227,134	_	1,149,013	 699,378	_	751,307		1,926,512	_	1,900,320
Total capital assets	\$	33,269,954	\$	30,842,407	\$ 19,597,559	\$	20,114,760	\$	52,867,513	\$	50,957,167

Additional information on the City's capital assets can be found in the notes to the financial statements.

### **Long-Term Debt**

At the end of the current fiscal year, the City had total debt outstanding of \$12,567,892 which is backed by the full faith and credit of the government.

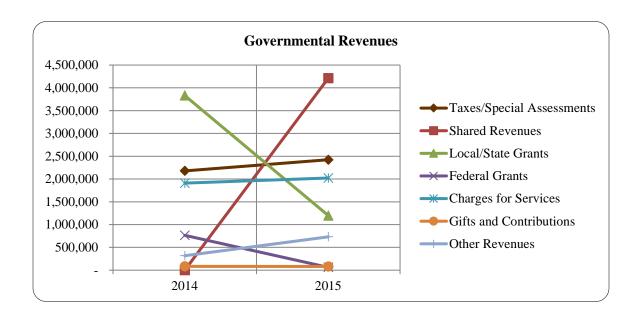
	Government	al Activities	Business-Ty	pe Activities	Total			
	2015	2014	2015	2015 2014		2014		
G.O. Bonds G.O. Revenue Notes	\$ 4,565,000 545,000	\$ 3,995,000 715,000	\$ 1,967,892 5,490,000	\$ 1,615,000 5,711,051	\$ 6,532,892 6,035,000	\$ 5,610,000 6,426,051		
	\$ 5,110,000	\$ 4,710,000	\$ 7,457,892	\$ 7,326,051	\$ 12,567,892	\$ 12,036,051		

Minnesota Statutes limit the amount of debt that the City may have to three percent of its total market value, excluding revenue bonds. At the end of 2015, overall debt of the City is below the three percent debt limit.

Additional information on the City's long-term debt can be found in the notes to the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

- The City depends on financial resources flowing from, or associated with, both the Federal Government and the State of Minnesota. Because of this dependency, the City is subject to changes in specific flows of intergovernmental revenues based on modifications to Federal and State laws and Federal and State appropriations. It is also subject to changes in investment earnings and asset values associated with U.S. Treasury Securities because of actions by foreign governments and other holders of publicly held U.S. Treasury Securities. The analysis below focuses on the revenues of the City's governmental funds taken from Exhibit 5 and the Schedule of Intergovernmental Revenue.



- Specific unemployment statistics for the City of Thief River Falls are not available. However, the unemployment rate for Pennington County was 7.4 percent as of December 31, 2015. This is higher than the statewide rate of 3.7 percent and the national average rate of 5.0 percent.
- Thief River Falls' population as of December 31, 2015, was 8,752, an increase of 179 since the 2010 census of 8,573.
- On December 15, 2015, the City of Thief River Falls set its 2016 revenue and expenditure budgets.

### REQUESTS FOR INFORMATION

This annual financial report is designed to provide a general overview of the City of Thief River Falls for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Thief River Falls Administrator's Office at 405 Third Street East, P.O. Box 548, Thief River Falls, Minnesota 56623, (218)681-2943, or admin@citytrf.net.



EXHIBIT 1

### STATEMENT OF NET POSITION DECEMBER 31, 2015

	G	Activities	В	usiness-Type Activities	 Total
<u>Assets</u>					
Cash and pooled investments Cash with fiscal agent Taxes receivable	\$	6,448,097 133,033	\$	5,934,784 334,733	\$ 12,382,881 467,766
Current Prior		42,223 36,916		-	42,223 36,916
Special assessments receivable Current Prior		31,956 18,098		1,758 13,126	33,714 31,224
Accounts receivable Accrued interest receivable Due from other governments		326,593 9,605 1,509,666		1,586,782 4,255	1,913,375 13,860 1,509,666
Inventory Loans receivable (net) Internal balances		3,673 931,889 (638,448)		1,095,909 8,680 638,448	1,099,582 940,569 -
Net pension asset Special assessments receivable - noncurrent Capital assets		202,487 1,286,371		115,876	202,487 1,402,247
Non-depreciable Depreciable - net of accumulated depreciation		4,039,454 29,230,500		425,232 19,172,327	 4,464,686 48,402,827
Total Assets	\$	43,612,113	-	29,331,910	\$ 72,944,023
<b>Deferred Outflows of Resources</b>					
Related to pensions	\$	689,613	\$	240,290	\$ 929,903
<u>Liabilities</u>					
Accounts payable Salaries payable Contracts payable	\$	348,441 140,380 132,735	\$	1,217,268 77,858	\$ 1,565,709 218,238 132,735
Demand waiver reserve Due to other governments Accrued interest payable		19,532 40,591		16,543 140,237 42,722	16,543 159,769 83,313
State Aid Advance Customer deposits Long-term liabilities		606,957		221,381	606,957 221,381
Due within one year Due in more than one year		614,695 9,550,775		830,286 9,116,503	1,444,981 18,667,278
Total Liabilities	\$	11,454,106	\$	11,662,798	\$ 23,116,904
<b>Deferred Inflows of Resources</b>					
Related to pensions	\$	437,795	\$	166,074	\$ 603,869
Net Position					
Net investment in capital assets Amounts restricted for	\$	28,159,954	\$	12,139,667	\$ 40,299,621
Debt service Economic development Unrestricted amounts		498,374 1,415,470		- - 5 602 661	498,374 1,415,470 7,030,688
Total Net Position		2,336,027 32,409,825	<b>\$</b>	5,603,661 17,743,328	\$ 7,939,688 <b>50,153,153</b>
	-	,,,,,,,,		,,	 ,

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

			Program Revenues						
		Expenses		ees, Charges, nes and Other	G	Operating Grants and ontributions			
Functions/Programs									
Primary Government									
Governmental activities	¢	2 902 467	ď	1 122 264	¢.	74 277			
General government	\$	2,893,467	\$	1,123,364	\$	74,277			
Public safety		3,057,716		183,729		192,948			
Highways and streets		891,613		298,712		265,841			
Sanitation		886,085		843,753		-			
Culture and recreation		2,371,008		875,436		-			
Economic development		355,401		15,663		-			
Interest		116,544		-		-			
Total governmental activities	\$	10,571,834	\$	3,340,657	\$	533,066			
Business-type activities									
Electric	\$	13,788,039	\$	14,422,957	\$	-			
Liquor		4,334,295		4,687,724		-			
Water		1,782,408		2,448,445		-			
Wastewater		1,008,694		670,730		-			
Storm Water		145,947		158,244		-			
Total business-type activities	\$	21,059,383	\$	22,388,100	\$	-			
Total Primary Government	\$	31,631,217	\$	25,728,757	\$	533,066			
	Proj Frai Gra Invo Inst	ral revenues an perty taxes nchise tax nts and contribu estment earnings trance dividends	tions r		specific	programs			
	Total general revenues and transfers								
	C	Change in net p	osition	Ì					
		osition - Janua		s previously re	ported				
	Pric	or period adjustn	nent						
	Net P	osition - Janua	ry 1, a	s restated					

**Net Position - December 31** 

	Capital		]	t			
(	Grants and	G	overnmental	В	susiness-Type		
C	ontributions		Activities		Activities		Total
\$	-	\$	(1,695,826)	\$	-	\$	(1,695,826
	-		(2,681,039)		-		(2,681,039
	1,571,118		1,244,058		-		1,244,058
	-		(42,332)		-		(42,332
	7,150		(1,488,422)		-		(1,488,422
	131,985		(207,753)		-		(207,753
	-		(116,544)	-	-		(116,544
\$	1,710,253	\$	(4,987,858)	\$	<u> </u>	\$	(4,987,858
\$	-	\$	-	\$	634,918	\$	634,918
	-		-		353,429		353,429
	-		-		666,037		666,037
	11,901		-		(326,063)		(326,063
	-		-		12,297		12,297
\$	11,901	\$	<u>-</u>	\$	1,340,618	\$	1,340,618
\$	1,722,154	\$	(4,987,858)	\$	1,340,618	\$	(3,647,240
		\$	1,969,527	\$	-	\$	1,969,527
			145,082		-		145,082
			2,969,872		-		2,969,872
			44,284		24,652		68,936
			-		155		155
			1,141,804		(1,141,804)		-
		\$	6,270,569	\$	(1,116,997)	\$	5,153,572
		\$	1,282,711	\$	223,621	\$	1,506,332
		\$	33,960,563	\$	19,119,621	\$	53,080,184

17,519,707

17,743,328 \$

48,646,821

50,153,153

31,127,114

32,409,825 \$

### EXHIBIT 3

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2015

		General		CDAB volving Loan cial Revenue		2015 et and Utilities pital Projects		Other Governmental Funds (Statement 1)		Total Governmental Funds
Assets										
Assets										
Cash and pooled investments	\$	3,117,692	\$	1,097,473	\$	-	\$	2,912,908	\$	7,128,073
Cash with fiscal agent		-		133,033		-		-		133,033
Taxes receivable										
Current		41,319		-		-		904		42,223
Prior		34,783		_		-		2,133		36,916
Special assessments receivable										
Current		42		_		_		31,914		31,956
Prior		2,339		_		_		15,759		18,098
Accounts receivable		106,828		_		206,372		2,500		315,700
Interest receivable		1,444		4,596		-		2,397		8,437
Due from other funds		-,		,570		_		146,940		146,940
Due from other governments		61,510				1,448,156		140,240		1,509,666
Loans receivable		-		855,689		1,440,130		76,200		931,889
		53,446		655,067		-		1,232,925		<i>'</i>
Special assessments receivable - noncurrent	-	33,440	-	<del>-</del>		<del>-</del>		1,232,923		1,286,371
Total Assets	\$	3,419,403	\$	2,090,791	\$	1,654,528	\$	4,424,580	\$	11,589,302
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u>										
Liabilities										
Cash overdraft	\$	_	\$	_	\$	2,010,034	\$	252,563	\$	2,262,597
Accounts payable	Ψ	252,121	Ψ	47	Ψ	3,649	Ψ	90,814	Ψ	346,631
Contracts payable		232,121		,		132,735		-		132,735
Salaries payable		139,339				132,733		671		140,010
Due to other funds		146,940		-		-		0/1		146,940
				-		-		97		
Due to other governments		19,379		-		-				19,476
State aid advance		-				<del>-</del>		606,957		606,957
Total Liabilities	\$	557,779	\$	47	\$	2,146,418	\$	951,102	\$	3,655,346
Deferred Inflows of Resources										
Taxes	\$	34,783	\$	-	\$	-	\$	2,133	\$	36,916
Loans		55,785		-		-		76,200		131,985
Special assessments		-		-		_		1,248,694		1,248,694
Municipal state aid		-				60,162		<del>-</del>		60,162
<b>Total Deferred Inflows of Resources</b>	\$	90,568	\$		\$	60,162	\$	1,327,027	\$	1,477,757

EXHIBIT 3 (Continued)

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2015

				Other									
			CDAB		2015	Go	vernmental		Total				
		Rev	olving Loan	Stree	t and Utilities		Funds	Go	overnmental				
	General		cial Revenue		ital Projects	(St	tatement 1)	Funds					
	 General	Бре	ciai revenue		rui i rojecis	(5)	tutement 1)		Tunus				
Fund Balances													
Nonspendable													
Loans receivable	\$ -	\$	855,689	\$	-	\$	-	\$	855,689				
Restricted for													
Debt service	-		-		-		498,529		498,529				
TIF district	-		-		-		180,415		180,415				
Committed to													
Airport	29,053		-		-		-		29,053				
Carnegie building	25,454		-		-		-		25,454				
Economic development	-		1,235,055		-		-		1,235,055				
Insurance	43,884		-		-		-		43,884				
Parks	86,165		-		-		-		86,165				
Perpetual care	-		-		-		166,049		166,049				
Train canopy	-		-		-		6,746		6,746				
Assigned to													
Capital projects	-		-		-		1,467,953		1,467,953				
Cemetery	-		-		-		90,696		90,696				
Unassigned	 2,586,500				(552,052)		(263,937)		1,770,511				
Total Fund Balances	\$ 2,771,056	\$	2,090,744	\$	(552,052)	\$	2,146,451	\$	6,456,199				
	 	<u> </u>	7	<u> </u>	(** )** /		, , , , ,		<u> </u>				
Total Liabilities, Deferred Inflows of													
Resources, and Fund Balances	\$ 3,419,403	\$	2,090,791	\$	1,654,528	\$	4,424,580	\$	11,589,302				

**EXHIBIT 4** 

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2015

Fund balances - total governmental funds (Exhibit 3)		\$ 6,456,199
Amounts reported for governmental activities in the		
Statement of Net Position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities		
are not financial resources and, therefore, are not reported in the governmental funds.		33,269,954
Other long-term assets are not available to pay for current period expenditures		
and, therefore, are deferred in the governmental funds.		1,477,757
Long-term liabilities are not due and payable in the current period and,		
therefore, are not reported in the governmental funds.		
Compensated absences payable	\$ (829,823)	
Other post employment benefits	(865,200)	
Accrued interest payable	(40,591)	
General obligation bonds payable	 (5,096,483)	(6,832,097)
Net pension liability and related outflows/inflows of resources represent the		
allocation of the pension obligations of the statewide plans to the City. Such		
balances are not reported in the governmental funds:		
Deferred outflows of resources related to pensions	\$ 689,613	
Deferred inflows of resources related to pensions	(437,795)	
Net pension asset	202,487	
Net pension liability	 (3,373,964)	(2,919,659)
Internal service fund is used by management to account for its services provided		
to other departments or funds, on a cost reimbursement basis. The assets and liabilities		
of the internal service fund is included in governmental activities in the statement of net position.		 957,671
Net position of governmental activities (Exhibit 1)		\$ 32,409,825

**EXHIBIT 5** 

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	General	CDAB volving Loan ecial Revenue	2015 eet and Utilities apital Project		Other Governmental Funds (Statement 2)	 Total Governmental Funds
Revenues	4 = 0 = 0 0 =					
Taxes	\$ 1,707,802	\$ -	\$ -	\$	369,891	\$ 2,077,693
Special assessments	33,906	-	-		311,668	345,574
Licenses and permits	237,660	-	-		-	237,660
Intergovernmental	3,535,348	-	1,387,994		548,265	5,471,607
Charges for services	1,993,619	-	-		28,305	2,021,924
Fines and forfeitures	49,664	-	-		-	49,664
Investment earnings	9,246	5,659	-		22,273	37,178
Gifts and contributions	74,277	-	-		7,150	81,427
Miscellaneous	 130,006	 9,362	 207,068	_	60,684	 407,120
<b>Total Revenues</b>	\$ 7,771,528	\$ 15,021	\$ 1,595,062	\$	1,348,236	\$ 10,729,847
Expenditures						
Current						
General government	\$ 1,354,352	\$ -	\$ -	\$	293,728	\$ 1,648,080
Public safety	2,811,896	-	-		-	2,811,896
Highways and streets	751,227	-	-		-	751,227
Sanitation	846,276	-	-		-	846,276
Culture and recreation	1,908,649	-	-		10,196	1,918,845
Economic development	267,881	9,835	-		76,200	353,916
Debt service						
Principal retirement	-	-	-		395,000	395,000
Interest	-	-	2,334		107,856	110,190
Capital outlay						
General government	37,807	-	-		-	37,807
Public safety	65,472	-	-		-	65,472
Highways and streets	-	-	2,930,030		365,768	3,295,798
Culture and recreation	85,224	-	-		214,682	299,906
Economic development	 -	 	 		11,900	 11,900
Total Expenditures	\$ 8,128,784	\$ 9,835	\$ 2,932,364	\$	1,475,330	\$ 12,546,313
Excess of Revenues Over						
(Under) Expenditures	\$ (357,256)	\$ 5,186	\$ (1,337,302)	\$	(127,094)	\$ (1,816,466)
Other Financing Sources (Uses)						
Transfers in	\$ 1,120,221	\$ -	\$ -	\$	271,360	\$ 1,391,581
Transfers out	(327,253)	-	(6,207)		(34,453)	(367,913)
Proceeds from issuance of debt	 -	 -	 795,000		<del>-</del>	 795,000
<b>Total Other Financing Sources (Uses)</b>	\$ 792,968	\$ -	\$ 788,793	\$	236,907	\$ 1,818,668
Net Change in Fund Balance	\$ 435,712	\$ 5,186	\$ (548,509)	\$	109,813	\$ 2,202
Fund Balance - January 1	 2,335,344	2,085,558	 (3,543)	_	2,036,638	 6,453,997
Fund Balance - December 31	\$ 2,771,056	\$ 2,090,744	\$ (552,052)	\$	2,146,451	\$ 6,456,199

EXHIBIT 6

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

Net change in fund balance - total governmental funds (Exhibit 5)		\$ 2,202
Amounts reported for governmental activities in the		
Statement of Activities are different because:		
Governmental funds report capital outlay as expenditures. However, in		
the Statement of Activities, the cost of those assets is allocated over		
their estimated useful lives and reported as depreciation expense.		
Expenditures for general capital assets and infrastructure	\$ 4,366,957	
Current year depreciation	(1,286,255)	
Net book value of assets disposed	 (653,155)	2,427,547
Revenues in the Statement of Activities that do not provide current financial		
resources are not reported as revenues in the governmental funds.		
Change in deferred inflows of resources		(648,501)
The repayment of the principal of long-term debt consumes the current financial resources		
of governmental funds, however, the transaction has no effect on net position.		
Principal repayments		
General obligation bonds	\$ 225,000	
General obligation revenue bonds	170,000	
Proceeds from issuance of bonds	 (795,000)	(400,000)
Some expenses reported in the Statement of Activities do not require the use		
of current financial resources and, therefore, are not reported as expenditures in		
governmental funds.		
Change in		
Amortization of discounts	\$ (1,533)	
Accrued interest payable	(4,821)	
Compensated absences payable	(246,971)	
Other post employment benefits	 (15,000)	(268,325)
Net pension liability does not represent the impending use of current resources.		
Therefore, the change in the liabilty and the related deferrals are not		
reported in the governmental funds.		(86,210)
The internal service fund is used by management to account for its services provided		
to other departments or funds, on a cost reimbursement basis. The net revenue of		
certain activities of the internal service fund is reported with governmental activities.		 255,998
Change in net position of governmental activities (Exhibit 2)		\$ 1,282,711

### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2015

Page							Nonmajor										
Carter Auest			Liquor		Electric		Water	V	Vastewater					Inte	rnal Service		
Cash and potentimenterms		F	Enterprise	F	Enterprise		Enterprise	I	Enterprise	I	Enterprise		Total		Fund		
Cash adopoled investments         \$ 1,182.58         \$ 1,285.08         \$ 1,285.08         \$ 1,285.08         \$ 1,882.08         \$ 1,182.08	<del></del>																
Cach with fineal agent		¢	1 102 505	¢	2.126.022	¢.	1 205 120	¢.	709 422	e	(02 (25	¢.	5 024 794	e.	1 500 601		
Special assessments receivable - current   Special assessments receivable   2,273   1,323,75   186,136   3,132   1,356,728   1,366,728	-	Э	1,182,383	Э	2,130,032	Э		Э	708,422	Э	002,023	Þ		Э	1,582,621		
Special assessments receivable   1,943   1,323,735   181,136   6,1523   13,137   1,586,782   1,108   1,048	5				-				1 758		-				-		
Account receivable   1,237   1,233.75   181,136   1,323   1,325   1,326   1	-		-		_		-		,		-				-		
Description   Section	-		2,573		1,323,375		186,136		,		13,175				10,893		
Description other funds	Interest receivable		1,043				473		894						1,168		
Total Current Assets	Loans receivable		-		8,680		-		-		-		8,680		-		
Noncurrent Assets         \$ 1,712,938         3,989,204         \$ 1,943,640         \$ 785,723         \$ 616,297         \$ 9,047,802         \$ 1,598,38           Noncurrent Assets         Special assessments receivable - noncurrent         \$ 5         \$ 5         \$ 5         \$ 115,876         \$ 115,876         \$ 6           Copital assessments receivable - noncurrent Assets         \$ 273,642         \$ 51,53,34         \$ 81,90,848         311,259         \$ 125,822         \$ 2,223	Due from other funds		-		67,775		-		-		-		67,775		-		
Special assessments receivable - noncurrent S         S         S         S         \$115.876         \$115.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.876         \$ 125.872         \$	Inventory		526,737		451,994		117,178				-		1,095,909		3,673		
Special assessments receivable - noneurrent   S	<b>Total Current Assets</b>	\$	1,712,938	\$	3,989,204	\$	1,943,640	\$	785,723	\$	616,297	\$	9,047,802	\$	1,598,355		
Capital assets         178,942         \$ 33,052         81,988         111,250          425,232	Noncurrent Assets																
Non-expreciable   178.942   5.36.95   8.19.88   111.250   14.638.729   19.172.37   19.17	Special assessments receivable - noncurrent	£ \$	-	\$	-	\$	-	\$	115,876	\$	-	\$	115,876	\$	-		
Total Noncurrent Assets	Capital assets																
Total Noncurrent Assets	Non-depreciable		, .								-				-		
Propertical Asserts	Depreciable - net of accumulated depreciat	tion	274,642		5,165,341		8,150,684		3,942,931		1,638,729		19,172,327		-		
Related to pensions	<b>Total Noncurrent Assets</b>	\$	453,584	\$	5,218,393	\$	8,232,672	\$	4,170,057	\$	1,638,729	\$	19,713,435	\$			
Compensated absences payable   \$ 37,093   \$ 146,059   \$ 28,269   \$ 28,269   \$ . \$ 240,290   \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$	<b>Total Assets</b>	\$	2,166,522	\$	9,207,597	\$	10,176,312	\$	4,955,780	\$	2,255,026	\$	28,761,237	\$	1,598,355		
Current Liabilities	<b>Deferred Outflows of Resources</b>																
Name	Related to pensions	\$	37,693	\$	146,059	\$	28,269	\$	28,269	\$		\$	240,290	\$			
Accounts payable	<u>Liabilities</u>																
Compensated absences payable   15.450   122.425   13.645   14.118   -   165.638   Salaries payable   12.937   42.697   11.372   10.554   298   77.858   37.858   37.858	Current Liabilities																
Salaries payable   12,937	Accounts payable	\$	139,756	\$	1,028,512	\$	37,930	\$	10,519	\$	551	\$	1,217,268	\$	1,810		
Interest payable	Compensated absences payable		15,450		122,425		13,645		14,118		-		165,638		-		
Demand waiver reserve	Salaries payable		12,937		42,697		11,372		10,554		298		77,858		370		
Due to other governments	Interest payable		-				30,922		3,484		-				-		
Due to other funds			-				-		-		-				-		
Corevenue bonds payable   - 93,000   507,000   64,648   - 664,648   - 221,381   - 221,38	_		43,753		93,242				1,567		-				56		
Customer deposits payable			-		-				-		-				-		
Noncurrent Liabilities			-								-				-		
Noncurrent Liabilities	Customer deposits payable				221,381						-		221,381				
Other post employment benefits         \$ 31,300         \$ 122,000         \$ 23,650         \$ 23,650         \$ -         \$ 200,600         \$ -           Compensated absences payable         93,067         173,023         114,606         33,100         -         413,796         -           Net pension liability         270,735         1,049,097         203,051         203,051         -         1,725,934         -           GO revenue bonds payable (net)         -         891,022         5,596,907         288,244         -         6,776,173         -           Total Noncurrent Liabilities         \$ 395,102         \$ 2,235,142         \$ 5,938,214         \$ 548,045         \$ -         \$ 9,116,503         \$ -           Total Liabilities         \$ 606,998         \$ 3,861,258         \$ 6,608,533         \$ 652,935         \$ 849         \$ 11,730,573         \$ 2,23           Deferred Inflows of Resources           Related to pensions         \$ 26,051         \$ 100,947         \$ 19,538         \$ 19,538         \$ -         \$ 166,074         \$ -           Net Position           Net Position         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667	<b>Total Current Liabilities</b>	\$	211,896	\$	1,626,116	\$	670,319	\$_	104,890	\$	849	\$	2,614,070	\$	2,236		
Compensated absences payable 93,067 173,023 114,606 33,100 - 413,796 - Net pension liability 270,735 1,049,097 203,051 203,051 - 1,725,934 - GO revenue bonds payable (net) - 891,022 5,596,907 288,244 - 6,776,173 - Total Noncurrent Liabilities \$ 395,102 \$ 2,235,142 \$ 5,938,214 \$ 548,045 \$ - \$ 9,116,503 \$ - Total Liabilities \$ 606,998 \$ 3,861,258 \$ 6,608,533 \$ 652,935 \$ 849 \$ 11,730,573 \$ 2,235	Noncurrent Liabilities																
Net pension liability 270,735 1,049,097 203,051 203,051 - 1,725,934 - 6076,173 - 891,022 5,596,907 288,244 - 6,776,173 - 6,776	Other post employment benefits	\$	· · · · · · · · · · · · · · · · · · ·	\$		\$		\$		\$	-	\$	,	\$	-		
Total Noncurrent Liabilities   \$395,102   \$2,235,142   \$5,938,214   \$548,045   \$- \$9,116,503   \$- \$											-				-		
Total Noncurrent Liabilities         \$ 395,102         \$ 2,235,142         \$ 5,938,214         \$ 548,045         \$ -         \$ 9,116,503         \$ -           Total Liabilities         \$ 606,998         \$ 3,861,258         \$ 6,608,533         \$ 652,935         \$ 849         \$ 11,730,573         \$ 2,23           Deferred Inflows of Resources           Related to pensions         \$ 26,051         \$ 100,947         \$ 19,538         \$ 19,538         \$ -         \$ 166,074         \$ -           Net Position           Net investment in capital assets         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667         \$ -           Unrestricted amounts         \$ 1,117,582         \$ 1,142,058         \$ 1,479,838         \$ 610,287         \$ 615,448         \$ 4,965,213         \$ 1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds         638,448							,				-				-		
Total Liabilities \$ 606,998 \$ 3,861,258 \$ 6,608,533 \$ 652,935 \$ 849 \$ 11,730,573 \$ 2,23 \\ \text{Deferred Inflows of Resources} \\ Related to pensions \$ 26,051 \$ 100,947 \$ 19,538 \$ 19,538 \$ - \$ 166,074 \$ - \\ \text{Net Position} \\ Net investment in capital assets \$ 453,584 \$ 4,249,393 \$ 2,096,672 \$ 3,701,289 \$ 1,638,729 \$ 12,139,667 \$ - \\ Unrestricted amounts \$ 1,117,582 \$ 1,142,058 \$ 1,479,838 \$ 610,287 \$ 615,448 \$ 4,965,213 \$ 1,596,11 \\ Total Net Position \$ \frac{1}{2},571,166 \$ \frac{5}{2},391,451 \$ \frac{3}{2},576,510 \$ \frac{4}{2},311,576 \$ \frac{2}{2},254,177 \$ 17,104,880 \$ \frac{1}{2},596,11 \\ Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds \$ 638,448 \$ \]	GO revenue bonds payable (net)				891,022		5,596,907		288,244		-		6,776,173				
Deferred Inflows of Resources           Related to pensions         \$ 26,051         \$ 100,947         \$ 19,538         \$ 19,538         \$ -         \$ 166,074         \$ -           Net Position           Net investment in capital assets         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667         \$ -           Unrestricted amounts         \$ 1,117,582         \$ 1,142,058         \$ 1,479,838         \$ 610,287         \$ 615,448         \$ 4,965,213         \$ 1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	<b>Total Noncurrent Liabilities</b>	\$	395,102	\$	2,235,142	\$	5,938,214	\$	548,045	\$	-	\$	9,116,503	\$	-		
Related to pensions         \$ 26,051         \$ 100,947         \$ 19,538         \$ 19,538         \$ -         \$ 166,074         \$ -           Net Position           Net investment in capital assets         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667         \$ -           Unrestricted amounts         \$ 1,117,582         \$ 1,142,058         \$ 1,479,838         \$ 610,287         \$ 615,448         \$ 4,965,213         \$ 1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds         \$ 638,448	Total Liabilities	\$	606,998	\$	3,861,258	\$	6,608,533	\$	652,935	\$	849	\$	11,730,573	\$	2,236		
Net Position           Net investment in capital assets         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667         \$ -           Unrestricted amounts         1,117,582         1,142,058         1,479,838         610,287         615,448         4,965,213         1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds         638,448	<b>Deferred Inflows of Resources</b>																
Net investment in capital assets         \$ 453,584         \$ 4,249,393         \$ 2,096,672         \$ 3,701,289         \$ 1,638,729         \$ 12,139,667         \$ -           Unrestricted amounts         1,117,582         1,142,058         1,479,838         610,287         615,448         4,965,213         1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds         638,448	Related to pensions	\$	26,051	\$	100,947	\$	19,538	\$	19,538	\$	-	\$	166,074	\$	-		
Unrestricted amounts         1,117,582         1,142,058         1,479,838         610,287         615,448         4,965,213         1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	Net Position																
Unrestricted amounts         1,117,582         1,142,058         1,479,838         610,287         615,448         4,965,213         1,596,11           Total Net Position         \$ 1,571,166         \$ 5,391,451         \$ 3,576,510         \$ 4,311,576         \$ 2,254,177         \$ 17,104,880         \$ 1,596,11           Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	Net investment in capital assets	\$	453,584	\$	4,249,393	\$	2,096,672	\$	3,701,289	\$	1,638,729	\$	12,139,667	\$	-		
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds  638,448		_		_		_		_		_				_	1,596,119		
	<b>Total Net Position</b>	\$	1,571,166	\$	5,391,451	\$	3,576,510	\$	4,311,576	\$	2,254,177	\$	17,104,880	\$	1,596,119		
Net position of business-type activities <u>\$ 17,743,328</u>		Adjı	ustment to refl	ect the	e consolidation	of ir	nternal service fu	nd act	ivities related	to ent	erprise funds		638,448				
								Net po	osition of busin	ness-t	ype activities	\$	17,743,328				

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

		Liquor		Electric		Water	,	Wastewater		Nonmajor orm Water			Into	rnal Service
		Interprise	1	Enterprise		Enterprise		Enterprise		Enterprise		Total	Inte	Fund
Sales and Cost of Goods Sold		arter prise		Effect prise		Enterprise		Enterprise		anter prise		Total		Tunu
Sales	\$	4,687,724	\$	13,670,083	\$	-	\$	-	\$	-	\$	18,357,807	\$	474,341
Cost of goods sold		(3,692,771)		(10,559,370)		-		-		-		(14,252,141)		-
Gross Profit	\$	994,953	\$	3,110,713	\$	-	\$	-	\$	-	\$	4,105,666	\$	474,341
Operating Revenues														
Charges for services		-		-		2,448,445		670,730		158,244		3,277,419		-
Miscellaneous		57,577		630,690		39,561		25,046		-		752,874		-
Total Gross Profit and Operating														
Revenues	\$	1,052,530	\$	3,741,403	\$	2,488,006	\$	695,776	\$	158,244	\$	8,135,959	\$	474,341
Operating Expenses														
Personnel services	\$	472,934	\$	1,576,854	\$	468,256	\$	427,995	\$	31,265	\$	2,977,304	\$	9,016
Advertising		57,409		-		-		-		-		57,409		-
Insurance		18,771		65,223		-		52,610		-		136,604		380,239
Repairs and maintenance		8,417		498,178		154,706		192,163		7,204		860,668		57,560
Supplies		12,820		45,276		387,564		24,919		1,693		472,272		45,668
Utilities		26,276		67,795		201,493		70,302		573		366,439		_
Miscellaneous		23,702		453,367		73,792		56,707		22,540		630,108		1,050
Other services and charges				108,164		-		-				108,164		-
Depreciation		21,195		394,505		355,950		172,497		82,672		1,026,819		
<b>Total Operating Expenses</b>	\$	641,524	\$	3,209,362	\$	1,641,761	\$	997,193	\$	145,947	\$	6,635,787	\$	493,533
	_	444 005	_		_	045.045		(201 415)	_		_	4.500.450		(10.100)
Operating Income (Loss)	\$	411,006	\$	532,041	\$	846,245		(301,417)	\$	12,297	\$	1,500,172	\$	(19,192)
Nonoperating Revenues (Expenses)														
Special assessments	\$	-	\$	-	\$	-	\$	11,901	\$	-	\$	11,901	\$	-
Investment earnings		6,059		7,942		3,917		3,616		3,118		24,652		7,106
Miscellaneous		-		-		-		155		-		155		149,948
Interest expense		-		(19,307)		(140,647)		(11,501)				(171,455)		
Total Nonoperating														
Revenues (Expenses)	\$	6,059	\$	(11,365)	\$	(136,730)	\$	4,171	\$	3,118	\$	(134,747)	\$	157,054
Income (Loss) Before Transfers	\$	417,065	\$	520,676	\$	709,515	\$	(297,246)	\$	15,415	\$	1,365,425	\$	137,862
	Ψ	417,002	Ψ	220,070	Ψ		Ψ	(277,240)	Ψ	10,410	Ψ		Ψ	
Transfers in		-		-		3,711,234		-		-		3,711,234		96,553
Transfers out		(419,079)		(1,245,011)		-		(3,125,723)	-			(4,789,813)		(41,642)
<b>Change in Net Position</b>	\$	(2,014)	\$	(724,335)	\$	4,420,749	\$	(3,422,969)	\$	15,415	\$	286,846	\$	192,773
Net Position - January 1, as														
previously reported	\$	1,824,147	\$	6,432,269	\$	_	\$	7,922,770	\$	2,238,762			\$	1,403,346
Prior period adjustment		(250,967)	_	(316,483)		(844,239)	_	(188,225)						
Net Position - January 1, as restated	\$	1,573,180	\$	6,115,786	\$	(844,239)	\$	7,734,545	\$	2,238,762			\$	1,403,346
Net Position - December 31	\$	1,571,166	\$	5,391,451	\$	3,576,510	\$	4,311,576	\$	2,254,177			\$	1,596,119
Adjustment to reflect the consolidation of in	ternal	service fund act	ivities	s related to enter	prise f	unds						77,109		
Change in net position of business-type activ														



### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS THE YEAR ENDED DECEMBER 31, 201

### FOR THE YEAR ENDED DECEMBER 31, 2015

Increase (Decrease) in Cash and Cash Equivalents

	D	Liquor pispensary	]	Electric Enterprise	F	Water Enterprise
Cash Flows from Operating Activities						
Receipts from customers	\$	4,711,750	\$	14,521,701	\$	2,262,309
Payments to employees		(440,351)		(1,532,680)		(328,633)
Payments to suppliers		(3,818,408)		(11,849,227)		(838,868)
Net cash provided by (used in) operating activities	\$	452,991	\$	1,139,794	\$	1,094,808
Cash Flows from Capital and Related Financing Activities						
Special assessments received	\$	-	\$	-	\$	-
Transfers from other funds		-		-		-
Transfers to other funds		(419,079)		(591,000)		-
Proceeds from issuance of debt		-		-		610,000
Purchase of capital assets		(9,101)		(386,653)		(13,462)
Loan payments received		-		11,982		-
Principal paid on debt		_		_		(300,000)
Interest paid on debt		-		(18,591)		(89,670)
Net cash provided by (used in) capital						
and related financing activities	\$	(428,180)	\$	(984,262)	\$	206,868
Cash Flows from Investing Activities						
Investment earnings received	\$	6,292	\$	8,203	\$	3,444
Net Increase (Decrease) in Cash and Cash Equivalents	\$	31,103	\$	163,735	\$	1,305,120
Cash and Cash Equivalents at January 1		1,151,482		1,972,297		
Cash and Cash Equivalents at December 31	\$	1,182,585	\$	2,136,032	\$	1,305,120
Reconciliation of operating income (loss) to						
net cash provided by (used in) operating activities						
Operating income (loss)	\$	411,006	\$	532,041	\$	846,245
Adjustments to reconcile net operating income (loss)						
to net cash provided by (used in) operating activities						
Depreciation expense	\$	21,195	\$	394,505	\$	355,950
Decrease (increase) in assets	Ψ	21,133	Ψ	37.,505	Ψ	333,550
Accounts receivable		(688)		95,159		(186,136)
Inventory		(32,863)		44,529		(117,178)
Due from other funds		(52,003)		46,804		-
Increase (decrease) in liabilities				.0,00		
Accounts payable		11,481		(65,854)		37,930
Salaries payable		1,258		7,282		-
Due to other governments		2,331		(2,543)		_
Compensated absences payable		30,545		36,892		128,251
Customer deposits payable		-		847		-
Demand waiver reserve		_		16,543		_
Other post employment benefit obligation		600		2,100		23,650
Net pension liability		8,126		31,489		6,096
Total adjustments	\$	41,985	\$	607,753	\$	248,563
Net cash provided by (used in) operating activities	\$	452,991	\$	1,139,794	\$	1,094,808

### EXHIBIT 9

	astewater Interprise	Sto	onmajor orm Water onterprise		Total	Int	ernal Service Fund
¢.	014 024	Ф	159 222	e.	22 469 917	¢.	470 775
\$	814,834	\$	158,223	\$	22,468,817	\$	478,775 (9,002)
	(371,560) (673,959)		(31,270) (32,055)		(2,704,494) (17,212,517)		(486,704)
	(073,939)		(32,033)		(17,212,317)		(400,704)
\$	(230,685)	\$	94,898	\$	2,551,806	\$	(16,931)
\$	30,291	\$	_	\$	30,291	\$	_
	_		-		-		426,140
	(68,500)		-		(1,078,579)		(41,642)
	-		-		610,000		-
	(95,896)		(36,357)		(541,469)		-
	-		-		11,982		-
	(178,155)		-		(478,155)		-
	(87,044)		-		(195,305)		-
\$	(399,304)	\$	(36,357)	\$	(1,641,235)	\$	384,498
\$	3,881	\$	3,119	\$	24,939	\$	7,219
\$	(626,108)	\$	61,660	\$	935,510	\$	374,786
	1,334,530		540,965		4,999,274		1,207,835
\$	708,422	\$	602,625	\$	5,934,784	\$	1,582,621
\$	(301,417)	\$	12,297	\$	1,500,172	\$	(19,192)
\$	172,497	\$	82,672	\$	1,026,819	\$	-
	119,058		(21)		27,372		2,724
	123,399		- (21)		17,887		(2,147)
	-		-		46,804		-
	(231,866)		(45)		(248,354)		1,668
	(10,877)		(5)		(2,342)		14
	-		-		(212)		2
	(84,825)		-		110,863		-
	-		-		847		-
	-		-		16,543		-
	(22,750)		-		3,600		-
	6,096		-		51,807		-
\$	70,732	\$	82,601	\$	1,051,634	\$	2,261
\$	(230,685)	\$	94,898	\$	2,551,806	\$	(16,931)

EXHIBIT 10

# STATEMENT OF FIDUCIARY NET POSITION POLICE RELIEF ASSOCIATION RETIREMENT SYSTEM PENSION TRUST FUND DECEMBER 31, 2015

### **Assets**

Cash and pooled investments Accrued interest receivable Prepaid benefits	\$ 49,454 43 839
Total Assets	\$ 50,336
Net Position	
Amounts held in trust for pool participants	\$ 50,336

**EXHIBIT 11** 

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION POLICE RELIEF ASSOCIATION TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2015

### Additions

Contributions Investment earnings	\$	5,389 240
Total Additions <u>Deductions</u>	\$	5,629
Benefit payments	_\$	9,727
Change in net position	\$	(4,098)
Net PositionJanuary 1		54,434
Net PositionDecember 31	\$	50,336

### NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2015

### I. Summary of Significant Accounting Policies

The City's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the City are discussed below

### A. Financial Reporting Entity

The City of Thief River Falls was incorporated June 1, 1874, and was organized November 4, 1896, with the powers, duties, and privileges granted by state law, codified in Minnesota Statutes, Chapter 412. The City operates under a Mayor-Council form of government and provides services such as general government, public safety, highways and streets, sanitation, culture and recreation, conservation of natural resources, economic development, a municipal liquor store, and the electric, storm water, wastewater, and water utilities, as authorized by its charter.

The City participates in a joint venture as described in Note IV-D.

The Thief River Falls Firemen's Relief Association is organized to provide pension and other benefits to its members in accordance with Minnesota Statutes. The City's portion of the cost of the Association's pension benefits is included in the General Fund. The Association does not have any significant operations or financial relationship with the City.

### B. Basic Financial Statements

### 1. Government-Wide Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) include the financial activities of the overall City government. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net position, both the governmental and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position. The City first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the City's governmental activities and different business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (1) fees, charges, and fines paid by the

## I. Summary of Significant Accounting Policies

#### B. Basic Financial Statements

#### 1. Government-Wide Statements (Continued)

recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues and transfers.

#### 2. Fund Financial Statements

The fund financial statements provide information about the City's funds. Separate statements for each fund category—governmental and proprietary—are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

The City reports the following major governmental fund:

The <u>General Fund</u> is the City's primary operating fund. It accounts for and reports all financial resources of the general government not accounted for in another fund.

The <u>CDAB Revolving Loan Special Revenue Fund</u> accounts for monies loaned at low interest rates to individuals or businesses, specifically for the purpose of economic development.

The <u>2015 Street and Utilities Project Capital Project Funds</u> is used to account for and report the financial activity of the 2015 street and utility improvement projects. Financing is provided by intergovernmental revenues and the proceeds from issuance of debt.

The City reports the following major enterprise funds:

The <u>Liquor Enterprise Fund</u> is used to account for the operations of the liquor store. Financing is provided through the liquor store's sale of on and off-sale liquor.

The <u>Electric Enterprise Fund</u> is used to account for and report the operations of the electrical service system. Financing is provided by charges to residents for services.

The <u>Water Enterprise Fund</u> is used to account for and report the operations of the water service system. Financing is provided by charges to residents for services.

The <u>Wastewater Enterprise Fund</u> is used to account for and report the operations of the sewer service system. Financing is provided by charges to residents for services.

## I. Summary of Significant Accounting Policies

#### B. Basic Financial Statements

#### 2. Fund Financial Statements (Continued)

Additionally, the City reports the Storm Water Enterprise Fund as a nonmajor fund.

The City also reports the following fund types:

<u>Special Revenue Funds</u> are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

<u>Debt Service Funds</u> are used to account for and report financial resources that are restricted for payment of principal and interest on debt.

<u>Internal Service Funds</u> are used to account for services provided to other funds or departments on a cost-reimbursement basis.

<u>Fiduciary Funds</u> are custodial in nature and do not present the results of operations or have a measurement focus. The <u>Pension Trust Fund</u> accounts for the activities of the Police Relief Association, which accumulates resources for pension benefit payments to qualified public safety employees.

## C. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. The City considers all revenues to be available if they are collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt are reported as other financing sources.

As a general rule, the effect of internal activity has been eliminated from the government-wide financial statements.

#### I. Summary of Significant Accounting Policies (Continued)

#### D. Assets, Liabilities, and Net Position or Equity

## 1. Cash and Cash Equivalents

The City has defined cash and cash equivalents to include cash on hand and demand deposits. Additionally, each fund's equity in the City's deposits is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

#### 2. Deposits and Investments

The cash balances of the funds are invested by the City Finance Director for the purpose of increasing earning through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2015, based on market prices. Investment earnings are allocated to the funds with deposits. Total investment earnings for 2015 were \$69,176.

## 3. Fiscal Agent

The City Council has authorized the Northwest Minnesota Multi-City Housing and Redevelopment Authority to administer the SCDP projects. The cash with fiscal agent held by the Northwest Minnesota Multi-City Housing and Redevelopment Authority on behalf of the City was \$133,033 as of December 31, 2016.

The City made a payment on the 2010 Water Revenue Bonds of \$334,733 on December 31, 2015 to Northland Securities Public Finance Agency. This amount is considered to be cash with fiscal agent as of December 31, 2015 until the payment is actually due January 1, 2016.

## 4. Receivables and Payables

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed by Pennington County in March with the first half payment due on May 15 and the second half due on October 15.

Taxes and special assessments receivable consist of uncollected taxes and special assessments payable in the years 2000 through 2015, and deferred special assessments collectible in 2016 and beyond. Taxes receivable are offset by deferred inflows of resources for the amount not collected within 60 days of December 31 to indicate they are not available to finance current expenditures. No provision has been made for an estimated uncollectable amount.

Accounts receivable consist primarily of charges for services for electric, sewer and water utilities. Utility receivables are carried at invoice amount. The City uses a direct write-off method for uncollectible accounts receivable. These amounts do not have a material effect on the financial condition of the City. A utility receivable is considered to be past due if any portion of the receivable balance is outstanding after the 10th of the month and the customer will be charged a 10% late fee.

## I. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, and Net Position or Equity

## 4. Receivables and Payables (Continued)

Revenues from electric and water sales are reflected in the accounts only at the time the meters are read. Accordingly, the revenues related to the electric and water service delivered, but not metered, are not accrued. The City reads meters throughout the month. Meters are read between the 21<sup>st</sup> of the previous month and 19<sup>th</sup> of the current month. Invoices are mailed on the 1<sup>st</sup> of the month and are due on the 10<sup>th</sup>.

Loans receivable consist of housing rehabilitation and business development loans. Loans receivable are reported as nonspendable fund balance for the amount outstanding as of year-end.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances from/to other funds" (i.e., the non-current portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for uncollectible amounts, if applicable.

### 5. <u>Inventory</u>

All inventories are valued at cost using the first in/first out (FIFO) method. Inventories in proprietary funds and at the government-wide level are recorded as expenses when consumed.

#### 6. Capital Assets

Capital assets, which include land, construction in progress, infrastructure, buildings and improvements, and machinery and equipment, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years, except land and construction in progress which is capitalized regardless of cost. Capital assets are recorded at historical cost or estimated historical cost when purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

## I. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Position or Equity

### 6. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extended the life of the asset are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current period, the City did not have any capitalized interest.

The City of Thief River Falls has elected to report infrastructure acquired prior to periods ending after June 30, 1980, for the governmental funds.

Infrastructure, buildings and improvements, and machinery and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40-75
Buildings and improvements	25-50
Machinery and equipment	5-10

#### 7. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This element represents a consumption of net position that applies to future periods, and therefore, will not be recognized as an outflow of resources (expense) until that time. The City reports deferred outflows of resources in the government-wide and proprietary funds Statement of Net Position in relation to the activity of the pension funds in which City employees and volunteer firefighters participate.

In addition to liabilities, the Statement of Net Position and Balance Sheet report a separate section for deferred inflows of resources. This element represents an acquisition of net position or fund balance that applies to future periods, and therefore, will not be recognized as an inflow of resources (revenue) until that time. The City reports property taxes and special assessments levied for subsequent years as deferred inflows of resources in the governmental fund financial statements. The City reports delinquent property tax receivables as deferred inflows of resources in the governmental funds, in accordance with the modified accrual basis of accounting. In addition, the City reports deferred inflows of resources in the government-wide and proprietary funds Statement of Net Position in relation to the activity of the pension funds in which City employees participate. Accordingly, such amounts are deferred and recognized as inflows of resources in the period that they become available.

## I. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Position or Equity (Continued)

### 8. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated sick leave and vacation balances. The liability has been calculated using the vesting method, in which leave amounts for employees who currently are eligible to receive termination payments are included. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. Compensated absences are generally liquidated by the General Fund and the Electric, Water, Wastewater, and Liquor Enterprise Funds.

## 9. <u>Long-Term Obligations</u>

In the government-wide and proprietary fund types financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expenses in the period incurred.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

### 10. Pensions

For purposes of measuring the net pension asset, amounts were calculated as of the valuation date and rolled forward to the measurement date, using standard actuarial roll-forward techniques per GASB 67/68. Investments are reported at fair value.

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources, and expense associated with the City's requirement to contribute to the Thief River Falls Firemen's Relief Association Plan, information about the Plan's fiduciary net position and additions to/deductions form the Thief River Falls Firemen's Relief Association Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## I. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Position or Equity (Continued)

#### 11. Net Position and Fund Balance

Certain funds of the City are classified as restricted net position on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

In the fund financial statements, the City classifies governmental fund balances as follows:

<u>Non-spendable</u> – includes fund balance amounts that cannot be spent because it is either not in spendable form or legally or contractually required to be maintained intact.

<u>Restricted</u> – includes fund balance amounts that are constrained for specific purposes which are either externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – includes fund balance amounts that are constrained for specific purposes imposed by resolution of the City Council and do not lapse at year-end. To remove the constraint on specified used of committed resources the Council shall pass a resolution.

<u>Assigned</u> – includes fund balance amounts that are intended to be used for specific purposes that are neither restricted nor committed. The City Council has delegated the authority to assign and remove assignments of fund balance amounts for specified purposes to the City Finance Director.

<u>Unassigned</u> – includes positive fund balance within the General Fund, which has not been classified within the above mentioned categories, and negative fund balances in other governmental funds.

The City will maintain an unrestricted fund balance in the General Fund of an amount not less than 35 to 50 percent of next year's budgeted expenditures of the General Fund. Unrestricted Fund Balance can be "spent down" if there is an anticipated budget short fall. If spending unrestricted fund balance to a point below the minimum targeted level the replenishment will be funded by taxes.

Stabilization arrangements are defined as formally setting aside amounts for use in emergency situations or when revenue shortages or budgetary imbalances arise. The City Council will set aside amounts by resolution as deemed necessary that can only be expended when unforeseen emergencies exist as the need for stabilization arises. The need for stabilization will only be utilized for situations that are not expected to occur routinely. The City does not identify an amount for stabilization at December 31, 2015.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## I. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Position or Equity (Continued)

#### 12. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred inflows and disclosure of contingent amounts at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. We believe that the actuarial assumptions and methods used to measure pension liabilities and costs for financial accounting purposes are appropriate in the circumstances.

## II. Stewardship, Compliance, and Accountability

## A. Change in Accounting Principles

## 1. Change in Accounting Principles

The City implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. These statements require the City to change the accounting for the pension costs related to the City's participation in the Public Employees Retirement Association (PERA). In addition, the City will also be recognizing a net pension liability, deferred outflows of resources, and deferred inflows of resources related to the City's proportionate share of the collective amounts in PERA.

As a result, beginning net position has been restated to reflect the related net pension liability and deferred outflows of resources as of January 1, 2015 as follows:

	Activities Activities	Liquor Enterprise Fund		1		Electric Water Systems erprise Fund Enterprise Fund		Wastewater Enterprise Fund	
Beginning Net Position Net Pension Liability at January 1, 2015	\$ 33,960,563 (2,833,449)	\$	1,824,147 (250,967)	\$	6,432,269 (316,483)	\$	(844,239)	\$	7,922,770 (188,225)
Net position - January 1, 2015, as restated	\$ 31,127,114	\$	1,573,180	\$	6,115,786	\$	(844,239)	\$	7,734,545

#### 2. Deficit Fund Balances

The following funds had deficit unassigned fund balances as of December 31, 2015: the 2014 Improvement Capital Projects Fund of \$35,758, the Greenwood Street Underpass Capital Projects Fund of \$772, the 2015 Street and Utilities Capital Projects Fund of \$552,052, the Multi Use Trail SRTS Capital Projects Fund of \$3,291, and the 2016 Greenwood Realignment Capital Projects Fund of \$224,116. These deficits will be eliminated with future collections.

#### III. Detailed Notes on All Funds

#### A. Assets

#### 1. Deposits and Investments

Reconciliations of the City's total deposits and investments to the basic financial statements, as of December 31, 2015, are as follows:

Government-wide Statement of Net Position	
Governmental Activities	
Cash and pooled investments	\$ 6,448,097
Cash with fiscal agent	133,033
Business-type Activities	
Cash and pooled investments	5,934,784
Cash with fiscal agent	334,733
Fiduciary Activities	
Cash and pooled investments	49,454
Total Cash and Investments	\$ 12,900,101
Deposits	\$ 8,157,628
Investments	4,264,727
Cash with fiscal agent	467,766
Petty cash and change funds	9,980
Total deposits and cash on hand	\$ 12,900,101

### **Deposits**

Minnesota Statutes, §§ 118A.02 and 118A.04 authorize the City to deposit its cash and to invest in certificates of deposit in financial institutions designated by the Board. Minnesota Statute, § 118A.03 requires that all City deposits be covered by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. However, the City complies with Minnesota statutes in establishing authorized collateral for deposits. As of December 31, 2015, the City's deposits were not exposed to custodial credit risk.

#### III. Detailed Notes on All Funds

#### A. Assets

1. <u>Deposits and Investments</u> (Continued)

#### Investments

Minnesota Statutes, §§ 118A.04 and 118A.05 generally authorize the following types of investments available to the City:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as high risk by Minnesota Statute, § 118A.04, subdivision 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

### **Interest Rate Risk**

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At December 31, 2015, the City had the following investments and maturities:

			L	ess Than			
		Fair Value		1 Year	 1-5 Years	5+ Years	
Federal Home Loan Bank	\$	1,089,889	\$	-	\$ 590,254	\$	499,635
Negotiable Certificates of Deposit		3,174,838		746,421	 2,428,417		
Total Investments	\$	4,264,727	\$	746,421	\$ 3,018,671	\$	499,635
		100%		18%	71%		11%

### III. Detailed Notes on All Funds

#### A. Assets

## 1. <u>Deposits and Investments</u>

Investments (Continued)

### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill the obligations to the holder of the investment. This is measured by the assignment of a rating from a nationally recognized statistical rating organization. It is the City's policy to invest only in securities that meet the ratings requirements set by state statute.

The City's exposure to credit risk as of December 31, 2015, is as follows:

	S & P Rating	 Fair Value
Federal Home Loan Bank Negotiable Certificates of Deposit	AA+ N/R	\$ 1,089,889 3,174,838
		\$ 4,264,727

N/R – not rated

## Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City does not have a policy on custodial credit risk. Some brokers have excess SIPC coverage which may mitigate all or part of custodial credit risk. At December 31, 2015, the following investments may be subject to custodial credit risk:

Federal Home Bank Loan	\$	1,089,889
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## III. Detailed Notes on All Funds

### A. Assets

## 1. <u>Deposits and Investments</u>

<u>Investments</u> (Continued)

## Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the City's investment in a single issuer, excluding U.S. guaranteed investments, external investment pools, and mutual funds.

Investments in any one issuer that represent five percent or more of the City's investments are:

Issuer	Rep	Reported Amount					
Federal Home Loan Mortgage Bank	\$	1,089,889	26%				
Negotiable Certificates of Deposit		3,174,838	74%				

## 2. Receivables

Receivables as of December 31, 2015, for the City's governmental and business-type activities, including any applicable allowances for uncollectible accounts, are as follows:

			Aı	mounts Not	
			Sc	heduled for	
			Coll	ection During	
	Tota	l Receivables	the Subsequent Ye		
Governmental Activities					
Taxes	\$	79,139	\$	_	
Special assessments		1,336,425		1,286,371	
Accounts		326,593		-	
Accrued interest		9,605		-	
Loans		931,889		200,131	
Due from other governments		1,509,666			
Total Governmental Activities	\$	4,193,317	\$	1,486,502	
Business-Type Activities					
Special assessments	\$	130,760	\$	115,876	
Accounts		1,586,782		-	
Accrued interest		4,255		-	
Loans		8,680		-	
Total Business-Type Activities	\$	1,730,477	\$	115,876	
	· · · · · · · · · · · · · · · · · · ·				

## III. Detailed Notes on All Funds

# A. Assets (Continued)

## 3. Capital Assets

Capital asset activity for the governmental and business-type activities for the year ended December 31, 2015, was as follows:

## Governmental Activities

		Beginning						Ending		
		Balance	Increases		lance Increases Decreases		Decreases		Balance	
Capital assets, not being depreciated										
Land	\$	804,606	\$	37,807	\$	6,946	\$	835,467		
Construction in progress	_	646,150		3,203,987		646,150		3,203,987		
Total capital assets not depreciated	\$	1,450,756	\$	3,241,794	\$	653,096	\$	4,039,454		
Capital assets being depreciated										
Infrastructure	\$	22,123,098	\$	742,314	\$	-	\$	22,865,412		
Buildings and improvements		19,013,519		62,549		35,220		19,040,848		
Machinery and equipment	_	4,507,651	_	320,300		29,987		4,797,964		
Total capital assets being depreciated	\$	45,644,268	\$	1,125,163	\$	65,207	\$	46,704,224		
Less: accumulated depreciation for										
Infrastructure	\$	6,649,496	\$	596,730	\$	-	\$	7,246,226		
Buildings and improvements		6,244,483		447,403		35,218		6,656,668		
Machinery and equipment		3,358,638		242,122		29,930		3,570,830		
Total accumulated depreciation	\$	16,252,617	\$	1,286,255	\$	65,148	\$	17,473,724		
Total capital assets, depreciated, net	\$	29,391,651	\$	(161,092)	\$	59	\$	29,230,500		
Governmental Activities										
Capital Assets, Net	\$	30,842,407	\$	3,080,702	\$	653,155	\$	33,269,954		

# III. Detailed Notes on All Funds

# A. Assets

# 3. <u>Capital Assets</u> (Continued)

# Business-Type Activities

	Beginning				Ending
	 Balance	Increases		Decreases	Balance
Capital assets, not being depreciated	 	 			 
Land	\$ 425,232	\$ -	\$	-	\$ 425,232
Construction in progress	 1,503,130	 498,049		2,001,179	 
Total capital assets not depreciated	\$ 1,928,362	\$ 498,049	\$	2,001,179	\$ 425,232
Capital assets being depreciated					
Buildings and improvements	\$ 7,460,930	\$ -	\$	-	\$ 7,460,930
Infrastructure	35,560,801	1,930,187		-	37,490,988
Machinery and equipment	 4,895,045	 82,559	_		 4,977,604
Total capital assets being depreciated	\$ 47,916,776	\$ 2,012,746	\$		\$ 49,929,522
Less: accumulated depreciation for					
Buildings and improvements	\$ 3,892,132	\$ 154,880	\$	-	\$ 4,047,012
Infrastructure	21,694,508	737,448		-	22,431,956
Machinery and equipment	 4,143,738	 134,489		-	 4,278,227
Total accumulated depreciation	\$ 29,730,378	\$ 1,026,817	\$		\$ 30,757,195
Total capital assets, depreciated, net	\$ 18,186,398	\$ 985,929	\$		\$ 19,172,327
Business-Type Activities					
Capital Assets, Net	\$ 20,114,760	\$ 1,483,978	\$	2,001,179	\$ 19,597,559

## III. Detailed Notes on All Funds

## A. Assets

# 3. <u>Capital Assets</u> (Continued)

# Depreciation Expense

Depreciation expense was charged to functions of the City as follows:

Governmental Activites	
General government	\$ 651,286
Public safety	82,135
Highways and streets	77,548
Sanitation	32,863
Culture and recreation	440,938
Economic development	1,485
Total Depreciation Expense - Governmental Activities	\$ 1,286,255
Pusings Type Activities	
Business-Type Activities	
Liquor	\$ 21,195
71	\$ 21,195 394,505
Liquor	\$ , , , , , , , , , , , , , , , , , , ,
Liquor Electric	\$ 394,505
Liquor Electric Water	\$ 394,505 82,672
Liquor Electric Water Wastewater	\$ 394,505 82,672 355,950

# B. <u>Interfund Receivables, Payables, and Transfers</u>

## Due To/From Other Funds

The composition of due to/from other funds as of December 31, 2015, is as follows:

Receivable Fund	Payable Fund	A	mount	
Revolving Capital Outlay	General Fund	\$	94,948	Revolving capital outlay transfer
Electric Enterprise Fund	Water Enterprise Fund		67,775	Interfund loan
2013 Greenwood Improvement Bonds Debt Service Fund	General Fund		51,992	For correct tax settlement
Total Due To/From Other Funds		\$	214,715	

### III. Detailed Notes on All Funds

## B. Interfund Receivables, Payables, and Transfers (Continued)

### **Interfund Transfers**

Interfund transfers for the year ended December 31, 2015, consisted of the following operating transfers:

Transfer to General Fund from Liquor Enterprise Fund	\$ 419,079	For operations
Transfer to General Fund from Electric Enterprise Fund	591,000	For operations
Transfer to General Fund from Interdepartment Distribution Fund	41,642	For reimbursements
Transfer to General Fund from Wastewater Enterprise Fund	68,500	For operations
Transfer to 2008 State Aid Street Bonds Debt Service Fund from 2001 Refunding Bonds Debt Service Fund	34,453	To close fund
Transfer to Interdepartment Distribution Fund from General Fund	96,553	For reimbursements
Transfer to Water Enterprise Fund from Electric Enterprise Fund	654,011	To move debt to correct fund
Transfer to Water Enterprise Fund from Wastewater Enterprise Fund	3,057,223	To split water from wastewater
Transfer to Revolving Capital Outlay Capital Projects Fund from General Fund	 230,700	Revolving capital outlay transfer
Total Interfund Transfers	\$ 5,193,161	

## C. Liabilities

#### Long-Term Debt

### **Governmental Activities**

City of Thief River Falls Minnesota Public Facilities Authority of 1998 represent debt incurred for construction of the Wastewater Treatment Facility. These bonds have an original issue amount of \$925,525. They carry a net interest rate of 2.8 percent and are due in annual principal payments of between \$54,648 and \$59,298 through July 1, 2019. The balance due on these bonds at December 31, 2015, is \$227,892.

City of Thief River Falls State-Aid Street Bonds of 2008 represent debt incurred for the construction of Greenwood Bridge. These bonds have an original issue amount of \$1,630,000. They carry a net interest rate of 3.785 percent and are due in annual principal payments of between \$170,000 and \$190,000 through April 1, 2018. The balance due on these bonds at December 31, 2015, is \$545,000.

#### III. Detailed Notes on All Funds

#### C. Liabilities

Long-Term Debt

Governmental Activities (Continued)

City of Thief River Falls General Obligation Improvement Bonds of 2011 represent debt incurred for street improvements. These bonds have an original issue amount of \$690,000. They carry a net interest rate of 3.2 percent and are due in annual principal payments of between \$55,000 and \$65,000 through February 1, 2024. The balance due on these bonds at December 31, 2015, is \$540,000.

City of Thief River Falls General Obligation Improvement Bonds of 2012 represent debt incurred for street improvements. These bonds have an original issue amount of \$795,000. They carry a net interest rate of 2.1 percent and are due in annual principal payments of between \$65,000 and \$80,000 through February 1, 2025. The balance due on these bonds at December 31, 2015, is \$700,000.

City of Thief River Falls General Obligation Improvement Bonds of 2013 represent debt incurred for street improvements. These bonds have an original issue amount of \$565,000. They carry a net interest rate of 2.95 percent and are due in annual principal payments of between \$30,000 and \$45,000 through February 1, 2029. The balance due on these bonds at December 31, 2015, is \$535,000.

City of Thief River Falls General Obligation Street Improvement Bonds of 2013 represent debt incurred for Greenwood street improvements. These bonds have an original issue amount of \$1,385,000. They carry a net interest rate of 2.95 percent and are due in annual principal payments of between \$75,000 and \$95,000 through February 1, 2029. The balance due on these bonds at December 31, 2015, is \$1,310,000.

City of Thief River Falls General Obligation Street Improvement Bonds of 2014 represent debt incurred for street improvements. These bonds have an original issue amount of \$685,000. They carry a net interest rate of 3 percent and are due in annual principal payments of between \$50,000 and \$65,000 through February 4, 2027. The balance due on these bonds at December 31, 2015, is \$685,000.

City of Thief River Falls General Obligation Street Improvement Bonds of 2015 represent debt incurred for street improvements. These bonds have an original issue amount of \$795,000. They carry a net interest rate of 2.5 percent and are due in annual principal payments of between \$60,000 and \$75,000 through February 1, 2028. The balance due on these bonds at December 31, 2015, is \$795,000.

#### III. Detailed Notes on All Funds

#### C. Liabilities

Long-Term Debt (Continued)

#### **Business-Type Activities**

City of Thief River Falls General Obligation Water Revenue Bonds of 2009 represent debt incurred for water system improvements. These bonds have an original issue amount of \$640,000. They carry a net interest rate of 4.2 percent and are due in annual principal payments of between \$25,000 and \$45,000 through February 1, 2030. The balance due on these bonds at December 31, 2015, is \$520,000.

City of Thief River Falls General Obligation Water Revenue Bonds of 2010 represent debt incurred for water system improvements. These bonds have an original issue amount of \$3,510,000. They carry a net interest rate of 3.2 percent and are due in annual principal payments of between \$300,000 and \$345,000 through January 1, 2023. The balance due on these bonds at December 31, 2015, is \$2,600,000.

City of Thief River Falls General Obligation Water Revenue Bonds of 2011 represent debt incurred for water system improvements. These bonds have an original issue amount of \$210,000. They carry a net interest rate of 3.2 percent and are due in annual principal payments of \$15,000 through February 1, 2027. The balance due on these bonds at December 31, 2015, is \$180,000.

City of Thief River Falls General Obligation Water Revenue Bonds of 2012 represent debt incurred for water system improvements. These bonds have an original issue amount of \$470,000. They carry a net interest rate of 2.2 percent and are due in annual principal payments of between \$30,000 and \$35,000 through February 1, 2028. The balance due on these bonds at December 31, 2015, is \$410,000.

City of Thief River Falls General Obligation Water Revenue Bonds of 2013 represent debt incurred for water system improvements. These bonds have an original issue amount of \$1,235,000. They carry a net interest rate of 2.95 percent and are due in annual principal payments of between \$75,000 and \$85,000 through February 1, 2029. The balance due on these bonds at December 31, 2015, is \$1,170,000.

City of Thief River Falls General Obligation Sewer Improvement Bonds of 2014 represent debt incurred for wastewater system improvements. These bonds have an original issue amount of \$125,000. They carry a net interest rate of 3 percent and are due in annual principal payments of between \$10,000 and \$15,000 through February 1, 2027. The balance due on these bonds at December 31, 2015, is \$125,000.

City of Thief River Falls General Obligation Equipment Certificates of 2014 represent debt incurred for utility system improvements. These bonds have an original issue amount of \$1,615,000, and are split between the water and electric funds. They carry a net interest rate of 2.250 percent and are due in annual principal payments of between \$62,000 and \$78,000 through February 1, 2024. The balance due on these bonds at December 31, 2015, is \$646,000 in water, and \$969,000 in electric, with the total balance due of \$1,615,000.

### III. Detailed Notes on All Funds

## C. <u>Liabilities</u>

Long-Term Debt

**Business-Type Activities** (Continued)

City of Thief River Falls General Obligation Water Revenue Bonds of 2015 represent debt incurred for water system improvements. These bonds have an original issue amount of \$610,000. They carry a net interest rate of 3 percent and are due in annual principal payments of between \$35,000 and \$45,000 through February 1, 2031. The balance due on these bonds at December 31, 2015, is \$610,000.

## **Debt Service Requirements**

Debt service requirements for general obligation bonds for the year ended December 31, 2015, are as follows:

	Government	al Activities	Business-typ	e Activities
Year Ending December 31	Principal	Interest	Principal	Interest
2016	280,000	93,579	155,000	31,713
2017	355,000	92,597	170,000	28,463
2018	355,000	87,570	175,000	25,013
2019	365,000	81,918	175,000	21,512
2020	375,000	75,547	180,000	17,963
2021-2025	1,905,000	250,931	760,000	33,593
2026-2030	930,000	46,553		
Total	\$ 4,565,000	\$ 728,695	\$ 1,615,000	\$ 158,257

Debt service requirements for general obligation revenue bonds for the year ended December 31, 2015, are as follows:

		Government	tal Acti	ivities	Business-tyj	pe Act	ivities
Year Ending December 31	F	Principal	]	Interest	Principal		Interest
2016		175,000		17,284	509,648		131,315
2017		180,000		10,737	556,184		125,165
2018		190,000		3,681	562,762		114,697
2019		-		-	584,298		102,654
2020		-		-	530,000		90,044
2021-2025		-		-	2,095,000		263,472
2026-2030		-		-	960,000		72,833
2031-2035					45,000		675
Total	\$	545,000	\$	31,702	\$ 5,842,892	\$	900,855

## III. Detailed Notes on All Funds

## C. <u>Liabilities</u>

<u>Long-Term Debt</u> (Continued)

**Changes in Long-Term Liabilities** 

## **Governmental Activities**

Long-term liability activity for the governmental activities for the year ended December 31, 2015, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
G.O. Improvement Bonds	\$ 3,995,000	\$ 795,000	\$ 225,000	\$ 4,565,000	\$ 280,000
G.O. State-Aid Street Bonds	715,000	-	170,000	545,000	175,000
Compenstated Absences	582,852	343,995	97,024	829,823	159,695
OPEB	850,200	15,000	-	865,200	-
Net Pension Liability		3,373,964		3,373,964	
Governmental Activities Long-Term Liabilities	\$ 6,143,052	\$ 4,527,959	\$ 492,024	\$ 10,178,987	\$ 614,695

## **Business-Type Activities**

Long-term liability activity for the business-type activities for the year ended December 31, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
G.O. Revenue Bonds	\$ 5,430,000	\$ 610,000	\$ 425,000	\$ 5,615,000	\$ 455,000
G.O. Bonds	1,615,000	-	-	1,615,000	155,000
MPFA Loans	281,047	-	53,155	227,892	54,648
Compensated Absenses	468,571	186,667	75,804	579,434	165,638
OPEB	155,240	45,360	-	200,600	-
Net Pension Liability		1,725,935	-	1,725,935	
Business-Type Activities Long-Term Liabilities	\$ 7,949,858	\$ 2,567,962	\$ 553,959	\$ 9,963,861	\$ 830,286

## IV. Other Post-Employment Benefits – (OPEB)

The City of Thief River Falls provides a single-employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The City provides for retirees by Minnesota Statute § 471.61, subdivision 2b. The retiree healthcare plan does not issue a publicly available financial report.

### **Funding Policy**

The contribution requirements of the plan members and the City are established and may be amended by the City of Thief River Falls Board of Commissioners. Retirees are required to pay 100 percent of the total premium cost. Since the premium is determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy. This post-employment benefit is funded on a pay-as-you-go basis usually paying retiree benefits out of the General Fund. As of the January 1, 2014 actuarial valuation, there were approximately 101 participants in the plan, including 27 retirees.

### Annual OPEB Cost and Net OPEB Obligation

The City's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the plan.

Annual Required Contribution	\$	113,842
Interest on net OPEB obligation		41,889
Adjustments to Annual Required Contribution		(60,561)
Annual OPEB cost (expense)	\$	95,170
Contributions made		(76,571)
Increase in net OPEB obligation	\$	18,599
Net OPEB Obligation - January 1, 2015	Ψ	1,047,232
Net OPEB Obligation - December 31, 2015	\$	1,065,831

The City's annual OPEB cost for December 31, 2015 was \$95,170. The percentage of annual OPEB cost contributed to the plan was 80.5 percent, and the net OPEB obligation for 2015 was \$1,065,831. Currently, three years actuarial data is available. For trend information, refer to the Required Supplementary Information.

#### Fund Status and Funding Progress

As of January 1, 2015, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial liability for benefits was \$1,473,348, and the actuarial value of assets was zero, resulting in an unfunded actuarial liability (UAAL) of \$1,473,348. The covered payroll (annual payroll of active employees covered by the plan) was \$4,687,712, and the ratio of the UAAL to the covered payroll was 31.4 percent.

#### IV. Other Post-Employment Benefits – (OPEB)

## Fund Status and Funding Progress (Continued)

Actuarial valuations for an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2015, actuarial valuation, the individual entry age normal actuarial cost method was used. The actuarial assumptions include a 4% a year rate of investment return, compounded annually net after investment expense, which is the expected long-term investment return on plan assets, and a base payroll growth rate of 4%. There were also merit and seniority salary rate increase assumptions taken into consideration and those are detailed in the actuarial study and are based on age. There was also an inflationary rate assumption factored into the calculation. Per the actuarial study, the assumed rate ranges for 5% to 7.5% for healthcare related costs. The UAAL is being amortized as a level dollar of active member payroll over a period of 30 years on an open period.

#### V. Defined Benefit Pension Plans

## A. Plan Description

The City of Thief River Falls participated in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statues, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

#### 1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City of Thief River Falls are covered by the General Employees Retirement Fund (GERF). GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new members must participate in the Coordinated Plan.

## 2. <u>Public Employees Police and Fire Fund (PEPFF)</u>

The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to a local relief association that elected to merge with and transfer assets and administration to PERA.

#### Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90% funded for two consecutive years are given 2.5% increases. Members in plans that have not exceeded 90% funded, or have fallen below 80%, are given 1% increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

#### V. Defined Benefit Pension Plans

#### A. Plan Description

Benefits Provided (Continued)

### 1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2% of average salary for each of the first ten years of service and 2.7% for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years and 1.7% for each remaining year. Under Method 2, the annuity accrual rate is 2.7% of average salary for Basic Plan members and 1.7% for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age unreduced Social Security benefits capped at 66. Disability benefits are available for vested members, and are based upon years of service and average high-five salary.

### 2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50% after five years up to 100% after ten years of credited service. Benefits for PEPFF members first hired after June 30, 2014, vest on a prorated basis from 50% after ten years up to 100% after twenty years of credited service. The annuity accrual rate is 3% of average salary for each year of service. For PEPFF who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

#### B. Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

### 1. GERF Contributions

Basic Plan members and Coordinated Plan members were required to contribute 9.1% and 6.50%, respectively, of their annual covered salary in calendar year 2015. The City of Thief River Falls was required to contribute 11.78% of pay for Basic Plan members and 7.50% for Coordinated Plan members in calendar year 2015. The City of Thief River Falls' contributions to the GERF for the year ended December 31, 2015, were \$298,516. The City of Thief River Falls' contributions were equal to the required contributions as set by state statute.

#### 2. PEPFF Contributions

Plan members were required to contribute 10.8% of their annual covered salary in calendar year 2015. The City of Thief River Falls was required to contribute 16.20% of pay for PEPFF members in calendar year 2015. The City of Thief River Falls' contributions to the PEPFF for

#### V. Defined Benefit Pension Plans

#### B. Contributions

#### 2. PEPFF Contributions (Continued)

the year ended December 31, 2015, were \$229,565. The City of Thief River Falls' contributions were equal to the required contributions as set by state statute.

#### C. Pension Costs

#### 1. GERF Pension Costs

At December 31, 2015, the City of Thief River Falls reported a liability of \$3,384,185 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuations as of that date. The City of Thief River Falls proportion of the net pension liability was based on the City of Thief River Falls' contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2014, through June 30, 2015, relative to the total employer contributions received from all PERA's participating employers. At June 30, 2015, the City of Thief River Falls' proportion share was .0653% which was a decrease of .0044% from its proportion measured as of June 30, 2014.

There were no provision changes during the measurement period.

For the year ended December 31, 2015, the City of Thief River Falls recognized pension expense of \$399,432 for its proportionate share of the GERF's pension expense.

At December 31, 2015, the City of Thief River Falls reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience	\$	-	\$	170,620
Changes in actuarial assumptions		-		-
Difference between projected and actual investment earnings		320,365		-
Changes in proportion		-		155,017
Contributions paid to PERA subsequent to the measurement date		150,793		
Total	\$	471,158	\$	325,637

#### V. Defined Benefit Pension Plans

#### C. Pension Costs

## 1. GERF Pension Costs (Continued)

The \$150,793 reported as deferred outflows of resources related to pensions resulting from the City of Thief River Falls' contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2016. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension I	Expense Amount
2016	\$	(28,454)
2017		(28,454)
2018		(28,454)
2019		80,091
2020		-

#### 2. PEPFF Pension Costs

At December 31, 2015, The City of Thief River Falls reported a liability of \$1,715,713 for it proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City of Thief River Falls' proportion of the net pension liability was based on the City of Thief River Falls' contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2014, through June 30, 2015, relative to the total employer contributions received from all PERA's participating employers. At June 30, 2015, the City of Thief River Falls' proportion was .151% which was an increase of .001% from its proportion measured as of June 30, 2014.

There were no provision changes during the measurement period.

For the year ended December 31, 2015, the City of Thief River Falls recognized pension expense of \$297,458 for its proportionate share of the PEPFF's pension expense.

## V. <u>Defined Benefit Pension Plans</u>

### C. Pension Costs

## 2. <u>PEPFF Pension Costs</u> (Continued)

As of December 31, 2015, the City of Thief River Falls reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$	-	\$	278,233	
Changes in actuarial assumptions		-		-	
Difference between projected and actual investment earnings		298,935		-	
Changes in proportion		9,000		-	
Contributions paid to PERA subsequent to the measurement date		116,028			
Total	\$	423,963	\$	278,233	

The \$116,028 reported as deferred outflows of resources related to pensions resulting from the City of Thief River Falls' contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2016. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension I	Expense Amount
2016	\$	(15,011)
2017		(15,011)
2018		(15,011)
2019		74,734
2020		-

### D. Actuarial Assumptions

The total pension liability in the June 30, 2015, actuarial valuation determined using the following actuarial assumptions:

Inflation	2.75% per year
Active Member Payroll Growth	3.50% per year
Investment Rate of Return	7.90%

#### V. Defined Benefit Pension Plans

## D. Actuarial Assumptions (Continued)

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants were based on RP-2000 tables for males and females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be: 1% effective every January 1<sup>st</sup> until 2026, then 2.5% thereafter.

Actuarial assumptions used in the June 30, 2015, valuation were based on the results of actuarial experience studies. The experience study in the GERF was for the period July 1, 2004, through June 30, 2008, with an update of economic assumptions in 2014.

There were no changes in actuarial assumptions in 2015.

The long-term expected rate of return on pension plan investments is 7.9%. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Stocks	45%	5.50%
International Stocks	15%	6.00%
Bonds	18%	1.45%
Alternative Assets	20%	6.40%
Cash	2%	0.50%
International Stocks Bonds Alternative Assets	15% 18% 20%	6.00% 1.45% 6.40%

#### E. <u>Discount Rate</u>

The discount rate used to measure the total pension liability was 7.9%. The projection of cash flows used to determine the discount rate assumed the employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## V. <u>Defined Benefit Pension Plans</u> (Continued)

#### F. Pension Liability Sensitivity

The following presents the City of Thief River Falls' proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City of Thief River Falls' proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% De	crease in Discount			1%	Increase in Discount
City of Thief River Fall's		Rate (6.9%)	Disco	ount Rate (7.9%)		Rate (8.9%)
Proportionate share of the GERF net pension liability Proportionate share of	\$	5,321,142	\$	3,384,185	\$	1,784,556
the PEPFF net pension liability	\$	3,343,943	\$	1,715,713	\$	370,512

### G. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org; or by writing to PERA at 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088; or by calling (651)296-7460 or 1-800-652-9026.

#### VI. Defined Contribution Plan

Four employees of the City of Thief River Falls are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by PERA. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5% of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees must be a percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount no to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2% of employer contributions and twenty-five hundredths of 1% (.0025) of the assets in each member's account annually.

Total contributions made by the City of Thief River Falls during fiscal year 2015 were:

Contribution Amount			ınt	Percentage of	Required	
	Employee		Employer	Employee	Employer	Rate
\$	1,335	\$	1,335	5%	5%	5%

#### VII. Defined Benefit Pension Plan – Firemen's Relief Association

## A. Plan Description

Firefighters of the City of Thief River Falls are members of the Thief River Falls Firemen's Relief Association. The Association is the administrator of the single-employer defined benefit pension plan available to firefighters. The plan is administered pursuant to Minnesota Statues, Chapter 69, Chapter 424A, and the Association's by-laws. As of December 31, 2015, membership includes 26 active participants and 2 deferred members entitled to benefit but not yet receiving them. The Plan issues a stand-alone financial statement.

### B. Benefits Provided

Authority for payment of pension benefits is established in Minnesota Statues §69.77 and may be amended only by the Minnesota State Legislature. Each member who is at least 50 years of age, has retired from the Fire Department, has served at least 20 years of active service with such department before retirement shall be entitled to a lump sum service pension in the amount of \$3,000 for each year active Fire Department service (including each year over 20) but not exceeding the maximum amount per year of service allowed by law for the minimum average amount of available financing per firefighter as prescribed by law.

Pursuant to Minnesota Statutes §424A.02, Subds. 2 and 4, members who retire with 10 years of service and have reached the age of 50 years are eligible for a retirement benefit. Members who retired before full retirement age and years of service requirements are eligible for a reduced benefit, based on the vesting schedule as set forth in Minnesota Statues §424A.02, Subd. 2(c). During the time a member is on early vested pension, they will not be eligible for disability benefits.

If a member of the Association shall become permanently or totally disabled, the Association shall pay the sum of \$3,000 for each year the member was an active member of the Thief River Falls Fire Department. If a member who received a disability pension subsequently recovers and returns to active duty, the disability pension is deducted from the service pension. A death benefit is also available, which is payable to a survivor.

Minnesota Statues Section 424A.10 provides for the payment of a supplemental benefit equal to 10 percent of a regular lump sum distribution up to a maximum of \$1,000. The supplemental benefit is in lieu of state income tax exclusion for lump sum distributions and will no longer be available if state tax law is modified to exclude lump sum distributions from state income tax. The Association qualifies for these benefits.

## C. Contributions

Minnesota Statues Chapter 69.772 specifies minimum support rates required on an annual basis. The minimum support rates from the municipality and from state aid are determined as the amount required to meet the normal cost plus amortizing an existing prior service costs over a 10-year period. The significant actuarial assumptions used to compute the municipal support are the same as those used to compute the accrued pension liability. The association is comprised of

### VII. <u>Defined Benefit Pension Plan – Firemen's Relief Association</u>

## C. Contributions (Continued)

volunteers; therefore, there are no payroll expenditures (i.e. there are no payroll percentage calculations). The minimum contribution from the City and state aid is determined as follows:

	Normal Cost
+	Amortization Payment on Unfunded Accrued Liability Prior to Any Change
+	Amortization Contribution on Unfunded Accrued Liability Attributed to Any Change
+	Administrative Expenses
-	Anticipated State Aid
-	Projected Investment Earnings
=	Total Contribution Required

The Plan is funded in part by fire state aid and, if necessary, City contributions. The State of Minnesota distributed to the City \$66,190 in fire state aid paid by the City to the Relief Association for the year ended December 31, 2015. Required employer contributions are calculated annually based on statutory provisions. For the year ended December 31, 2015, there was no statutorily-required City contributions to the plan.

#### D. Pension Costs

At December 31, 2015, the City reported an asset of \$202,487 for the Association's net pension asset. The net pension asset was measured as of December 31, 2014, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date.

As a result of its requirement to contribute to the Relief Association, the City recognized expense of \$48,300 for the year ended December 31, 2015. As December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources from the following sources:

Description	ed Outflows Resources	Deferred Inflows of Resources	
Differences between expected and actual liability Changes in assumptions	\$ -	\$	-
Net difference between projected and actual investment earnings	 34,782		
Total	\$ 34,782	\$	

## VII. Defined Benefit Pension Plan - Firemen's Relief Association

## D. Pension Costs (Continued)

Other amounts reported as deferred outflows and inflows of resources related to the Association's pension will be recognized in pension expense as follows:

	Pensio	n Expense
Year Ended December 31	Aı	nount
2016	\$	8,696
2017		8,696
2018		8,696
2019		8.694

## E. Actuarial Assumptions

The actuarial total pension liability was determined as of December 31, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	12/31/2014
Actuarial Cost Method	Entry Age Normal
Asset valuation method	Market value of assets
Actuarial Assumptions:	
Discount Rate	4.25%
Expected return on plan assets	4.25%
Inflation rate	2.75%

The best-estimate of expected future real rates of return were developed by aggregating data from several published capital market assumption surveys and deriving a single best-estimate based on the average survey values. These capital market assumptions reflect both historical market experience as well as diverse views regarding anticipated future returns. The expected inflation assumption was developed based on an analysis of historical experience with forward-looking expectations available in market data.

Best estimates of geometric real and nominal rates of return for each major asset class included in the pension plan's asset allocation as of December 31, 2015 are summarized in the following table:

	Allocation at	Long-term Expected	Long-term Expected
Asset Class	December 31, 2015	Real Rate of Return	Nominal Rate of Return
Domestic equity	25.27%	5.25%	8.00%
International equity	4.96%	5.25%	8.00%
Fixed income	51.20%	1.75%	4.50%
Real estate and alternatives	0.00%	3.75%	6.50%
Cash and equivalents	18.57%	0.25%	3.00%
Total	100.00%		5.28%
Reduced for assumed investment ex	pense		-1.00%
Net assumed invest return (weighted	l avg, rounded to 1/4%)		4.25%

### VII. <u>Defined Benefit Pension Plan – Firemen's Relief Association</u> (Continued)

### F. Discount Rate

The discount rate used to measure the total pension liability was 4.25 percent. Assets were projected using expected benefit payments and expected asset returns. Expected benefit payments were discounted by year using expected asset return assumption for years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the municipal bond rate of return. The equivalent single rate is the discount rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

## G. Pension Asset Sensitivity

The following presents the City's proportionate share of the net pension asset of the Association, calculated using the discount rate of 4.25 percent, as well as what the Association's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (3.25 percent) or one percentage point higher (5.25 percent) than the current rate:

	1% De	crease (3.25%)	Discount Rate (4.25%)		1% Increase (5.25%)	
Total Pension Liability	\$	824,095	\$	802,282	\$	780,716
Plan Fiduciary Net Position		1,004,769		1,004,769		1,004,769
Net Pension Liability		(180,674)		(202,487)		(224,053)

# VII. <u>Defined Benefit Pension Plan – Firemen's Relief Association</u> (Continued)

## H. Plan's Fiduciary Net Position

Information about the Plan's fiduciary net position is as follows:

Measurement Period Ending and Fiscal Year Ending

		Fiscal Ye	ar Ending	
	1	2/31/2015	12	2/31/2014
Assets			•	
Cash and deposits	\$	9,403	\$	15,148
Money market funds and interest-bearing cash		177,222		73,728
Total cash	\$	186,625	\$	88,876
Cash position of mutual funds	\$		\$	1,098
Receivables				
Contributions	\$	-	\$	1,000
Due from broker for investments sold		-		-
Investment income		-		-
Other				-
Total receivables	\$	-	\$	1,000
Investments				
Domestic equity	\$	253,887	\$	281,493
International equity		49,836		32,932
Fixed income		514,421		538,160
Real estate and alternatives		<u> </u>		-
Total investments	\$	818,144	\$	852,585
Total assets	\$	1,004,769	\$	943,559
Short term liabilities				
Payables				
Investment management fees	\$	-	\$	-
Due to broker for investments purchased		-		-
Other		<u> </u>		-
Total liabilities	\$	-	\$	-
Net position restricted for pensions	\$	1,004,769	\$	943,559

# VII. <u>Defined Benefit Pension Plan – Firemen's Relief Association</u>

# H. Plan's Fiduciary Net Position (Continued)

Information about the changes in the Plan's net pension asset is as follows:

Measurement Period Ending
and

	Fiscal Year Ending			
	1	2/31/2015	12	/31/2014
Additions				
Contributions				
State aid	\$	66,190	\$	63,149
City Contributions		-		-
Outside donations and other income		-		-
Member contributions		52		52
Total contributions	\$	66,242	\$	63,201
Investment income				
Net appreciation in fair value of investments	\$	(20,539)	\$	30,028
Interest and dividends		27,829		25,982
Less investment expense		(9,323)		(8,803)
Net investment income	\$	(2,033)	\$	47,207
Total additions	\$	64,209	\$	110,408
Deductions				
Benefit payments				
Monthly payments to retirees and beneficiaries	\$	-	\$	-
Lump sums		-		(76,361)
Refunds		-		-
Total	\$	-	\$	(76,361)
Administrative expense		(2,999)	-	(2,969)
Total deductions	\$	(2,999)	\$	(79,330)
Net increase in net pension	\$	61,210	\$	31,078
Net position restricted for pensions				
Beginning of year	\$	943,559	\$	912,481
End of year	\$	1,004,769	\$	943,559
Investment return for the measurement year				
a. Net investment income	\$	(2,033)	\$	47,207
b. Beginning balance		943,559		912,481
c. Time-weighted cash flows		9,360		(31,303)
d. Investment return: a. $/$ (b. $+$ c.)		-0.21%		5.36%

### VII. City of Thief River Falls Police Relief Association

#### A. <u>Plan Description</u>

On March 28, 1978, Minnesota H.F. No. 2330 was signed into law and stated that effective January 1, 1979; all active police officers employed by the City of Thief River Falls shall cease to be members of the Police Relief Association. These employees were transferred to the Minnesota Public Police and Fire Fund established pursuant to Minnesota Statues, Section 353.63 to 353.68. The law also established a pension trust fund to be maintained by the City of Thief River Falls for the exclusive benefit of the retired and disabled members of the Thief River Falls Police Relief Association who were receiving benefits on January 1, 1979. This is a closed pension benefit fund that currently provides benefits to one surviving spouse.

The City of Thief River Falls Annual Financial Report includes detailed financial statements for the Police Relief Association.

### B. Funding Policy

The City will provide by special tax levy and other revenues an amount sufficient to pay the aggregate cost of service pensions, disability benefits, and survivor benefits for the remaining members of the fund. The City is required by state statue to have an actuarial valuation and experience study of the City's Police Relief Association at least once every five years to determine the City's minimum obligation. The last actuarial valuation was completed as of December 31, 2007, by Van Iwaarden Associates. The City's tax levies to the Police Relief Association for the years ending December 31, 2015, 2014, and 2013, were \$5,389, \$5389, and \$5,389, respectively.

#### VIII.Summary of Significant Contingencies and Other Items

#### A. Claims and Litigation

The City, in connection with the normal conduct of its affairs, may be involved in various claims, judgments, and litigation. The City Council estimates that the potential claims against the City not covered by insurance resulting from such litigation would not materially affect the financial statements of the City.

### B. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage, or destruction of assets; errors or omissions; injuries to employees; employee health coverage; or natural disasters. The City has entered into a joint powers agreement with other Minnesota cities to form the League of Minnesota Cities Insurance Trust (LMCIT) to cover workers' compensation and property and casualty liabilities. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for each of the past three fiscal years.

The League of Minnesota Cities Insurance Trust is a public entity risk pool currently operated as a common risk management and insurance program for its members. The City pays an annual premium based on its annual payroll and an experience modification factor for workers' compensation coverage.

#### IX. Joint Ventures

#### A. Multi-Events Center

A Joint Powers Board was formed in the fall of 1995 for the purpose of coordinating the funding, design, and development of a Multi-Events Center. The current members of the Joint Powers Board are the City of Thief River Falls, School District No. 564, and Northland Community and Technical College.

The Multi-Events Center is a complex of facilities located on an 80 acre site east and north of Northland Community & Technical College which, when fully developed, will serve Northwestern Minnesota as a regional center for athletic events. The master plan for the complex, which contemplates the facilities being developed in a four phase process over a number of years, could eventually consist of an aquatic center, events center, and field house.

Phase I consisting of site improvements, a football stadium and track, a locker room – restroom – ticket sales building, track and field events areas, a baseball – softball complex, parking, and other related amenities has been completed. Phase II – IV will be designated and constructed only when private sources of funding become available. The City of Thief River Falls serves as the fiscal agent for the Joint Powers Board and the Multi-Events Center Fund is a part of these financial statements.

#### B. Northwest Regional Library

The Northwest Regional Library was formed pursuant to Minnesota Statues, §§134.20 and 471.59, effective January 1, 1981, and includes Kittson, Marshall, Pennington, Red Lake, and Roseau Counties. Control of the Library is vested in the Northwest Regional Library Board which is composed of 16 members with staggered terms made up of the following; one member appointed by each board of County Commissioners who may be a member of the Board of Commissioners; one member appointed by each participating City; and one additional member appointed by each County and City for each 6,000 of population or major percentage (85 percent) thereof. Complete financial information can be obtained from Northwest Regional Library, 210 Labree Avenue North, Thief River Falls, MN 56701.

#### X. Jointly-Governed Organizations

The Thief River Falls Airport Authority was formed pursuant to Minnesota Statues §360.0425 to §360.0427, effective June 15, 2010. The Airport Authority was created for the purposes of acquiring, establishing, constructing, maintaining, improving, and operating the Airport. The Airport Authority shall consist of five Commissioners as follows: two commissioners to be appointed by City Council, both of whom shall be members of the City Council; two Commissioners to be appointed by the County Board, both of whom shall be members of the County Board; and one lay commissioner who is a resident of either the City or the County shall be mutually appointed by the City Council and the County Board. The commissioners shall each be appointed for three-year terms, and shall serve until their successors are appointed and qualified. Terms shall be staggered so that the terms of approximately one-third of the Commissioners expire each calendar year. Complete financial statements of the Airport Authority can be obtained from its administrative office at 13722 Airport Drive, Thief River Falls, Minnesota, 56701.

#### XI. Conduit Debt (No Commitment Debt)

From time to time the City of Thief River Falls has issued private activity bonds to provide financial assistance for the acquisition and construction of facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for the payment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2015, there was one issue outstanding with a remaining principal balance of \$2,080,000.



Schedule 1

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2015

		Budgeted	l Ama	Actual	Variance with Final Budget Positive		
		Budgeted Original		Final	Actual		Negative)
Revenues							
Taxes	\$	1,715,213	\$	1,715,213	\$ 1,707,802	\$	(7,411)
Special assessments		17,950		17,950	33,906		15,956
Licenses and permits		141,835		141,835	237,660		95,825
Intergovernmental		3,306,694		3,306,694	3,535,348		228,654
Charges for services		1,867,978		1,867,978	1,993,619		125,641
Fines and forfeitures		50,000		50,000	49,664		(336)
Investment earnings		11,900		11,900	9,246		(2,654)
Gifts and contributions		-		-	74,277		74,277
Miscellaneous		41,950		41,950	 130,006		88,056
<b>Total Revenues</b>	<u>\$</u>	7,153,520	\$	7,153,520	\$ 7,771,528	\$	618,008
Expenditures							
Current							
General government							
Mayor/council	\$	97,960	\$	97,960	\$ 85,715	\$	12,245
Administration		550,657		550,657	553,366		(2,709)
Professional services		12,790		12,790	12,769		21
Assessor		37,000		37,000	36,930		70
Legal		86,904		86,904	87,588		(684)
Buildings and grounds		129,487		129,487	121,315		8,172
Insurance		237,430		237,430	224,546		12,884
MIS/GIS		39,800		39,800	39,800		-
Other general government		153,250		153,250	 192,323		(39,073)
Total general government	<u></u> \$	1,345,278	\$	1,345,278	\$ 1,354,352	\$	(9,074)
Public safety							
Police	\$	1,789,780	\$	1,789,780	\$ 1,798,130	\$	(8,350)
Fire		782,577		782,577	813,607		(31,030)
Fire relief association		63,500		63,500	67,190		(3,690)
Building official		132,174		132,174	 132,969		(795)
Total public safety	\$	2,768,031	\$	2,768,031	\$ 2,811,896	\$	(43,865)
Highways and streets							
Street department	\$	-	\$	619,386	\$ 583,777	\$	35,609
Street lighting		162,247		162,247	 167,450		(5,203)
Total highways and streets	\$	162,247	\$	781,633	\$ 751,227	\$	30,406

Schedule 1 (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	<b>.</b>					Variance with Final Budget		
	Budgeted Original	Amo	ints Final	Actual Amounts		Positive (Negative)		
Expenditures								
Current (continued)								
Sanitation								
Sanitation	\$ 1,448,982	\$	829,596	\$	846,276	\$	(16,680)	
Culture and recreation								
Arena	\$ 1,058,608	\$	1,058,608	\$	1,096,505	\$	(37,897)	
Parks	572,316		572,316		604,601		(32,285)	
Library	197,887		197,887		189,018		8,869	
Senior citizen program	 22,145		22,145		18,525		3,620	
Total culture and recreation	\$ 1,850,956	\$	1,850,956	\$	1,908,649	\$	(57,693)	
Economic development								
Community services	\$ 290,852	\$	290,852	\$	267,881	\$	22,971	
Total current	\$ 7,866,346	\$	7,866,346	\$	7,940,281	\$	(73,935)	
Capital outlay								
General government	\$ -	\$	-	\$	37,807	\$	(37,807)	
Public safety	8,500		8,500		65,472		(56,972)	
Culture and recreation	 30,000		30,000		85,224		(55,224)	
Total capital outlay	\$ 38,500	\$	38,500	\$	188,503	\$	(150,003)	
Total Expenditures	\$ 7,904,846	\$	7,904,846	\$	8,128,784	\$	(223,938)	
Excess of Revenues Over (Under)								
Expenditures	 (751,326)	\$	(751,326)	\$	(357,256)	\$	394,070	
Other Financing Sources (Uses)								
Transfers in	\$ 1,078,579	\$	1,078,579	\$	1,120,221	\$	41,642	
Transfers out	 (327,253)		(327,253)		(327,253)		-	
<b>Total Other Financing Sources (Uses)</b>	\$ 751,326	\$	751,326	\$	792,968	\$	41,642	
Net Change in Fund Balance	\$ -	\$	-	\$	435,712	\$	435,712	
Fund Balance - January 1	 2,335,344		2,335,344		2,335,344			
Fund Balance - December 31	\$ 2,335,344	\$	2,335,344	\$	2,771,056	\$	435,712	

Schedule 2

#### BUDGETARY COMPARISON SCHEDULE CDAB REVOLVING LOAN SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2015

		Budgeted	Amou	unts		Actual	Fina	ance with al Budget ositive
	Original		Final		Amounts		(Negative)	
Revenues								
Investment earnings	\$	5,600	\$	5,600	\$	5,659	\$	59
Miscellaneous		11,492		11,492		9,362		(2,130)
<b>Total Revenues</b>	\$	17,092	\$	17,092	\$	15,021	\$	(2,071)
Expenditures Current								
Economic development								
Administration		7,000		7,000		9,835		(2,835)
Net Change in Fund Balance	\$	10,092	\$	10,092	\$	5,186	\$	(4,906)
Fund Balance - January 1		2,085,558		2,085,558		2,085,558		
Fund Balance - December 31	\$	2,095,650	\$	2,095,650	\$	2,090,744	\$	(4,906)

# Schedule 3

#### SCHEDULE OF FUNDING PROGRESS OTHER POST-EMPLOYMENT BENEFIT PLAN FOR THE YEAR ENDED DECEMBER 31, 2015

Actuarial Valuation Date	 arial f Assets	 Actuarial Accrued Liability (AAL)		Unfunded AAL (UAAL)		ed Ratio	Cov	vered Payroll	UAAL as a Percentage of Covered Payroll
January 1, 2008	\$ -	\$ 4,945,515	\$	4,945,515	\$	-	\$	4,426,074	112%
January 1, 2011	\$ -	\$ 1,473,348	\$	1,473,348	\$	-	\$	4,687,712	31%
January 1, 2014	\$ -	\$ 1,066,449	\$	1,066,449	\$	-	\$	5,641,825	19%

# Schedule 4

### SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POST-EMPLOYMENT BENEFIT PLAN FOR THE YEAR ENDED DECEMBER 31, 2015

			Percentage of										
Fiscal Year Ended	Annual OPEB Cost			Employer entribution	Annual OPEB Cost Contributed	Net OPEB Obligation							
December 31, 2013	\$	137,865	\$	134,165	97%	\$	1,026,700						
December 31, 2014	\$	94,442	\$	73,942	78%	\$	1,047,200						
December 31, 2015	\$	95,170	\$	76,571	80%	\$	1,065,831						

### Schedule 5

# SCHEDULE OF CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT ASSOCIATION OF MINNESOTA FOR THE YEAR ENDED DECEMBER 31, 2015

### GENERAL EMPLOYEES RETIREMENT FUND PENSION PLAN

	Contributions as a										
	St	tatutorily	Rela	ation to the	Cont	ribution		Covered-	Percentage of		
Fiscal	iscal Required Statutorily			rily Required	Def	iciency	]	Employee	Covered-Employee		
Year Ending	Co	ntribution	Co	ntribution	(E:	xcess)	ccess) Payroll		Payroll		
December 31, 2015	\$	298,516	\$	298,516	\$	-	\$	3,990,024	7.5%		

#### PUBLIC EMPLOYEES POLICE AND FIRE FUND PENSION PLAN

Fiscal Year Ending	R	atutorily equired ntribution	Rela Statuto	cributions in ation to the orily Required ntribution	ontribution Deficiency (Excess)		Covered- Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll	
December 31 2015	\$	229 565	\$	229 565	\$	_	\$ 1 417 067	16.2%	

Schedule 6

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT ASSOCIATION FOR THE YEAR ENDED DECEMBER 31, 2015

#### GENERAL EMPLOYEES RETIREMENT FUND PENSION PLAN

						<b>Proportionate Share</b>	
						of the Net Pension	Plan Fiduciary Net
	Proportion	Pr	oportionate			Liability as a	Position as a
	of the	S	hare of the		Covered-	Percentage of its	Percentage of the
Fiscal	<b>Net Pension</b>	N	et Pension	1	Employee	Covered-Employee	<b>Total Pension</b>
Year Ending	Liability	Lia	bility (Asset)		Payroll	Payroll	Liability
June 30, 2015	0.6530%	\$	3,384,185	\$	3,870,518	87.43%	78.20%

#### PUBLIC EMPLOYEES POLICE AND FIRE FUND PENSION PLAN

					Proportionate Share	
					of the Net Pension	Plan Fiduciary Net
	Proportion	Pr	oportionate		Liability as a	Position as a
	of the	S	hare of the	Covered-	Percentage of its	Percentage of the
Fiscal	<b>Net Pension</b>	N	let Pension	Employee	Covered-Employee	<b>Total Pension</b>
Year Ending	Liability	Lia	bility (Asset)	Payroll	Payroll	Liability
June 30, 2015	0.1510%	\$	1 715 713	\$ 1 383 239	124 04%	86 60%

Schedule 7

# VOLUNTEER FIREFIGHTER RETIREMENT PLAN FOR THE YEAR ENDED DECEMBER 31, 2015

#### SCHEDULE OF CONTRIBUTIONS

Fiscal Year Ending	Req	itorily uired ibution	Contributions in Relation to the Statutorily Required Contribution		Contribution Deficiency (Excess)		 Covered- Employee Payroll		Contributions as a Percentage of Covered-Employee Payroll
December 31, 2015	\$	-	\$	_	\$	-	N/A		N/A
December 31, 2014	\$	-	\$	-	\$	-	\$	-	0.0%

#### SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY

					<b>Proportionate Share</b>			
					of the Net Pension	<b>Plan Fiduciary Net</b>		
	Proportion	Pro	oportionate		Liability as a	Position as a		
	of the	Sl	nare of the	Covered-	Percentage of its	Percentage of the		
Fiscal	<b>Net Pension</b>	N	et Pension	<b>Employee</b>	Covered-Employee	<b>Total Pension</b>		
Year Ending	Liability	Lial	bility (Asset)	Payroll	Payroll	Liability		
June 30, 2015	100%	\$	(202.487)	N/A	N/A	154 7%		

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2015

#### I. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at fiscal year-end.

In September of each year, the City Council drafts a preliminary budget after giving interested citizens a reasonable opportunity to be heard. The final budget is approved in December and a certified levy is sent to Pennington County. Truth in taxation requires that a final levy may not exceed a preliminary levy.

The appropriated budget is prepared by fund, function, and department. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the departmental level.

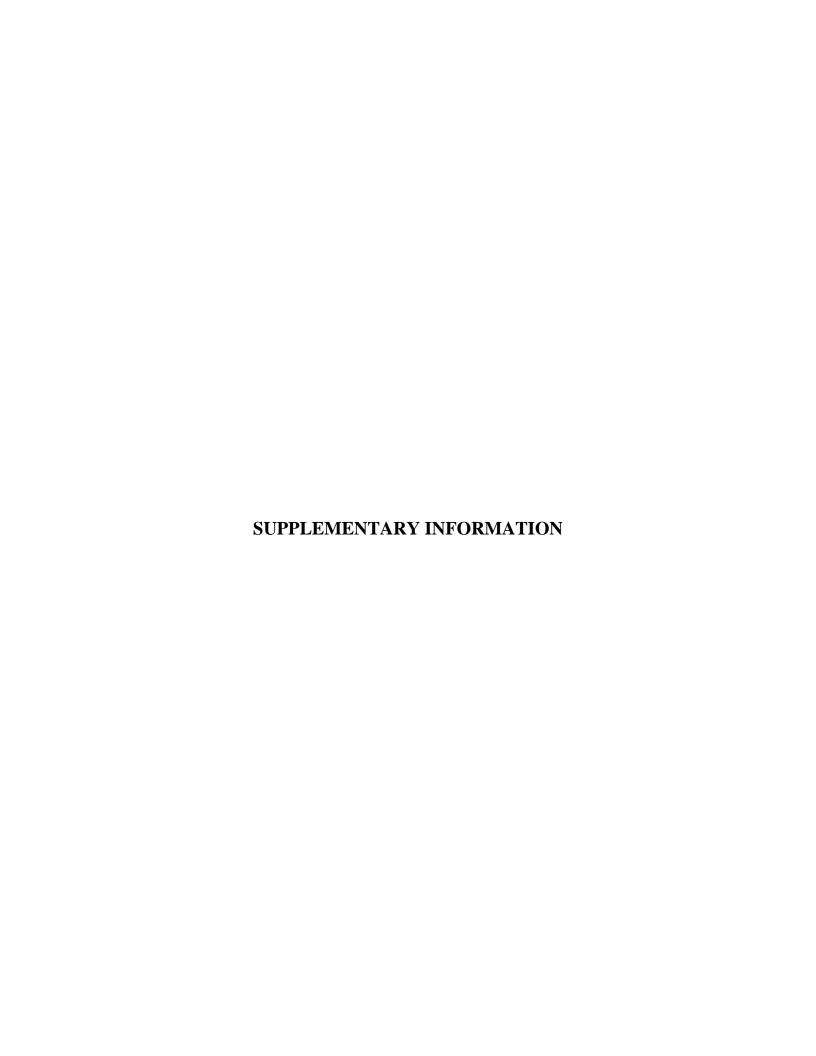
#### II. Excess of Expenditures Over Budget

The following departments had expenditures in excess of budget for the year ended December 31, 2015:

	E	xpenditures	Budget	Excess	
General Fund					
General government					
Administration	\$	553,366	\$ 550,657	\$	(2,709)
Legal		87,588	86,904		(684)
Other general government		192,323	153,250		(39,073)
Public safety					
Police		1,798,130	1,789,780		(8,350)
Fire		813,607	782,577		(31,030)
Firefighters relief association		67,190	63,500		(3,690)
Building official		132,969	132,174		(795)
Highways and streets					
Street lighting		167,450	162,247		(5,203)
Sanitation					
Sanitation		846,276	829,596		(16,680)
Culture and recreation					
Arena		1,096,505	1,058,608		(37,897)
Parks		604,601	572,316		(32,285)
Capital outlay					
General government		37,807	-		(37,807)
Public safety		65,472	8,500		(56,972)
Culture and recreation		85,224	30,000		(55,224)
CDAB Revolving Loan Special Revenue Fund					
Economic development					
Administration		9,835	7,000		(2,835)

#### III. Net Pension Liability

The information presented in the required supplementary schedules was used in the actuarial valuation for purposes of determining the actuarially determined contribution rates. The assumptions and methods used for this actuarial valuation were recommend by PERA and adopted by the City Council.



#### NONMAJOR GOVERNMENTAL FUNDS

### Special Revenue Funds

The <u>Greenwood Cemetery Special Revenue Fund</u> is used to account and report financial transactions of the cemetery. Financing is provided by the sale of cemetery plots and charges for services restricted for perpetual care.

The <u>TIF District 1-1 Special Revenue Fund</u> is used to account for and report the financial activities of the Knox Property. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-3 Special Revenue Fund</u> is used to account for and report the financial activities of the Sherwood Park Townhomes. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-4 Special Revenue Fund</u> is used to account for and report the financial activities of Oakland Park. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-5 Special Revenue Fund</u> is used to account for and report the financial activities of Wendt Drive. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-6 Special Revenue Fund</u> is used to account for and report the financial activities of Sunrise Court. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-7 Special Revenue Fund</u> is used to account for and report the financial activities of the Elementary Addition. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-8 Special Revenue Fund</u> is used to account for and report the financial activities of Wheatland Estates. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-9 Special Revenue Fund</u> is used to account for and report the financial activities of Riverfalls Estates. Financing is provided by tax increment assigned to economic development.

The <u>TIF District 1-10 Special Revenue Fund</u> is used to account for and report the financial activities of the Rocksbury Apartments. Financing is provided by tax increment assigned to economic development.

#### **Debt Service Funds**

The <u>2001 Refunding Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Refunding Bonds of 2001. This debt has been extinguished and the fund was closed in 2015.

The 2008 State Aid Street Bonds Debt Service Fund is used to account for and report debt associated with General Obligation State-Aid Street Bonds of 2008 issued for street improvements. Financing is provided by annual allotments of highway users tax from the Minnesota Department of Transportation.

#### NONMAJOR GOVERNMENTAL FUNDS

The <u>2011 Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2011, issued for street and utility improvements. Financing is provided by special assessments restricted for debt service.

The <u>2012 Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2012, issued for street improvements. Financing is provided by special assessments restricted for debt service.

The <u>2013 Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2013, issued for street improvements. Financing is provided by special assessments restricted for debt service.

The <u>2013 Greenwood Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2013, issued for the construction of the Greenwood street underpass. Financing is provided by a general levy and special assessments restricted for debt service.

The <u>2014 Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2014, issued for street improvements. Financing is provided by special assessments restricted for debt service.

The <u>2015 Improvement Bonds Debt Service Fund</u> is used to account for and report debt associated with the General Obligation Improvement Bonds of 2015, issued for street improvements. Financing is provided by special assessments restricted for debt service.

#### Capital Projects Funds

The <u>Revolving Capital Outlay Capital Projects Fund</u> is used to account for and report capital purchases. Financing is provided by transfers from other funds and special assessments.

The <u>Swimming Pool Capital Projects Fund</u> is used to account for and report the funds raised for the construction of a city swimming pool. Financing is provided by donations and investment earnings.

The <u>Multi-Events Center Capital Projects Fund</u> is used to account for and report the financial resources of the Multi-Events Center. Financing is provided by annual appropriations from the City of Thief River Falls, Northland Community and Technical College, and Independent School District 564.

The <u>2015 Mark Boulevard Improvement Project Capital Projects Fund</u> is used to account for and report the financial resources of the Mark Boulevard improvement project. This fund was closed into the 2015 Street and Utilities Capital Projects Fund in 2015.

#### NONMAJOR GOVERNMENTAL FUNDS

The <u>2015 Noper Project Capital Projects Fund</u> is used to account for and report the financial resources of the infrastructure construction for the West River Falls Estates apartment project. This fund was closed into the 2015 Street and Utilities Capital Projects Fund in 2015.

The <u>2016 Greenwood Realignment Capital Projects Fund</u> is used to account for and report the financial resources of the Greenwood Street realignment project. Financing is provided by General Obligation bonds to be issued in 2016.

The <u>2014 Improvement Project Capital Projects Fund</u> is used to account for and report the financial resources of the 2014 street improvement projects. Financing is provided by a general levy and special assessments.

The <u>Greenwood Street Underpass Capital Projects Fund</u> is used to account for and report the financial resources of the Greenwood Street underpass construction project. Financing is provided by annual allotments of highway users tax from the Minnesota Department of Transportation.

The <u>Multi-Use Trail SRTS Capital Projects Fund</u> is used to account for and report the financial resources of the multi-use trail construction. Financing is provided by the Safe Routes to Schools Grant from the Minnesota Department of Transportation.

Statement 1

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2015

	Special venue Funds tatement 3)		Debt ervice Funds statement 5)	Capital ojects Funds	Go	al Nonmajor overnmental Funds Exhibit 3)
<u>Assets</u>						
Assets						
Cash and pooled investments	\$ 523,783	\$	413,347	\$ 1,975,778	\$	2,912,908
Taxes receivable			004			004
Current Prior	-		904	-		904
Special assessments receivable	-		2,133	-		2,133
Current	_		31,914	_		31,914
Prior	_		13,846	1,913		15,759
Accounts receivable	-		-	2,500		2,500
Interest receivable	388		382	1,627		2,397
Due from other funds	-		51,992	94,948		146,940
Loans receivable	-		-	76,200		76,200
Special assessments receivable - noncurrent	 		1,169,300	 63,625		1,232,925
Total Assets	\$ 524,171	\$	1,683,818	\$ 2,216,591	\$	4,424,580
<u>Liabilities, Deferred Inflows of Resources,</u> and Fund Balances						
Liabilities						
Cash overdraft	\$ -	\$	_	\$ 252,563	\$	252,563
Accounts payable	79,497		-	11,317		90,814
Salaries payable	671		-	-		671
Due to other governments	97		-	-		97
State Aid Advance	 		-	 606,957		606,957
Total Liabilities	\$ 80,265	\$	<u>-</u>	\$ 870,837	\$	951,102
Deferred Inflows of Resources						
Taxes	\$ -	\$	2,133	\$ -	\$	2,133
Special assessments	-		1,183,156	65,538		1,248,694
Loans	 -	-	-	 76,200		76,200
Total Deferred Inflows of Resources	\$ -	\$	1,185,289	\$ 141,738	\$	1,327,027
Fund Balances						
Restricted for						
Debt service	\$ -	\$	498,529	\$ -	\$	498,529
TIF district	180,415		-	-		180,415
Committed to Train canopy	6,746					6,746
Perpetual care	166,049		-	-		166,049
Assigned to	100,017					100,019
Capital projects	-		-	1,467,953		1,467,953
Cemetery	90,696		-	-		90,696
Unassigned	 -		-	 (263,937)		(263,937)
Total Fund Balances	\$ 443,906	\$	498,529	\$ 1,204,016	\$	2,146,451
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balances	\$ 524,171	\$	1,683,818	\$ 2,216,591	\$	4,424,580

#### **Statement 2**

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	Rev	Special enue Funds atement 4)		Debt Service Funds (Statement 6)		Capital ojects Funds tatement 8)	G	otal NonMajor overnmental Funds (Exhibit 5)
Revenues								
Taxes	\$	258,252	\$	111,639	\$	-	\$	369,891
Special assessments		-		287,706		23,962		311,668
Charges for services		28,275		30		_		28,305
Intergovernmental				193,537		354,728		548,265
Investment earnings		2,353		8,758		11,162		22,273
Gifts and contributions		7,150		-		11,102		7,150
Miscellaneous		48,422				12,262		60,684
<b>Total Revenues</b>	\$	344,452	\$	601,670	\$	402,114	\$	1,348,236
Expenditures								
Current	Φ.	202 520	Φ.		Φ.		Φ.	202 720
General government	\$	293,728	\$	-	\$	-	\$	293,728
Culture and recreation		-		-		10,196		10,196
Economic development		-	_			76,200		76,200
Total current	\$	293,728	\$	-	\$	86,396	\$	380,124
Debt service								
Principal retirement	\$	-	\$	395,000	\$	-	\$	395,000
Interest		-		106,104		1,752		107,856
Total debt service	\$		\$	501,104	\$	1,752	\$	502,856
Capital outlay								
Highways and streets	\$	-	\$	-	\$	365,768	\$	365,768
Culture and recreation		-		-		214,682		214,682
Economic development		11,900		-		-		11,900
Total capital outlay	\$	11,900	\$		\$	580,450	\$	592,350
Total Expenditures	\$	305,628	\$	501,104	\$	668,598	\$	1,475,330
Excess of Revenues Over (Under)								
Expenditures	\$	38,824	\$	100,566	\$	(266,484)	\$	(127,094)
Other Financing Sources (Uses)								
Transfers in	\$	-	\$	34,453	\$	236,907	\$	271,360
Transfers out		-		(34,453)				(34,453)
<b>Total Other Financing Sources (Uses)</b>	\$	<u> </u>	\$	-	\$	236,907	\$	236,907
Net Change in Fund Balance	\$	38,824	\$	100,566	\$	(29,577)	\$	109,813
Fund Balance - January 1		405,082		397,963		1,233,593		2,036,638
Fund Balance - December 31	\$	443,906	\$	498,529	\$	1,204,016	\$	2,146,451



#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	TIF	District	TIF	District 1-3	T	IF District 1-4	7	ΓΙF District 1-5	1	ΓIF District 1-6	TIF District 1-7
<u>Assets</u>											
Cash and pooled investments	\$	4,637	\$	6	\$	15,677	\$	11,506	\$	9,807	\$ 180,150
Interest receivable		1		2		6		4		2	 128
Total Assets	\$	4,638	\$	8	\$	15,683	\$	11,510	\$	9,809	\$ 180,278
<b>Liabilities and Fund Balances</b>											
Liabilities											
Accounts payable	\$	4,638	\$	-	\$	15,677	\$	11,510	\$	9,809	\$ -
Salaries payable		-		-		-		-		-	-
Due to other governments		-		-		-	_	-		-	 
<b>Total Liabilities</b>	\$	4,638	\$		\$	15,677	\$	11,510	\$	9,809	\$ 
Fund Balances											
Restricted for TIF district	\$	-	\$	8	\$	6	\$	-	\$	-	\$ 180,278
Committed for											
Train canopy		-		-		-		-		-	-
Perpetual care		-		-		-		-		-	-
Assigned to											
Cemetery		-			-	-				-	 
<b>Total Fund Balance</b>	\$		\$	8	\$	6	\$	-	\$		\$ 180,278
<b>Total Liabilities and</b>											
Fund Balances	\$	4,638	\$	8	\$	15,683	\$	11,510	\$	9,809	\$ 180,278

 TIF District 1-8	 F District 1-9	TIF District 1-10		reenwood Cemetery	Train Canopy		Total atement 1)
\$ 12,751	\$ 22,543	\$	113	\$ 259,850 237	\$ 6,743	\$	523,783 388
 12,753	\$ 22,546	\$	113	\$ 260,087	\$ 6,746	\$	524,171
12,753	\$ 22,536	\$	- - -	\$ 2,574 671 97	\$ - -	\$	79,497 671 97
12,753	\$ 22,536	\$	-	\$ 3,342	\$ -	\$	80,265
-	\$ 10	\$	113	\$ -	\$ -	\$	180,415
- -	- -		-	- 166,049	6,746 -		6,746 166,049
 	 			 90,696	 		90,696
-	\$ 10	\$	113	\$ 256,745	\$ 6,746	\$	443,906
12,753	\$ 22,546	\$	113	\$ 260,087	\$ 6,746	\$	524,171

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	TII	F District 1-1	T	IF District	T	IF District 1-4	T.	IF District 1-5	T	IF District 1-6	T	IF District
Revenues												
Taxes	\$	12,020	\$	8,967	\$	51,387	\$	37,979	\$	24,829	\$	44,564
Charges for services		-		-		-		-		-		-
Investment earnings		5		13		22		8		9		857
Gifts and contributions		-		-		-		-		-		-
Miscellaneous		-		-		-		-		-		-
<b>Total Revenues</b>	\$	12,025	\$	8,980	\$	51,409	\$	37,987	\$	24,838	\$	45,421
Expenditures												
Current						40.000						
General government	\$	12,031	\$	8,983	\$	48,802	\$	37,944	\$	24,849	\$	-
Capital outlay												
Economic development						<u> </u>		-		-		
Total Expenditures	\$	12,031	\$	8,983	\$	48,802	\$	37,944	\$	24,849	\$	
Net Change in Fund Balance	\$	(6)	\$	(3)	\$	2,607	\$	43	\$	(11)	\$	45,421
Fund Balance - January 1		6		11		(2,601)		(43)		11		134,857
Fund Balance - December 31	\$		\$	8	\$	6	\$		\$		\$	180,278

 TIF District 1-8	 TIF District 1-9	 TIF District 1-10		Greenwood Cemetery	 Train Canopy	(St	Total tatement 2)
\$ 28,336	\$ 50,057	\$ 113	\$	-	\$ -	\$	258,252
-	-	-		28,275	-		28,275
10	21	-		1,384	24		2,353
-	-	-		-	7,150		7,150
 	 -	 	_	48,422	 -		48,422
\$ 28,346	\$ 50,078	\$ 113	\$	78,081	\$ 7,174	\$	344,452
\$ 28,362	\$ 50,068	\$ -	\$	82,261	\$ 428	\$	293,728
	 	<u>-</u>		11,900	 		11,900
\$ 28,362	\$ 50,068	\$ 	\$	94,161	\$ 428	\$	305,628
\$ (16)	\$ 10	\$ 113	\$	(16,080)	\$ 6,746	\$	38,824
 16	 -	 -		272,825	 		405,082
\$ 	\$ 10	\$ 113	\$	256,745	\$ 6,746	\$	443,906

#### COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	State Aid	2008 I Street Bonds	Impro	2011 vement Bonds	Impro	2012 vement Bonds	Improv	2013 vement Bonds
<u>Assets</u>								
Cash and pooled investments	\$	34,381	\$	73,184	\$	82,669	\$	33,941
Taxes receivable								
Current		-		-		-		-
Prior		-		-		-		-
Special assessments receivable								
Current		-		-		-		155
Prior		-		1,732		3,508		8,606
Interest receivable		-		82		110		165
Due from other funds		-		-		-		-
Special assessments receivable - noncurrent		-		107,598		218,246		184,792
Total Assets	\$	34,381	\$	182,596	\$	304,533	\$	227,659
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u>								
Deferred Inflows of Resources								
Taxes	\$	_	\$	-	\$	_	\$	_
Special assessments	*	_	Ť	109,330	T	221,754	*	193,398
Special assessments				100,000		221,70		170,070
<b>Total Deferred Inflows of Resources</b>	\$	-	\$	109,330	\$	221,754	\$	193,398
Fund Balances								
Restricted for debt service	\$	34,381	\$	73,266	\$	82,779	\$	34,261
Total Liabilities, Deferred								
Inflows of Resources,								
and Fund Balances	\$	34,381	\$	182,596	\$	304,533	\$	227,659

3 Greenwood ovement Bonds	Impi	2014 rovement Bonds	Impre	2015 ovement Bonds	(	Total Statement 1)
\$ 28,251	\$	128,108	\$	32,813	\$	413,347
904		-		-		904
2,133		-		-		2,133
890		30,869		-		31,914
-		-		-		13,846
5		20		-		382
51,992		-		-		51,992
 -		186,478		472,186		1,169,300
\$ 84,175	\$	345,475	\$	504,999	\$	1,683,818
\$ 2,133		_		_	\$	2,133
 =		186,478		472,196		1,183,156
\$ 2,133		186,478		472,196	\$	1,185,289
\$ 82,042		158,997		32,803	\$	498,529
\$ 84,175		345,475		504,999	\$	1,683,818

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR DEBT SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	Refun	2001 ding Bonds	State A	2008 id Street Bonds	Impro	2011 vement Bonds	Impro	2012 vement Bonds
Revenues								
Taxes	\$	-	\$	-	\$	-	\$	-
Special assessments		690		-		15,924		31,981
Charges for services		-		-		30		-
Intergovernmental		-		193,537		-		-
Investment earnings		8,128		-		192		183
<b>Total Revenues</b>	\$	8,818	\$	193,537	\$	16,146	\$	32,164
Expenditures								
Debt service								
Principal retirement	\$	-	\$	170,000	\$	55,000	\$	65,000
Interest		-		24,032		13,076		10,331
<b>Total Expenditures</b>	\$		\$	194,032	\$	68,076	\$	75,331
Excess of Revenues Over (Under)								
Expenditures	\$	8,818	\$	(495)	\$	(51,930)	\$	(43,167)
Other Financing Sources								
Transfers in	\$	-	\$	34,453	\$	-	\$	-
Transfers out		(34,453)		-		-		
<b>Total Other Financing Sources (Uses)</b>	\$	(34,453)	\$	34,453	\$	-	\$	
Net Change in Fund Balance	\$	(25,635)	\$	33,958	\$	(51,930)	\$	(43,167)
Fund Balance - January 1		25,635		423		125,196		125,946
Fund Balance - December 31	\$		\$	34,381	\$	73,266	\$	82,779

Improv	2013 rement Bonds	Greenwood vement Bonds	Impr	2014 ovement Bonds	Impro	2015 vement Bonds	(Sta	Total atement 2)
\$	- 36,375	\$ 111,639 3,783	\$	- 166,150	\$	32,803	\$	111,639 287,706
	- 42	 - - 71		142		- - -		30 193,537 8,758
\$	36,417	\$ 115,493		166,292		32,803	\$	601,670
\$	30,000 14,388	\$ 75,000 34,892	\$	9,385	\$	- -	\$	395,000 106,104
\$	44,388	\$ 109,892	\$	9,385	\$	<u> </u>	\$	501,104
\$	(7,971)	\$ 5,601	\$	156,907	\$	32,803	\$	100,566
\$	- -	\$ - -	\$	- -	\$	- -	\$	34,453 (34,453)
\$		\$ 	\$	-	\$	<u>-</u>	\$	
\$	(7,971)	\$ 5,601	\$	156,907	\$	32,803	\$	100,566
	42,232	 76,441		2,090				397,963
\$	34,261	\$ 82,042	\$	158,997	\$	32,803	\$	498,529

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

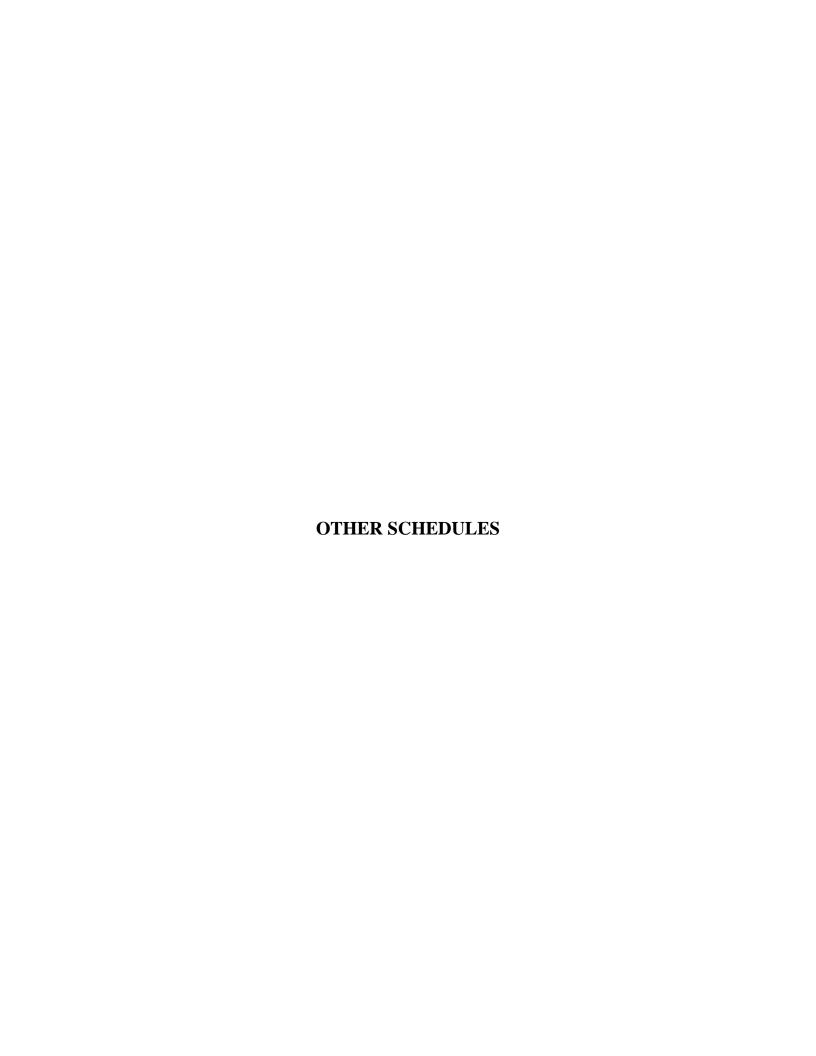
		Revolving pital Outlay	S	wimming Pool		alti-Events Center		Greenwood alignment
<u>Assets</u>								
Cash and pooled investments	\$	1,101,028	\$	239,897	\$	28,940	\$	-
Special assessments receivable								
Prior		1,913		-		-		-
Accounts receivable		-		-		2,500		-
Interest receivable		1,039		206		28		-
Due from other funds		94,948		-		-		-
Loans receivable		76,200		-		-		-
Special assessments receivable - noncurrent		63,625	-			-		
Total Assets	\$	1,338,753	\$	240,103	\$	31,468	\$	
Liabilities, Deferred Inflows of Resources, and Fund Balances  Liabilities  Cash overdraft  Accounts payable  State Aid Advance	\$	- 633	\$	- -	\$	- -	\$	213,432 10,684
Total Liabilities	\$	633	\$		\$		\$	224,116
Deferred Inflows of Resources								
Special Assessments	\$	65,538	\$	_	\$	_	\$	_
Loans	Ψ 	76,200	Ψ ————————————————————————————————————	-	<b>—</b>		Ψ ————————————————————————————————————	-
<b>Total Deferred Inflows of Resources</b>	\$	141,738	\$	-	\$	-	\$	
Fund Balances								
Assigned for capital projects Unassigned	\$	1,196,382	\$	240,103	\$	31,468	\$	(224,116)
<b>Total Fund Balances</b>	\$	1,196,382	\$	240,103	\$	31,468	\$	(224,116)
Total Liabilities, Deferred Inflows of								
Resources, and Fund Balances	\$	1,338,753	\$	240,103	\$	31,468	\$	-

	nprovement Project	enwood Street Underpass	ulti-Use ail SRTS		Total Statement 1)
\$	-	\$ 605,913	\$ -	\$	1,975,778
					1,913
	-	-	-		2,500
	82	272	_		1,627
	-	-	-		94,948
	-	-	-		76,200
		 			63,625
\$	82	 606,185		\$	2,216,591
\$	35,840	_	3,291	\$	252,563
Ψ	-	_	-	Ψ	11,317
	-	 606,957	-		606,957
\$	35,840	 606,957	3,291	\$	870,837
\$	- -	 - -	- -	\$	65,538 76,200
\$	-	 <u> </u>		\$	141,738
\$	-	-	-	\$	1,467,953
	(35,758)	 (772)	(3,291)		(263,937)
\$	(35,758)	 (772)	(3,291)	\$	1,204,016
\$	82	 606,185		\$	2,216,591

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

	Revolving pital Outlay	 Swimming Pool	Multi-Events Center	2015 k Boulevard vement Project	2015 Noper Project
Revenues					
Special assessments	\$ 23,962	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-
Investment earnings	7,086	1,227	166	-	-
Miscellaneous	 868	 	 7,600	 -	 -
<b>Total Revenues</b>	\$ 31,916	\$ 1,227	\$ 7,766	\$ 	\$ -
Expenditures					
Current					
Culture and recreation	\$ -	\$ -	\$ 10,196	\$ -	\$ -
Economic development	76,200	-	-	-	-
Debt service					
Interest	390	-	-	-	-
Capital Outlay					
Highways and streets	-	-	-	-	-
Culture and recreation	 214,682	 <u> </u>	 <u> </u>	 	 <del>-</del>
Total Expenditures	\$ 291,272	\$ 	\$ 10,196	\$ 	\$ -
Excess of Revenues Over (Under)					
Expenditures	\$ (259,356)	\$ 1,227	\$ (2,430)	\$ -	\$ -
Other Financing Sources					
Transfers in	 230,700		 	5,396	 811
Net Change in Fund Balance	\$ (28,656)	\$ 1,227	\$ (2,430)	\$ 5,396	\$ 811
Fund Balance - January 1	 1,225,038	238,876	33,898	 (5,396)	(811)
Fund Balance - December 31	\$ 1,196,382	\$ 240,103	\$ 31,468	\$ 	\$ 

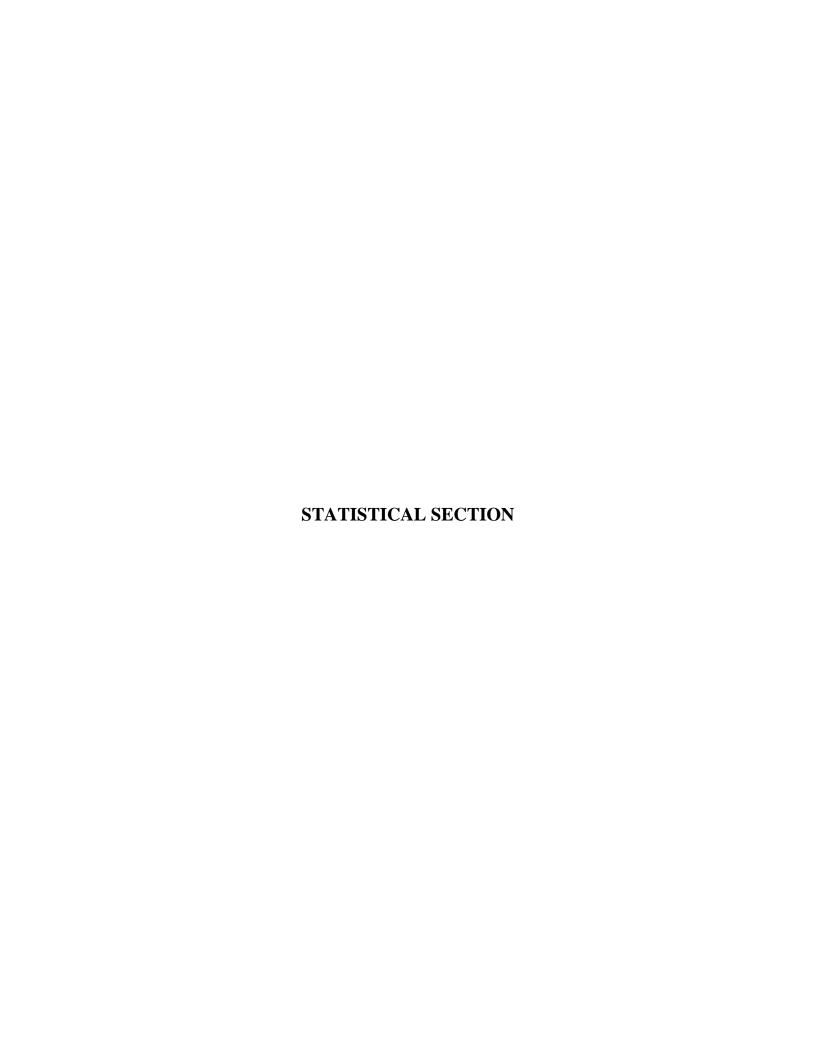
2016 Greenwood Realignment		2014 Improvement Project		Greenwood Street Underpass		Multi-Use Trail SRTS		Total (Statement 2)	
\$	-	\$	-	\$	-	\$	-	\$	23,962
	-		-		354,728		_		354,728
	-		641		2,042		-		11,162
	-		3,794		-		-		12,262
\$	-	\$	4,435	\$	356,770	\$		\$	402,114
\$	-	\$	-	\$	-	\$	-	\$	10,196
	-		-		-		-		76,200
	1,352		-		-		10		1,752
	51,870		91,811		218,806		3,281		365,768
	<u> </u>				<u>-</u>		<u>-</u>		214,682
\$	53,222	\$	91,811	\$	218,806	\$	3,291	\$	668,598
\$	(53,222)	\$	(87,376)	\$	137,964	\$	(3,291)	\$	(266,484)
			<u>-</u>				-		236,907
\$	(53,222)	\$	(87,376)	\$	137,964	\$	(3,291)	\$	(29,577)
	(170,894)		51,618		(138,736)				1,233,593
\$	(224,116)	\$	(35,758)	\$	(772)	\$	(3,291)	\$	1,204,016



# Schedule 8

# SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2015

Shared Revenue		
State		
Fire state aid	\$	67,190
Highway users tax		1,060,638
Local government aid		2,948,554
PERA rate reimbursement		21,318
Police state aid		114,317
Total Shared Revenue	\$	4,212,017
Grants		
State		
Minnesota Department of		
Employement and Economic Development	\$	1,058,377
Peace Officer Standards & Training Board (POST)		3,998
Public Safety		5,243
Transportation		130,224
Total State Grants	\$	1,197,842
Federal		
Department of		
Cooperative Forestry Assistance	\$	2,200
Homeland Security Grant Program		59,548
Total Federal Grants	\$	61,748
Total Grants	\$	1,259,590
Total Intergovernmental Revenue	<u>\$</u>	5,471,607



#### STATISTICAL SECTION

This part of the Government's Comprehensive annual financial report presents detailed information as a context for understandings what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### **Contents**

<u>Financial Trends</u> – These tables contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

<u>Revenue Capacity</u> – These tables contain information to help the reader assess the government's most significant local revenue source, the property tax.

<u>Debt Capacity</u> – These tables present information to help the reader assess the affordability of the government's current level of outstanding debt and the government's ability to issue additional debt in the future.

<u>Demographic and Economic Information</u> – These tables help the reader understand the environment within which the government's financial activities take place.



#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year							
		2006		2007		2008		2009
Governmental Activities								
Net Investment in Capital Assets	\$	17,798,926	\$	21,656,970	\$	22,201,668	\$	22,985,884
Restricted		3,204,526		2,754,361		3,177,016		2,251,266
Unrestricted		2,825,669		3,068,978		3,328,476		3,623,457
<b>Total Governmental</b>	_				-		•	
<b>Activities Net Position</b>	\$	23,829,121	\$	27,480,309	\$	28,707,160	\$	28,860,607
	_							
<b>Business-type Activities</b>								
Net Investment in Capital Assets	\$	20,043,061	\$	21,329,383	\$	21,818,392	\$	21,166,640
Restricted		-		-		-		-
Unrestricted		3,688,538	_	3,656,341		3,216,452		4,109,502
<b>Total Business-type</b>								
Activities Net Position	<b>\$</b> _	23,731,599	\$	24,985,724	\$	25,034,844	\$	25,276,142
Total Government								
Net Investment in Capital Assets	\$	37,841,987	\$	42,986,353	\$	44,020,060	\$	44,152,524
Restricted		3,204,526		2,754,361		3,177,016		2,251,266
Unrestricted		6,514,207		6,725,319		6,544,928		7,732,959
Total Primary			-				•	
<b>Total Net Position</b>	\$_	47,560,720	\$	52,466,033	\$	53,742,004	\$	54,136,749

#### Table 1

Ficcol	Vear
T ISCA	ı rear

					FISC	cai Ye	ar				
	2010		2011	_	2012	_	2013	_	2014	_	2015
\$	23,182,797 237,862 5,639,102	\$	22,452,913 582,405 6,049,790	\$	24,788,309 965,044 4,927,390	\$	25,501,639 1,626,963 5,832,203	\$	26,147,458 2,368,030 5,445,075	\$	28,159,954 1,913,844 2,336,027
\$ <u></u>	29,059,761	<b>\$</b>	29,085,108	\$	30,680,743	\$	32,960,805	\$	33,960,563	\$	32,409,825
\$	21,614,090 2,864,141 767,804	\$	12,740,230 2,811,505 1,717,034	\$	12,553,523 - 4,380,448	\$	13,211,323 351,340 4,618,500	\$	13,146,651 332,692 5,640,278	\$	12,139,667 - 5,603,661
<b>\$</b> _	25,246,035	* <b>=</b>	17,268,769	<b>\$</b>	16,933,971	<b>\$</b>	18,181,163	<b>\$</b> _	19,119,621	<b>\$</b>	17,743,328
\$	44,796,887 3,102,003 6,406,906	\$ 	35,193,143 3,393,910 7,766,824	\$	37,341,832 965,044 9,307,838	\$	38,712,962 1,978,303 10,450,703	\$ 	39,294,109 2,700,722 11,085,353	\$	40,299,621 1,913,844 7,939,688
\$	54,305,796	\$	46,353,877	\$	47,614,714	\$	51,141,968	\$	53,080,184	\$	50,153,153

# CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	_	2006		2007		2008		2009		2010 1
EVDENCES	_	2000	_	<b>2007</b>	_	2000	_	2007	_	
EXPENSES Governmental Activities:										
General Government	\$	1,314,530	\$	1,250,085	\$	1,425,166	¢	1,369,826	\$	1,428,138
Public Safety	Ψ	2,085,784	Ψ	2,243,552	Ψ	2,228,669	Ψ	2,321,143	Ψ	2,371,514
Highways and Streets		2,003,704		2,243,332		2,220,007		2,321,143		2,371,314
Streets and Sanitation		849,504		1,341,802		1,547,142		1,281,558		2,062,252
Sanitation Sanitation		049,304		1,541,602		1,347,142		1,261,336		2,002,232
Culture and Recreation		2,033,291		2,054,538		2,254,305		2,174,876		2,057,967
Economic Development		463,243		424,617		387,872		269,582		390,385
Interest on Long-term Debt		124,067		101,041		83,272		109,554		82,772
Total Governmental Activities	<b>\$</b>	6,870,419	\$	7,415,635	\$	7,926,426	\$	7,526,539	\$	8,393,028
<b>Business-type Activities:</b>	_		_		_		_		_	,
Liquor Dispensary	\$	3,185,450	\$	3,309,389	\$	3,592,991	\$	3,685,485	\$	3,769,294
Water Utility	Ψ	1,780,474	Ψ	1,841,839	Ψ	2,012,129	Ψ	1,963,180	Ψ	3,707,274
Electric Utility		7,642,035		8,198,620		8,612,790		9,041,284		9,969,930
Wastewater Utility		627,553		647,903		691,349		743,671		<i>J</i> , <i>J</i> 0 <i>J</i> , <i>J</i> 30
Sanitation Utility		680,508		720,279		739,551		732,457		_
Airport		840,252		837,853		803,438		770,937		732,007
Storm Water Utility		112,140		125,826		132,386		124,687		137,326
Water Systems Utility		112,140		123,620		132,360		124,007		2,630,700
Total Business-type Activities	<b>\$</b> -	14,868,412	- پ	15,681,709	- پ	16,584,634	Φ-	17,061,701	<u> </u>	17,239,257
• •	φ_		_	, ,	_		_	,	_	
Total Expenses	<b>&gt;</b> =	21,738,831	\$	23,097,344	• <sup>\$</sup> =	24,511,060	\$	24,588,240	• *=	25,632,285
PROGRAM REVENUES										
Governmental Activities:										
Charges for Services										
Charges for Services General Government	\$	292,610	\$	182,488	\$	171,836	\$	190,646	\$	125,944
=	\$	292,610 205,678	\$	182,488 273,900	\$	171,836 228,100	\$	190,646 220,295	\$	125,944 231,094
General Government	\$		\$		\$		\$	· · · · · · · · · · · · · · · · · · ·	\$	
General Government Public Safety	\$		\$		\$		\$	· · · · · · · · · · · · · · · · · · ·	\$	
General Government Public Safety Highways and Streets	\$		\$		\$		\$	· · · · · · · · · · · · · · · · · · ·	\$	231,094
General Government Public Safety Highways and Streets Streets and Sanitation	\$		\$		\$		\$	· · · · · · · · · · · · · · · · · · ·	\$	231,094
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities	\$	205,678	\$	273,900 - - -	\$	228,100	\$	220,295	\$	231,094 - 849,580
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation	\$	205,678 - - - 657,599	\$	273,900 - - - 742,386	\$	228,100 - - - 868,541	\$	220,295 - - - 733,787	\$	231,094 - 849,580 - 702,717
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities	\$	205,678 - - - 657,599 134,152	\$	273,900 - - - 742,386 237,709	\$	228,100 - - - 868,541 305,170	\$	220,295 - - - 733,787 229,727	\$	231,094 - 849,580 - 702,717 81,887
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions	\$ - \$_	205,678 - - 657,599 134,152 769,921	\$	273,900 - - 742,386 237,709 669,508		228,100 - - 868,541 305,170 487,835		220,295 - - 733,787 229,727 405,936	\$ - \$_	231,094 - 849,580 - 702,717 81,887 750,955
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions	<u> </u>	205,678 - - 657,599 134,152 769,921 1,028,375	<b>- -</b>	273,900 - 742,386 237,709 669,508 1,797,636		228,100 - - 868,541 305,170 487,835 2,879,028		220,295 - - 733,787 229,727 405,936 689,249	\$ 	231,094 - 849,580 - 702,717 81,887 750,955 68,983
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions  Total Governmental Activities	<u> </u>	205,678 - - 657,599 134,152 769,921 1,028,375	<b>- -</b>	273,900 - 742,386 237,709 669,508 1,797,636		228,100 - - 868,541 305,170 487,835 2,879,028		220,295 - - 733,787 229,727 405,936 689,249	\$ - - \$_	231,094 - 849,580 - 702,717 81,887 750,955 68,983
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions  Total Governmental Activities  Business-type Activities: Charges for Services	<u> </u>	205,678 - - 657,599 134,152 769,921 1,028,375 3,088,335	\$_	273,900 - 742,386 237,709 669,508 1,797,636 3,903,627	\$_	228,100 - - 868,541 305,170 487,835 2,879,028 <b>4,940,510</b>	<b>\$</b> _	220,295 - 733,787 229,727 405,936 689,249 2,469,640	· - • \$_	231,094 849,580 702,717 81,887 750,955 68,983 <b>2,811,160</b>
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions  Total Governmental Activities  Business-type Activities:	<b>-</b> <b>\$</b> _	205,678 - - 657,599 134,152 769,921 1,028,375 3,088,335	\$_	273,900 - 742,386 237,709 669,508 1,797,636	\$_	228,100 - - 868,541 305,170 487,835 2,879,028	<b>\$</b> _	220,295 - - 733,787 229,727 405,936 689,249	· - • \$_	231,094 - 849,580 - 702,717 81,887 750,955 68,983
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions  Total Governmental Activities  Business-type Activities: Charges for Services Liquor Dispensary	<b>-</b> <b>\$</b> _	205,678 - - 657,599 134,152 769,921 1,028,375 3,088,335	\$_	273,900 - 742,386 237,709 669,508 1,797,636 3,903,627	\$_	228,100 - - 868,541 305,170 487,835 2,879,028 <b>4,940,510</b> 3,958,940	<b>\$</b> _	220,295 733,787 229,727 405,936 689,249 <b>2,469,640</b> 4,054,881	· - • \$_	231,094 849,580 702,717 81,887 750,955 68,983 <b>2,811,160</b>
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions  Total Governmental Activities  Business-type Activities: Charges for Services Liquor Dispensary Water Utility	<b>-</b> <b>\$</b> _	205,678 - - 657,599 134,152 769,921 1,028,375 3,088,335 3,485,834 1,552,233	\$_	273,900 - 742,386 237,709 669,508 1,797,636 3,903,627 3,633,872 1,549,500	\$_	228,100 - - 868,541 305,170 487,835 2,879,028 <b>4,940,510</b> 3,958,940 1,598,034	<b>\$</b> _	220,295 733,787 - 229,727 - 405,936 - 689,249 <b>2,469,640</b> 4,054,881 1,677,589	· - • \$_	231,094 849,580 702,717 81,887 750,955 68,983 <b>2,811,160</b>
General Government Public Safety Highways and Streets Streets and Sanitation Sanitation Culture and Recreation Other Activities Operating Grants and Contributions Capital Grants and Contributions Total Governmental Activities  Business-type Activities: Charges for Services Liquor Dispensary Water Utility Electric Utility	<b>-</b> <b>\$</b> _	205,678 - 657,599 134,152 769,921 1,028,375 3,088,335 3,485,834 1,552,233 8,144,272	\$_	273,900 - 742,386 237,709 669,508 1,797,636 3,903,627 3,633,872 1,549,500 8,236,616	\$_	228,100 - 868,541 305,170 487,835 2,879,028 <b>4,940,510</b> 3,958,940 1,598,034 8,951,395	<b>\$</b> _	220,295 - 733,787 229,727 405,936 689,249 <b>2,469,640</b> 4,054,881 1,677,589 10,029,879	· - • \$_	231,094 849,580 702,717 81,887 750,955 68,983 <b>2,811,160</b>

Table 2

	2011		2012 2		2013		2014		2015 <sup>3</sup>
_		_		_			-		
\$	1,298,280	\$	1,553,318	\$	1,546,092	\$	1,764,593	\$	2,893,467
	2,610,266		2,566,561		2,590,016		2,833,677		3,057,716
	-		-		-		-		891,613
	3,011,296		2,113,160		4,095,631		2,157,917		-
	-		-		-		-		886,085
	2,086,941		2,160,416		2,140,719		2,302,396		2,371,008
	740,503		217,618		343,884		748,114		355,401
_	68,469	_	70,747		67,906		108,831		116,544
<b>\$</b> _	9,815,755	\$_	8,681,820	_ \$ _	10,784,248	_ \$ _	9,915,528	\$	10,571,834
\$	3,815,258	\$	4,025,774	\$	4,078,467	\$	4,109,374	\$	4,334,295
	-		-		-		-		1,782,408
	11,974,715		12,340,507		12,742,804		13,536,511		13,788,039
	-		-		-		-		1,008,694
	-		-		-		-		-
	10,279,332		-		-		-		-
	160,472		186,722		153,968		135,806		145,947
	2,678,518		2,536,838		1,451,686		2,519,253		,
\$	28,908,295	\$	19,089,841	\$	18,426,925	\$	20,300,944	\$	21,059,383
\$	38,724,050	\$	27,771,661	\$	29,211,173	\$	30,216,472	\$	31,631,217
<b>\$</b> _	38,724,050	\$_	27,771,661	\$_	29,211,173	*=	30,216,472	\$	31,631,217
<b>\$</b> _	38,724,050	* <b>=</b>	27,771,661	= \$ =	29,211,173	=	30,216,472	\$	31,631,217
*=	38,724,050	= <sup>\$</sup> =	27,771,661	= \$ =	29,211,173	=	30,216,472	<b>\$</b>	31,631,217
<b>\$</b> \$		= <b>\$</b> =		= <sup>\$</sup> =		= <b>\$</b> =		<b>\$</b> \$	
<b>\$</b> _ \$	160,709	=	195,179	=	192,050	* <b>=</b> * <b>=</b>	186,619	<b>\$</b> \$	1,123,364
<b>\$</b> =		=		=		<b>* = * = *</b>		<b>\$</b> \$	1,123,364 183,729
<b>\$</b> =	160,709	=	195,179	=	192,050	<b>\$</b> = \$ = \$	186,619	<b>\$</b> \$	1,123,364
<b>\$</b> \$	160,709 225,001	=	195,179 380,851	=	192,050 330,204	<b>*</b> \$	186,619 243,765	\$ \$	1,123,364 183,729
<b>\$</b> =	160,709 225,001	=	195,179 380,851	=	192,050 330,204	* <b>=</b> \$ =	186,619 243,765	\$	1,123,364 183,729 298,712
<b>\$</b>	160,709 225,001 - 934,382 - 772,106	=	195,179 380,851 - 859,450 - 754,940	=	192,050 330,204 - 856,378 - 719,603	= <b>\$</b> ==	186,619 243,765 - 836,365	\$ \$	1,123,364 183,729 298,712 - 843,753 875,436
<b>\$</b>	160,709 225,001 - 934,382	=	195,179 380,851 - 859,450	=	192,050 330,204 - 856,378	= <b>\$</b>	186,619 243,765 - 836,365 - 821,970 30,696	\$	1,123,364 183,729 298,712 - 843,753
<b>\$</b> \$	160,709 225,001 - 934,382 - 772,106 254,005	=	195,179 380,851 - 859,450 - 754,940 82,149	=	192,050 330,204 - 856,378 - 719,603 86,491	\$ <u>=</u> \$	186,619 243,765 - 836,365 - 821,970	\$ \$	1,123,364 183,729 298,712 - 843,753 875,436 15,663
_	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845	\$	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021	\$	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645		186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943	<b>.</b>	1,123,364 183,729 298,712 843,753 875,436 15,663 533,066 1,710,253
\$ <u>=</u> \$	160,709 225,001 - 934,382 - 772,106 254,005 682,911	\$	195,179 380,851 - 859,450 - 754,940 82,149 348,422	\$	192,050 330,204 - 856,378 - 719,603 86,491 560,775	= \$ <u>=</u> \$ - \$ <u>-</u>	186,619 243,765 - 836,365 - 821,970 30,696 957,805	\$ \$ - \$.	1,123,364 183,729 298,712 - 843,753 875,436 15,663 533,066
_	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845	\$	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021	\$	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645		186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943	<b>.</b>	1,123,364 183,729 298,712 843,753 875,436 15,663 533,066 1,710,253
<b>-</b>	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845 <b>4,563,959</b>	\$	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021 <b>4,606,012</b>	\$	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645 <b>7,516,146</b>		186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943 <b>4,531,163</b>	<b>.</b>	1,123,364 183,729 298,712 - 843,753 875,436 15,663 533,066 1,710,253 5,583,976
<u> </u>	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845	\$ \$ \$_	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021	\$ \$ 	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645	- - \$_	186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943	\$	1,123,364 183,729 298,712 - 843,753 875,436 15,663 533,066 1,710,253 <b>5,583,976</b>
<b>-</b> \$_	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845 <b>4,563,959</b> 4,216,697	\$ \$ \$_	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021 <b>4,606,012</b>	\$ \$ 	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645 <b>7,516,146</b>	- - \$_	186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943 <b>4,531,163</b>	\$	1,123,364 183,729 298,712 843,753 875,436 15,663 533,066 1,710,253 <b>5,583,976</b>
<b>-</b> \$_	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845 <b>4,563,959</b>	\$ \$ \$_	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021 <b>4,606,012</b>	\$ \$ 	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645 <b>7,516,146</b>	- - \$_	186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943 <b>4,531,163</b>	\$	1,123,364 183,729 298,712 843,753 875,436 15,663 533,066 1,710,253 <b>5,583,976</b> 4,687,724 2,448,445 14,422,957
<b>-</b>	160,709 225,001 - 934,382 - 772,106 254,005 682,911 1,534,845 <b>4,563,959</b> 4,216,697	\$ \$ \$_	195,179 380,851 - 859,450 - 754,940 82,149 348,422 1,985,021 <b>4,606,012</b>	\$ \$ 	192,050 330,204 - 856,378 - 719,603 86,491 560,775 4,770,645 <b>7,516,146</b>	- _\$_	186,619 243,765 - 836,365 - 821,970 30,696 957,805 1,453,943 <b>4,531,163</b>	\$	1,123,364 183,729 298,712 843,753 875,436 15,663 533,066 1,710,253 <b>5,583,976</b>

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	_	2006	2007	2008	2009
Storm Water Utility	\$	151,737 \$	154,618 \$	154,740 \$	157,146
Water Systems Utility	Ψ	131,737 φ	134,010 φ	134,740 φ	137,140
Operating Grants and Contributions		225,014	673,861	125,082	140,882
Capital Grants and Contributions		-	-	123,002	110,002
Total Business-type Activities	<u>s</u> –	14,812,355 \$	15,510,170 \$	16,099,115 \$	17,368,862
Total Revenues	<b>\$</b> -	17,900,690 \$	19,413,797 \$	21,039,625 \$	19,838,502
Net (Expense) / Revenue	_				
Governmental Activities	\$	(3,782,084) \$	(3,512,008) \$	(2,985,916) \$	(5,056,899)
Business-type Activities	·	(56,057)	(171,539)	(485,519)	459,872
Total Net (Expense) / Revenue	<b>\$</b>	(3,838,141) \$	(3,683,547) \$	(3,471,435) \$	(4,597,027)
	=		<del></del>		
GENERAL REVENUES AND OTHER CH	ANGI	ES IN NET POS	ITION		
Governmental Activities:					
Taxes					
Property Taxes	\$	1,650,906 \$	1,654,233 \$	1,602,798 \$	1,571,788
Taxes- Lodging		-	-	-	-
Franchise Fees		104,734	108,449	113,444	115,664
Grants not restricted to specific programs		2,369,450	2,535,825	2,460,664	2,951,529
Unrestricted Investment Earnings		249,680	287,467	268,552	135,425
Gain on Sale of Capital Assets		28,000	-	-	35,850
Other General Revenue		37,091	36,532	17,928	131,019
Transfers		485,620	(1,095,331)	(250,619)	269,071
Extraordinary Item		700,000			-
<b>Total Governmental Activities</b>	<b>\$</b> _	5,625,481 \$	3,527,175 \$	4,212,767 \$	5,210,346
<b>Business-type Activities:</b>					
Unrestricted Investment Earnings	\$	168,970 \$	176,588 \$	121,026 \$	50,497
Other General Revenue		-	-	-	-
Gain on Sale of Capital Assets		-	(7,518)	-	-
Transfers		(485,620)	1,095,331	250,619	(269,071)
<b>Total Business-type Activities</b>	<b>\$</b> _	(316,650) \$	1,264,401 \$	371,645 \$	(218,574)
<b>Total General Revenues</b>	<b>\$</b> _	5,308,831 \$	4,791,576 \$	4,584,412 \$	4,991,772
CHANGE IN NET POSITION			_	_	_
Governmental Activities	\$	1,843,397 \$	15,167 \$	1,226,851 \$	153,447
Business-type Activities		(372,707)	1,092,862	49,120	241,298
<b>Total Change in Net Position</b>	\$	1,470,690 \$	1,108,029 \$	1,275,971 \$	394,745

<sup>&</sup>lt;sup>1</sup>Effective January 1, 2010 the City combined the Water and Wastewater Funds into the Water Systems Fund; and combined the Sanitation Fund into the General Funds's Street Department.

<sup>&</sup>lt;sup>2</sup>Effective January 1, 2012 the Airport formed a separate board and transferred activites out of the City.

<sup>&</sup>lt;sup>3</sup>Effective January 1, 2015 the City separated the Water and Wastewater Funds into their respective funds; and separated the Sanitation Fund from the Street Department in the General Fund.

	2010 1	2011	2012	2013	2014	2015 <sup>2</sup>
\$	157,835 \$	156,336 \$	159,061 \$	157,496 \$	157,942 \$	158,244
Ψ	2,286,949	2,422,943	2,645,171	2,729,716	3,034,946	-
	181,061	19,797	2,010,171	-	-	_
	907,743	2,467,050	_	307,495	141,390	_
<b>\$</b>	18,246,840 \$	21,544,846 \$	19,669,895 \$	21,145,137 \$	22,242,142 \$	22,400,001
\$	21,058,000 \$	26,108,805 \$	24,275,907 \$	28,661,283 \$	26,773,305 \$	27,983,977
_						
\$	(5,581,868) \$	(5,251,796) \$	(4,075,808) \$	(3,268,102) \$	(5,384,365) \$	(4,987,858)
	1,160,642	(7,355,661)	580,054	1,718,212	1,941,198	1,340,618
\$	(4,421,226) \$	(12,607,457) \$	(3,495,754) \$	(1,549,890) \$	(3,443,167) \$	(3,647,240)
\$	1,597,409 \$	1,564,852 \$	1,750,669 \$	1,765,186 \$	1,744,667 \$	1,811,021
	-	-	-	128,632	136,503	158,506
	114,454	122,133	121,140	132,719	133,926	145,082
	2,646,152	2,649,976	2,630,629	2,630,076	3,102,887	2,969,872
	112,185	151,147	132,939	106,664	128,524	44,284
	33,201	40,000	28,700	70,100	29,751	-
	26,985	38,575	40,889	216,819	65,365	-
	1,149,695	710,460	966,477	497,968	1,042,500	1,141,804
\$	5,680,081 \$	5,277,143 \$	5,671,443 \$	5,548,164 \$	6,384,123 \$	6,270,569
\$	59,887 \$	88,855 \$	51,625 \$	18,914 \$	39,760 \$	24,652
	-	-	-	-	-	155
	-	-	-	8,034	-	-
_	(1,149,695)	(710,460)	(966,477)	(497,968)	(1,042,500)	(1,141,804)
<b>\$</b> _	(1,089,808) \$	(621,605) \$	(914,852) \$	(471,020) \$	(1,002,740) \$	(1,116,997)
\$_	4,590,273 \$	4,655,538 \$	4,756,591 \$	5,077,144 \$	5,381,383 \$	5,153,572
_						
\$	98,213 \$	25,347 \$	1,595,635 \$	2,280,062 \$	999,758 \$	1,282,711
<sub>ф</sub> —	70,834	(7,977,266)	(334,798)	1,247,192	938,458	223,621
\$	169,047 \$	(7,951,919) \$	1,260,837 \$	3,527,254 \$	1,938,216 \$	1,506,332

Table 3

#### GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

Fiscal	Property		Lodging	Franchise 7	Гах	
Year	 Tax	_	Tax	Cable	Gas	Total
2006	\$ 1,650,906	\$	- \$	40,003 \$	64,731 \$	1,755,640
2007	1,654,233		-	43,350	65,098	1,762,681
2008	1,602,798		-	46,155	67,289	1,716,242
2009	1,571,788		-	49,957	65,707	1,687,452
2010	1,597,409		-	53,298	61,156	1,711,863
2011	1,564,852		-	55,460	66,673	1,686,985
2012	1,750,669		-	58,204	62,936	1,871,809
2013	1,765,186		128,632	63,300	69,419	2,026,537
2014	1,744,667		136,503	65,676	68,250	2,015,096
2015	1,811,021		158,506	68,799	76,283	2,114,609



## FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	_	2006	2007	2008	2009	2010
General Fund						
Nonspendable						
Committed						
Assigned						
Unassigned						
Total General Fund						
All Other Governmental Fun	ds					
Nonspendable						
Restricted						
Committed						
Assigned						
Unassigned						
Total All Other						
<b>Governmental Funds</b>						
General Fund						
Reserved	\$	168,451 \$	153,689 \$	166,642 \$	165,847 \$	51,506
Unreserved		1,140,046	1,436,336	1,175,648	1,525,515	1,715,703
<b>Total General Fund</b>	\$	1,308,497 \$	1,590,025 \$	1,342,290 \$	1,691,362 \$	1,767,209
All Other Governmental Fun	ds					
Reserved	\$	1,674,664 \$	1,573,235 \$	1,698,297 \$	1,870,640 \$	1,687,268
Unreserved, reported in:						
Special Revenue Funds		2,086,446	2,345,413	2,192,243	2,025,581	2,482,085
Capital Projects Funds		(1,088)	(628,307)	1,036,590	-	24,243
Total All Other	_					
<b>Governmental Funds</b>	\$_	3,760,022 \$	3,290,341 \$	4,927,130 \$	3,896,221 \$	4,193,596
	-	<u>=</u>	<u></u>	<u></u>	<u></u>	

#### Table 4

	2011	2012	2013	2014	2015
\$	3,060 \$	- \$	- \$	- \$	-
	36,830	-	-	-	184,556
	29,982	19,504	19,504	86,476	-
	1,958,088	2,240,362	2,482,273	2,248,868	2,586,500
\$	2,027,960 \$	2,259,866 \$	2,501,777 \$	2,335,344 \$	2,771,056
•					
\$	- \$	- \$	- \$	- \$	855,689
	372,362	500,293	552,261	532,864	678,944
	2,180,287	2,214,960	2,238,637	2,247,083	1,407,850
	2,119,781	1,612,559	1,533,202	1,660,730	1,558,649
	(4,399)	(744,345)	(3,366)	(322,024)	(815,989)
٠					
\$	4,668,031 \$	3,583,467 \$	4,320,734 \$	4,118,653 \$	3,685,143

#### CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	_	2006	2007	2008	2009	2010 1
REVENUE	-	2000	2007	2008	2009	2010
Taxes	\$	1,755,640 \$	1,762,681 \$	1,716,242 \$	1,687,453 \$	1,711,863
Special Assessments	·	458,832	912,502	915,244	211,406	136,526
Licenses and Permits		138,895	107,619	109,965	101,073	132,423
Intergovernmental		3,364,099	3,789,912	4,257,263	4,463,938	3,181,709
Charges for Services		1,093,567	1,140,915	1,290,281	1,088,827	1,774,318
Fines and Forfeitures		57,577	66,636	53,720	44,363	44,848
Miscellaneous						
Contributions		214,606	313,906	174,324	124,288	283,540
Investment Earnings		197,876	240,503	239,216	121,175	118,035
Other Receipts	_	37,091	93,363	77,493	395,143	19,424
<b>Total Revenue</b>	\$	7,318,183 \$	8,428,037 \$	8,833,748 \$	8,237,666 \$	7,402,686
EXPENDITURES						
General Government	\$	1,249,410 \$	1,189,792 \$	1,190,900 \$	1,176,110 \$	1,238,417
Public Safety		1,994,050	2,096,658	2,137,877	2,187,310	2,247,566
Streets and Sanitation		719,021	747,973	770,474	827,819	1,499,503
Highways and Streets		-	-	-	-	-
Sanitation		-	-	-	-	-
Culture and Recreation		1,543,892	1,567,384	1,720,531	1,664,276	1,564,335
Economic Development		462,638	421,951	380,925	265,757	382,086
Other		-	-	-	-	-
Debt Service						
Principal		796,323	696,734	502,378	523,264	694,885
Interest and Fees		135,436	105,609	77,503	119,261	96,920
Capital Outlay	_	1,370,089	2,409,354	2,924,442	2,707,327	488,648
<b>Total Expenditures</b>	\$_	<b>8,270,859</b> \$	9,235,455 \$	9,705,030 \$	9,471,124 \$	8,212,360
Revenues Over						
(Under) Expenditures	\$	(952,676) \$	(807,418) \$	(871,282) \$	(1,233,458) \$	(809,674)
OTHER FINANCING						
SOURCES (USES)			1 101 500 0	4 = 00 < 00 +	1071070 0	
Transfers In	\$	2,293,491 \$	1,104,622 \$	1,780,690 \$	1,251,379 \$	1,884,671
Transfers Out		(979,744)	(598,401)	(1,140,334)	(699,758)	(734,976)
Sale of Capital Asset		-	-	-	-	33,201
Lease/Bond Sale Proceeds	-	<u> </u>	113,044	1,619,980		
Total Other Financing Sources (Uses)	\$	1,313,747 \$	619,265 \$	2,260,336 \$	551,621 \$	1,182,896
` '	Φ-	1,313,747 \$	019,203 \$	2,200,330 \$	331,021 \$	1,102,090
Net Change In Fund Balances	\$	361,071 \$	(188,153) \$	1,389,054 \$	(681,837) \$	373,222
	· ·	301,071 \$	(100,133)	1,502,05 <b>T</b> \$	(001,037) \$	313,444
Debt Service as a percentage of	)Î	1.00/	120/	00/	100/	110/
Noncapital Expenditures		16%	13%	9%	10%	11%

<sup>&</sup>lt;sup>1</sup>Effective January 1, 2010, combined the Water and Wastewater Funds into the Water Systems Fund; and combined the Sanitation Fund into the General Fund's Street Department.

<sup>&</sup>lt;sup>2</sup>Effective January 1, 2015 the City separated the Water and Wastewater Funds into their respective funds; and separated Sanitation from the Street Department in the General Fund.

Table 5

	2011	2012	2013	2014	2015 2
	1 505 005 0			2017005	2.055.402
\$	1,686,986 \$	1,871,810 \$	2,026,538 \$	2,015,096 \$	2,077,693
	232,315	229,687	236,376	162,763	345,574
	113,706	278,985	202,251	109,171	237,660
	4,078,810	4,153,368	7,112,388	4,595,548	5,471,607
	1,955,365	1,879,514	1,863,821	1,910,094	2,021,924
	47,412	45,163	46,441	53,032	49,664
	522,073	434,253	47,337	83,301	81,427
	147,165	122,332	94,154	98,357	37,178
	208,959	48,981	286,911	56,948	407,120
\$	8,992,791 \$	9,064,093 \$	11,916,217 \$	9,084,310 \$	10,729,847
\$	1,323,743 \$	1,487,807 \$	1,465,606 \$	1,685,396 \$	1,648,080
Ψ	2,347,102	2,424,496	2,475,938	2,690,498	2,811,896
	1,533,169	1,586,731	1,619,869	1,543,829	2,011,090
	1,555,107	1,500,751	1,017,007	1,545,027	751,227
	_	_	_	_	846,276
	1,654,288	1,667,713	1,689,873	1,897,125	1,908,649
	740,808	207,861	367,004	720,150	353,916
	-	-	-	-	10,196
	341,544	351,500	355,000	373,333	395,000
	71,328	70,728	71,860	91,997	110,190
	1,914,368	3,899,757	5,907,945	2,254,945	3,710,883
\$	9,926,350 \$	11,696,593 \$	13,953,095 \$	11,257,273 \$	12,546,313
_	(0.00 - 0.00 +	/= /== == » ·	(*		
\$	(933,559) \$	(2,632,500) \$	(2,036,878) \$	(2,172,963) \$	(1,816,466)
\$	1,377,808 \$	1,350,412 \$	1,416,984 \$	1,510,510 \$	1,391,581
	(390,063)	(383,935)	(433,424)	(413,958)	(367,913)
	-	28,700	70,100	29,747	-
	681,000	784,665	1,962,396	678,150	795,000
\$	1,668,745 \$	1,779,842 \$	3,016,056 \$	1,804,449 \$	1,818,668
\$	735,186 \$	(852,658) \$	979,178 \$	(368,514) \$	2,202
;					
	5%	6%	6%	5%	6%

## ASSESSED TAX CAPACITY AND ESTIMATED MARKET VALUE OF ALL TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal	Real Prope	erty	Personal Pro	perty
Year Ended December 31	 Assessed Tax Capacity	Estimated Market Value	Assessed Tax Capacity	Estimated Market Value
2006	\$ 2,704,217 \$	240,591,500 \$	62,118 \$	3,353,400
2007	2,896,671	255,002,400	64,426	3,482,200
2008	3,293,479	293,021,800	60,787	3,303,700
2009	3,541,387	314,974,400	57,686	3,124,300
2010	3,604,785	320,208,800	57,338	3,112,900
2011	3,823,002	329,725,500	57,358	3,051,000
2012	3,353,671	337,303,800	60,739	3,220,100
2013	3,623,535	363,005,300	61,053	3,239,000
2014	3,875,272	382,563,700	61,693	3,311,000
2015	4,101,067	401,131,600	66,133	3,542,600

Table 6

Tota	l	Tax Capacity as
Assessed Tax Capacity	Estimated Market Value	a Percentage of Estimated Market Value
\$ 2,766,335	243,944,900	1.13
2,961,097	258,484,600	1.15
3,354,266	296,325,500	1.13
3,599,073	318,098,700	1.13
3,662,123	323,321,700	1.13
3,880,360	332,776,500	1.17
3,414,410	340,523,900	1.00
3,684,588	366,244,300	1.01
3,936,965	385,874,700	1.02
4,167,200	404,674,200	1.03

Table 7

### PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

**Overlapping Rates** Northwest Northwest Total **Thief River** Red Lake Regional Minnesota Direct and Fiscal **Falls School** Watershed Development **Multi-County** Overlapping **Pennington** Year City District No. 564 District Commission HRA Rates County 2006 61.801 % 32.292 % 5.010 % 0.392 % 188.419 % 87.804 % 1.120 % 2007 56.581 88.484 31.446 5.044 0.367 181.922 2008 48.935 81.276 30.044 4.821 0.321 0.352 165.749 2009 43.967 78.737 27.645 4.996 0.311 0.398 165.749 2010 156.054 43.210 75.194 30.047 5.047 0.300 0.368 2011 40.478 70.787 29.385 5.114 0.026 0.413 154.166 2012 46.041 76.407 0.283 0.475 42.569 5.872 146.203 2013 42.746 72.243 40.336 5.374 0.257 0.401 161.357 2014 39.984 68.366 5.355 0.242 0.417 149.644 35.280 2015 39.254 62.826 30.389 3.854 0.207 0.402 136.530

PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR

Table 8

		2015	
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Individual	\$ 123,030	1	2.95 %
MeritCare Medical Group	120,294	2	2.89
Wal-Mart RE Business Trust	105,158	3	2.52
Arctic Cat, Inc.	69,569	4	1.67
Sanford Medical Center	58,795	5	1.41
Riverfalls Estates	36,898	6	0.89
Valley Markets Inc	35,806	7	0.86
MN Energy Resources Corp	35,422	8	0.85
Thief River Hotel Partners	33,452	9	0.80
Minnkota Power Co-op	32,670	10	0.78
	\$ 651,094	- -	15.62 %

Table 9

## PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year		Fiscal Year o	of the Levy	Collections in	Total Collect	ions to Date
Ended December 31	Levy for Fiscal Year	Amount	Percentage of Levy	Subsequent Years	Amount	Percentage of Levy
2006	1,709,623	1,682,961	98.44	25,594	1,708,555	99.94 %
2007	1,675,430	1,651,661	98.58	22,445	1,674,106	99.92 %
2008	1,641,922	1,610,911	98.11	29,661	1,640,572	99.92 %
2009	1,582,406	1,552,954	98.14	27,442	1,580,396	99.87 %
2010	1,582,406	1,556,855	98.39	23,005	1,579,860	99.84 %
2011	1,516,778	1,494,773	98.55	19,234	1,514,007	99.82 %
2012	1,516,778	1,493,982	98.50	18,656	1,512,638	99.73 %
2013	1,516,778	1,499,188	98.84	11,270	1,510,458	99.58 %
2014	1,516,778	1,498,293	98.78	14,042	1,512,335	99.71 %
2015	1,562,271	1,546,077	98.96	679	1,546,756	99.01 %

Note: 2010 and 2011 collections includes Market Value Homestead Credit that was cut by the State and not collected in the amount of \$148,377 and \$145,188, respectively



## RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

**Governmental Activities** 

Fiscal Year	 General Obligation Improvement Bonds	_	Revenue Bonds	_	Purchase Agreements	Notes Payable	 Capital Lease
2006	\$ 1,685,000	\$	-	\$	817,261	\$ 183,333	\$ -
2007	1,150,000		-		685,526	158,333	108,044
2008	815,000		1,630,000		548,148	133,333	103,044
2009	630,000		1,465,000		404,884	108,333	98,044
2010	510,000		1,325,000		-	83,333	93,044
2011	1,075,000		1,180,000		-	58,333	46,500
2012	1,740,000		1,030,000		-	33,333	-
2013	3,515,000		875,000		-	8,333	-
2014	3,995,000		715,000		-	-	-
2015	4,565,000		545,000		-	-	-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

#### <u>Table 10</u>

Business-type	Act	tivities			
General Obligation Improvement Bonds		Revenue Bonds	 Total Primary Government	_	Per Capita
\$ -	\$	4,537,196	\$ 7,222,790	\$	849
-		4,324,610	6,426,513		755
-		4,105,825	7,335,350		865
-		4,520,811	7,227,072		848
-		7,799,537	9,810,914		1,144
-		7,751,958	10,111,791		1,178
-		5,128,043	7,931,376		918
-		5,992,753	10,391,086		1,203
1,615,000		5,711,051	12,036,051		1,390
1,615,000		5,842,892	12,567,892		1,436

<u>Table 11</u>

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	General Obligation Improvement Bonds	Less: Amounts Available in Debt Service Fund	<u> </u>	Total	Percentage of Estimated Market Value <sup>1</sup>	-	Per Capita
2006 \$	1,685,000	\$ 539,783	\$	1,145,217	0.47%	\$	135
2007	1,150,000	351,043		798,957	0.31%		94
2008	815,000	214,432		600,568	0.20%		71
2009	630,000	166,177		463,823	0.15%		54
2010	510,000	155,835		354,165	0.11%		41
2011	1,075,000	343,143		731,857	0.22%		85
2012	1,740,000	446,283		1,293,717	0.38%		150
2013	3,515,000	459,181		3,055,819	0.84%		354
2014	5,610,000	397,693		5,212,307	1.36%		598
2015	6,180,000	413,347		5,766,653	1.44%		666

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

 $<sup>^{1}</sup>$  See the Schedule of Assessed Tax Capacity and Estimated Market Value of All Taxable Property (Table 7) for property value data.

<u>Table 12</u>

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2015

Governmental Unit	 Debt Outstanding	Estimated Percentage Applicable <sup>1</sup>	Estimated Share of Overlapping Debt
Debt Repaid with Property Taxes:			
Thief River Falls School District No. 564	\$ 53,299,458	35.79%	\$ 190,759
Pennington County	2,113,000	33.07%	6,988
Total Overlapping Debt			197,746
City of Thief River Falls Direct Debt	12,567,896	100.00%	125,679
<b>Total Direct and Overlapping Debt</b>			\$ 323,425

<sup>&</sup>lt;sup>1</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the school district's and county's taxable assessed value that is within the City's boundaries and dividing it by the school district's and county's total taxable assessed value.

## LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

_	2006	2007	2008	2009	2010
Debt Limit	\$ 4,878,898	\$ 4,878,898	\$ 5,926,510	\$ 6,361,986 \$	6,466,434
Total Net Debt Applicable to Limit	810,167	761,476	594,097	420,832	151,377
Legal Debt Margin	\$ 4,068,731	\$ 4,117,422	\$ 5,332,413	\$ 5,941,154 \$	6,315,057
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	16.61%	15.61%	10.02%	6.61%	2.34%

	2011	_	2012		2013		2014		2015
\$	6,655,530	\$	6,810,478	\$	7,324,886	\$	7,717,494	\$	8,093,484
_	85,101	_	25,218	_	1,393,333	_	1,385,000	_	1,310,000
\$_	6,570,429	\$_	6,785,260	\$_	5,931,553	=	6,332,494	=	6,783,484
	1.28%		0.37%		19.02%		17.95%		16.19%

#### LEGAL DEBT MARGIN CALCULATION FOR FISCAL YEAR 2015

Assessed Value	\$	404,674,200
Debt Limit (2% of Total Assessed Value)	\$	8,093,484
Debt Applicable to Limit:		
General Obligation Debt	\$	1,310,000
Less: Amount Set aside for Repayment of General		
Obligation Debt	_	0
Total Net Debt Applicable to Limit	\$_	1,310,000
Legal Debt Margin	\$	6,783,484

Table 14

## PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

Water Revenue Bonds<sup>2</sup>

		Water Revenue Bonus										
Fiscal	Water Charges		Less: Operating	Net Available	Debt Ser	vice						
Year		and Other	Expenses	Revenue	Principal	Interest	Coverage					
2006	\$	1,558,478 \$	1,183,286 \$	375,192 \$	170,000 \$	182,337	1.06					
2007		1,551,545	1,262,491	289,054	170,000	176,783	0.83					
2008		1,598,034	1,455,979	142,055	175,000	157,660	0.43					
2009		1,677,589	1,412,246	265,343	180,000	141,878	0.82					
2015		2,491,923	1,285,811	1,206,112	425,000	165,800	2.04					

Wastewater Revenue Bonds<sup>2</sup>

		vastevater revenue Bonus								
Fiscal	Wastewater Charges		Less: Operating	Net Available	Debt Ser					
Year		and Other	Expenses	Revenue	Principal	Interest	Coverage			
2006	\$	565,289 \$	453,064 \$	112,225 \$	41,422 \$	19,205	1.85			
2007		583,248	480,054	103,194	42,587	15,741	1.77			
2008		591,727	517,083	74,644	43,784	16,344	1.24			
2009		560,985	563,789	(2,804)	45,014	15,214	(0.05)			
2015		711,448	824,696	(113,248)	53,155	10,914	(1.77)			

Water Systems Revenue Bonds<sup>1</sup>

	water bystems revenue bonds							
Fiscal	Water Charges	Less: Operating	Net Available	Debt Ser	vice			
Year	 and Other	Expenses	Revenue	Principal	Interest	Coverage		
2010	\$ 2,297,527 \$	1,819,992 \$	477,535 \$	231,278 \$	226,396	1.04		
2011	2,441,533	1,873,245	568,288	197,104	263,632	1.23		
2012	2,657,974	1,835,487	822,487	313,915	132,250	1.84		
2013	3,042,526	1,827,462	1,215,064	370,290	131,080	2.42		
2014	3,188,208	1,886,836	1,301,372	406,702	155,531	2.31		

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Water and Wastewater charges and other includes investment earnings and special assessments. Operating Expenses do not include interest or depreciation.

<sup>&</sup>lt;sup>1</sup>Effective January 1, 2010 the City combined the Water and Wastewater funds into the Water Systems fund.

<sup>&</sup>lt;sup>2</sup>Effective January 1, 2015 the City separated the Water and Wastewater Funds into their respective funds;

*Table 15* 

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

		]	<b>Pennington County</b>	<b>Pennington County</b>		
Fiscal	City	Personal		Per Capita	Total	Unemployment
Year	Population <sup>1</sup>	Income <sup>2</sup>	Population <sup>2</sup>	Income <sup>2</sup>	Employment <sup>3</sup>	Rate <sup>3</sup>
2005	8,441	457,687,000	13,593	33,671	7,838	5.6 %
2006	8,509	456,919,000	13,742	33,250	8,080	5.4 %
2007	8,515	492,748,000	13,736	35,873	8,140	8.7 %
2008	8,483	532,000,000	13,694	38,849	7,976	8.4 %
2009	8,522	542,000,000	13,738	39,453	8,610	8.3 %
2010	8,573	578,000,000	13,930	41,493	8,296	8.5 %
2011	8,587	602,008,000	14,018	42,945	8,888	5.9 %
2012	8,636	701,124,000	14,074	49,817	8,931	6.3 %
2013	8,716	718,858,000	14,105	50,918	8,885	5.4 %
2014	8,656	687,761,000	14,058	48,923	8,857	8.2 %
2015	8,752	Data Unavailable	14,219	Data Unavailable	9,099	6.9 %

<sup>&</sup>lt;sup>1</sup>U.S. Census and Minnesota State Demographic Center

<sup>&</sup>lt;sup>2</sup> U.S. Department of Commerce Bureau of Economic Analysis

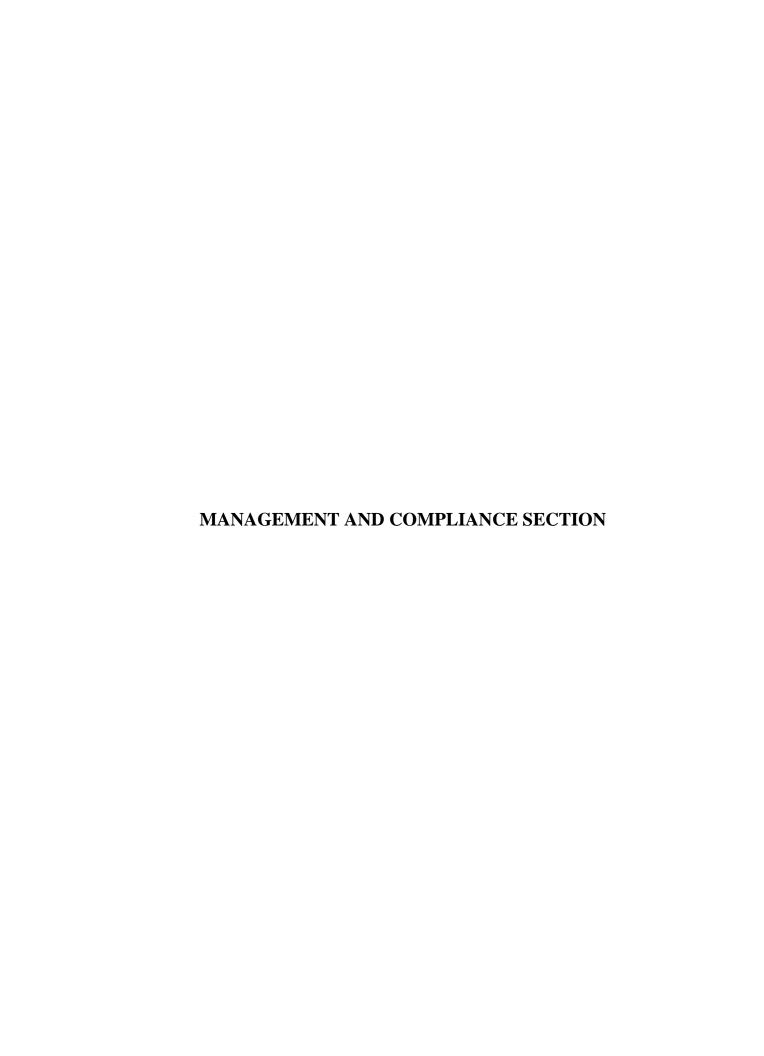
 $<sup>^3\,\</sup>mathrm{MN}$  Department of Employment and Economic Development

## PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

*Table 16* 

	2015			2006			
Employer	Employees	Percentage of Total City Employment		Employees	Percentage of Total City Employment		
			=			-	
Digi-Key Corporation	3,500	38.47	%	1,710	21.16	%	
Arctic Cat, Incorporated	1,500	16.49	%	1,550	19.18	%	
Sanford Health - Thief River Falls	600	6.59	%	632	7.82	%	
Seven Clans Casino Hotel & Indoor Waterpark	560	6.15	%	400	4.95	%	
Thief River Falls School District No. 564	450	4.95	%	340	4.21	%	
Northern Pride, Inc.	180	1.98	%	225	2.78	%	
Northland Community & Technical College	150	1.65	%	175	2.17	%	
Pennington County	128	1.41	%	235	2.91	%	
Dean Foods	92	1.01	%	95	1.18	%	
City of Thief River Falls	89	0.98	%	114	1.41	%	
	7,249	79.67	%	5,476	67.77	%	

Source: Minnesota Department of Employment & Economic Employment - Community Profile



Schedule 9

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2015

## I. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INTERNAL CONTROL

#### ITEM ARISING THIS YEAR

#### 2015-001 Audit Adjustments

<u>Criteria</u>: Each fund of the City is required to have a self-balancing set of accounts to reflect activity of the fund throughout the year in accordance with GAAP in the City's annual financial statement.

<u>Condition</u>: During our audit, we identified material adjustments in several funds. These adjustments resulted in significant changes to amounts originally reported in the City's financial statements.

<u>Context</u>: City officials are aware that audit adjustments are made to revenues and expenditures, and they rely on the independent external auditors to assist in making the necessary adjustments to the financial statements.

<u>Effect</u>: Proposed audit adjustments are reviewed and approved by the appropriate staff and are reflected in the financial statements. Balances are correctly reported as of December 31 each year. By definition, however, independent external auditors cannot be considered part of the government's internal control.

<u>Cause</u>: The City uses separate funds to budget and account for items such as capital purchases and insurance payments, and then makes transfers from the appropriate funds as reimbursements. The City separated the accounting for the Water Enterprise Fund and the Wastewater Enterprise Fund in 2015, but did not make the appropriate transfers to allocate the beginning balances of capital assets and long-term debt.

<u>Recommendation</u>: We recommend the City establish internal control procedures for analysis and review of revenue and expenditure classifications and journal entries to ensure these transactions are reported in accordance with GAAP in the City's annual financial statement.

<u>City Administrator's Response</u>: The City continuously reviews its process for posting transactions in the City's ledgers to increase efficiency.

Schedule 9 (Continued)

#### II. MINNESOTA LEGAL COMPLIANCE

#### ITEM ARISING THIS YEAR

#### 2015-002 Deficit Cash Balances

<u>Criteria</u>: Each fund of the City should maintain a positive cash balance. Minnesota Statute, § 471.75 permits payment of expenditures provided there is money in the fund for that purpose.

Condition: At December 31, 2015, the following funds had deficit cash balances:

2016 Street and Utilities Improvement Capital Projects Fund	\$ 213,432
2014 Improvement Capital Projects Fund	\$ 35,840
2015 Street and Utility Improvement Projects Capital Projects Fund	\$ 2,010,034
Multi-Use Trail Capital Projects Fund	\$ 3,291

<u>Context</u>: City officials have levied special assessments to fund these improvements, and in the event there is a shortage they will transfer the cash from the General Fund.

<u>Effect</u>: Allowing a fund to maintain a deficit cash balance, in effect, constitutes an interest-free loan from other funds of the City and is in noncompliance with Minnesota law.

<u>Cause</u>: Special assessments are levied over a period of time to provide for debt service payments, and when taxpayers are delinquent there is not enough cash flow to cover current expenditures.

<u>Recommendation</u>: We recommend the City eliminate the temporary cash balance deficits by transferring from another fund.

<u>City Administrator's Response</u>: The City is aware of the deficit in certain accounts and maintains sound records of all cash balances. The City has made progress by closing the inactive capital projects funds with deficit balances and will continue to strive for resolution of this issue.

Colleen Hoffman, Director Crystelle Philipp, CPA Marit Knutson, CPA



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Council City of Thief River Falls

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Thief River Falls as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 25, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Thief River Falls' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as items 2015-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Thief River Falls' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Minnesota Legal Compliance**

The Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minnesota Statute, § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except we did not test for compliance with the provisions for tax increment financing because the City of Thief River Falls has no tax increment financing districts.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, except as described in the Schedule of Findings and Responses as item 2015-002. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

#### City's Responses to Findings

The City's responses to the findings identified in our audit have been included in the accompanying Schedule of Findings and Responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control, compliance and the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions* and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hoffman, Philipp, & Knutson, PLLC

Hoffun. Philipp, & Knutson

July 25, 2016